

FINANCE COMMITTEE MEETING MINUTES October 13, 2021

Committee Chair Rodriguez called the virtual meeting to order and Ms. Cascio read the roll call of HRSD Commissioners.

Name	Title	Present for Item Nos.
Rodriguez, Stephen C.	Commission Vice-Chair and Committee Chair	1-3
Lakdawala, Vishnu K.	Committee Member	1-3
Elofson, Frederick N.	Commission Chair	2-3
Glenn, Michael E.	Commissioner	1-3
Levenston, Jr., Willie	Commissioner	1-3
Taraski, Elizabeth	Commissioner	1-3
Stern, Nancy	Commissioner	Absent
Ward, Molly Joseph	Commissioner	Absent

1. Internal Audit Update

Mr. Matt Simons and Anthony DiGiulian of SC&H Group, presented the <u>internal audit</u> update including audit impact, audits in progress, audit summaries, remaining FY-2022 audit plan and management action plan progress. management action plan progress, and upcoming audits as listed below.

Completed Audits:

- Succession Planning
- Business Continuity/Disaster Recovery
- WIFIA Compliance Program
- Risk Assessment FY-2021

Audit in progress:

- Emergency Repairs
- Model 3 Billing
- Unifier/ERP Integration

Upcoming Audits

- Grant Management
- Accounts Receivable / Delinquent Accounts
- Remote Access Network Security
- Risk Assessment FY-2022



FINANCE COMMITTEE MEETING MINUTES October 13, 2021

2. Annual Audit Report

The Director of Finance introduced representatives from Cherry Bekaert: Krista N. Edoff, CPA, Partner and Tracy Bedgood, CPA, Senior Manager. Ms. Bedgood presented the preliminary results of the annual audit and the audit process. She said there are no reportable deficiencies and an unqualified (clean) audit opinion is expected. Staff will notify the Commission of changes prior to the final report being published and distributed.

3. Comprehensive Annual Financial Report Review

The Director of Finance provided a <u>comprehensive update</u> of HRSD's finances and an update on COVID-19 customer assistance programs. FY2021 finances were better than expected as water consumption increased, the Commonwealth provided \$8.7 million in Municipal Utility Relief and costs were controlled. The following items were reviewed in-depth:

- BLUF (Bottom-Line Up Front)
- Municipal Utility Relief/Debt Solutions Update
- Financial Statement Overview
- Virginia Retirement System (VRS) Pension
- Retiree Health Plan Trust Other Post-Employment Benefits (OPEB)
- Key Financial Policy Indicators

Mr. Bernas also discussed a proposed supplemental revenue policy which will be presented for Commission approval at a future date.

Attachments: Presentations

Public Comment: None

Next Commission Meeting Date: October 26, 2021

Meeting Adjourned: 10:20 a.m.

SUBMITTED:

Secretary

APPRØV Stephen C. Rodriguez Chair



Hampton Roads Sanitation District

Internal Audit Update



October 13, 2021

Internal Audit Team Present

Anthony DiGiulian: CISA, CDPSE Director, IT Audit

Matthew Simons: CPA, CIA, CGAP

Engagement Principal







- 01 Internal Audit Impact
- 02 Internal Audit Progress Update
- **03** Internal Audit Summaries

04 Remaining FY22 Internal Audit Plan05 Management Action Plan Progress





Internal Audit Impact

Statistics

- 6 risk assessment exercises through FY22
- 22 of 25 audits completed or in-process through FY22 plan (88%)
- 20 of 28 high risk functions to be assessed (71%)
- 33 of 64 total functions to be assessed (52%)
- 76 closed management action items (60%): 7 audits fully closed





Internal Audit Progress Update

Audit/Task	Department	Status
Succession Planning	Talent Management / Enterprise-Wide	Completed
Business Continuity / Disaster Recovery	Information Technology	Completed
WIFIA Compliance Program	Finance	Completed
Emergency Repairs	Engineering / Operations	Fieldwork
Model 3 Billing	Finance	Planning
Unifier / ERP Integration	Finance / Engineering	Planning
Risk Assessment: FY21	Organization-Wide	Completed
Management Action Plan Evaluation	Organization-Wide	Ongoing



Succession Planning

Objectives

- Evaluate division/department level succession planning policies, procedures, and efforts.
- Research and document succession planning best practice procedures to recommend criteria for an organization-wide program.
- Analyze retirement data to identify trends and evaluate organizational preparedness for management-level turnover.





Succession Planning

Results

"HRSD has overall organizational and departmental practices in place that incorporate succession planning elements and encourage employee development. Departmental practices are tailored to each department and they appear to be consistent with HRSD's succession planning strategy and serve the needs of the organization."

"SC&H has identified opportunities to address risk factors within HRSD's succession planning practices. These opportunities are presented in the following observation, and focus on providing HRSD with methods to strengthen practices and reduce risk, while not altering its succession planning strategy and approach."





Succession Planning

Results

 <u>Observation</u>: Departments may not have specific guidance available that enables them to successfully implement or leverage helpful succession planning practices.

Recommendations:

- Develop, formalize, and communicate guidance as a resource for departmental succession planning functions
- Connect with departments:
 - Guidance awareness and incorporation confirmation
 - Procedural updates when necessary
 - Departmental practices vs. guidance
- Share retirement projections to department level leadership
- Develop and implement a formal mentoring program, administered by departments with oversight from Talent Management





WIFIA Compliance

Objectives

- Review WIFIA documentation to identify compliance requirements.
- Assess current policies, procedures, and processes in place at HRSD to monitor compliance with WIFIA requirements.
- Provide recommendations to assist HRSD with monitoring compliance with WIFIA requirements.





WIFIA Compliance

Results

- Deliverables: 7 WIFIA compliance checklists
- Recommendations (Go forward basis, as processes evolve):
 - Policy/procedure documents to meet WIFIA compliance requirements, including departmental responsibilities
 - Mock checklist walkthrough/audit
 - WIFIA training to introduce parties to checklists and policies
 - Assignments to monitor/internally report completion of checklists and progress
 - Periodic WIFIA compliance reviews to ensure that the documents reflect updates/changes





Remaining FY22 Internal Audit Plan

Audit/Task	Department	Status
Grant Management	Finance	Planned: November/December <i>Q4 CY21 (Q2 FY22)</i>
AR / Delinquent Accounts	Finance	Planned: February/March <i>Q1 CY22 (Q3 FY22)</i>
Remote Access Network Security	Information Technology	Planned: May/June <i>Q2 CY22 (Q4 FY22)</i>
Risk Assessment: FY22	Enterprise-Wide	Planned: November/December <i>Q4 CY21 (Q2 FY22)</i>
Management Action Plan Evaluation & Admin	Enterprise-Wide	Ongoing



Management Action Plan Progress

Recommendations

Audit Subject (Non-confidential)	Report Date	Closed	Open	Total ¹
Biosolids Recycling	10/8/2016	7	1	8
Procurement/ProCard	8/23/2017	8	3	11
Treatment Plant Operations	10/15/2018	5	4	9
Customer Care Division	7/26/2019	2	2	4
Safety Division	9/12/2019	0	3	3
Pollution Source Control	6/2/2020	3	5	8
SWIFT Program ²	2/24/2021	0	12	12
Fleet Services ²	2/24/2021	0	17	17
Succession Planning ²	6/4/2021	0	4	4
Prior Audits: Fully Closed (x7)	Various	51	0	51
¹ Action plan counts do not include confidential internal audits. ² Action plans are not due until 2022.	Totals	76	51	127





Discussion and Questions







SC&H Contacts

Anthony DiGiulian, Director (703) 852-5607 adigiulian@schgroup.com

Matthew Simons, Engagement Principal (410) 403-1561 <u>msimons@schgroup.com</u>









Fiscal Year - 2021 Comprehensive Annual Financial Report Unaudited

> Finance Committee October 13, 2021

Agenda

- SC&H Audit Update
- Cherry Bekaert Audit Report
- Fiscal Year 2021 Financial Report
 - BLUF (Bottom-Line Up Front)
 - Municipal Utility Relief Update
 - Financial Statement Overview
 - Pension
 - Retiree Health Trust (OPEB)
 - Key Financial Policy Indicators
 - Conclusion
- Supplemental Revenue Policy



FY2021 Financial Report Highlights - Bottom Line Up Front (BLUF)

- Sept 2020 WIFIA Tranche 1 \$226M @ 1.42%
 - Sept 2021 WIFIA Tranche 2 \$477M @ 1.95%
 - Total = \$700M @ weighted avg = 1.78% for 34 yrs
 - Combined with Clean Water revolving loans, ratepayer savings is over \$500M
- \$8.7M in Municipal Utility Relief helped over 33k customers
- Water consumption increased 3.2% YOY (Year over Year)
- Operating Revenues up 2.4% YOY
 - No rate increase in FY21 (planned 9.0%)
- Operating Expenses up 6.4% YOY
- Total Debt Service Coverage = 2.66x
- Adjusted Days Cash on Hand = 367 days
- VRS Pension Funded Ratio = 85%
- OPEB Funded Ratio = 104%



Where do we spend our money? 83% Regulatory Driven Infrastructure



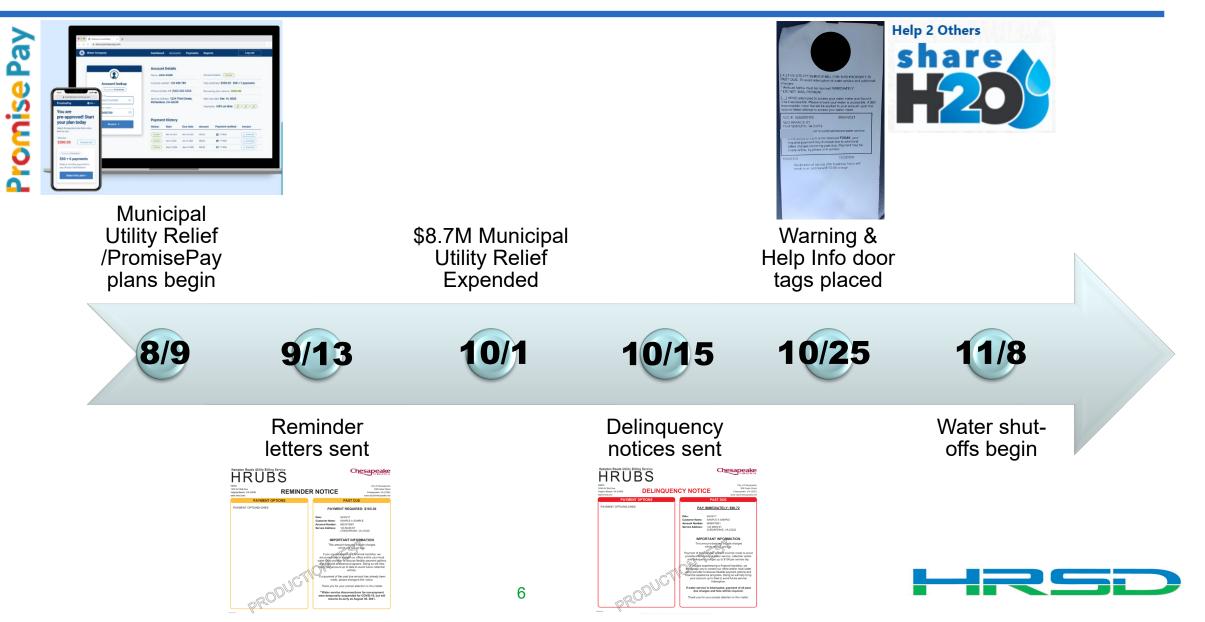
Infrastructure \$0.50

People \$0.25 **Opex** \$0.25

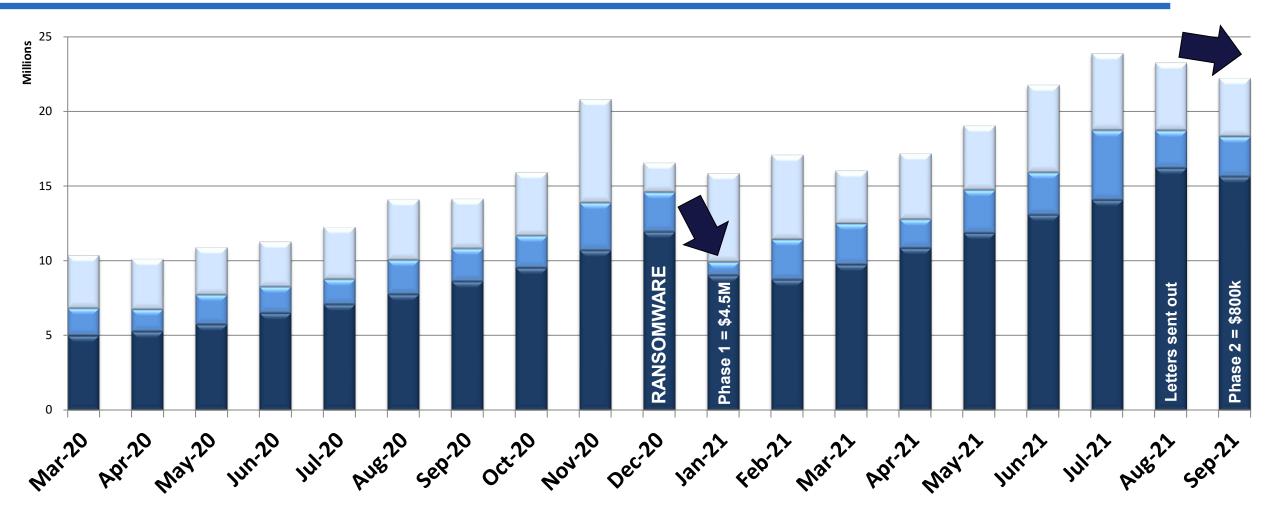


Municipal Utility Relief/Debt Solutions Update

Collections resuming – Water shut-offs are the last resort



HRSD Aging trends since the start of the pandemic



■ 90+ ■ 61-90 DAYS ■ 31-60 DAYS



All of HRSD's \$8.7M COVID-19 relief was applied – Over 33k customers helped!

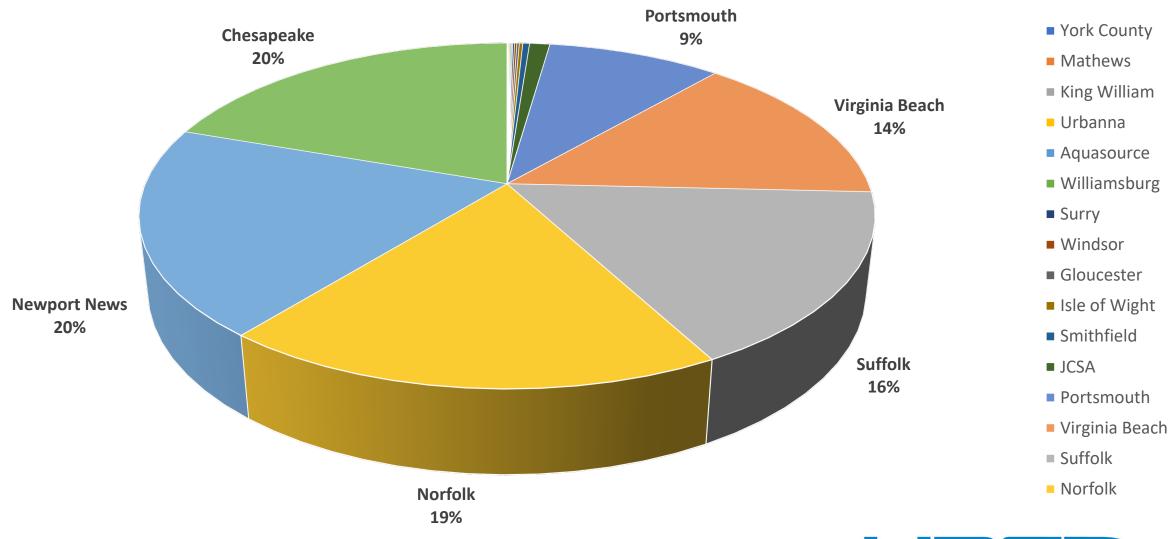
- HRSD paid off customers locality bills to maximize assistance
- Total applied to HRSD accounts, **\$5.32M**
- Total applied to HRSD accounts by Localities,
 \$1.29M

	Amount	Accounts	Average
HRSD	\$5,322,003	23,924	\$222
Chesapeake - Water and Sewer	\$1,143,108	2481	\$461
James City - Water and Sewer	\$1,529	15	\$102
King William - Water and Sewer	\$1,952	16	\$122
Norfolk - Water and Sewer	\$1,201,228	3,370	\$356
Smithfield - Water and Sewer	\$18,503	56	\$330
Suffolk - Water and Sewer	\$1,104,483	3,556	\$311
Surry - Water and Sewer	\$2,616	20	\$203
Urbanna - Water and Sewer	\$2,156	10	\$216
TOTAL	\$8,736,944*	33,448	\$263

*Includes adjustments

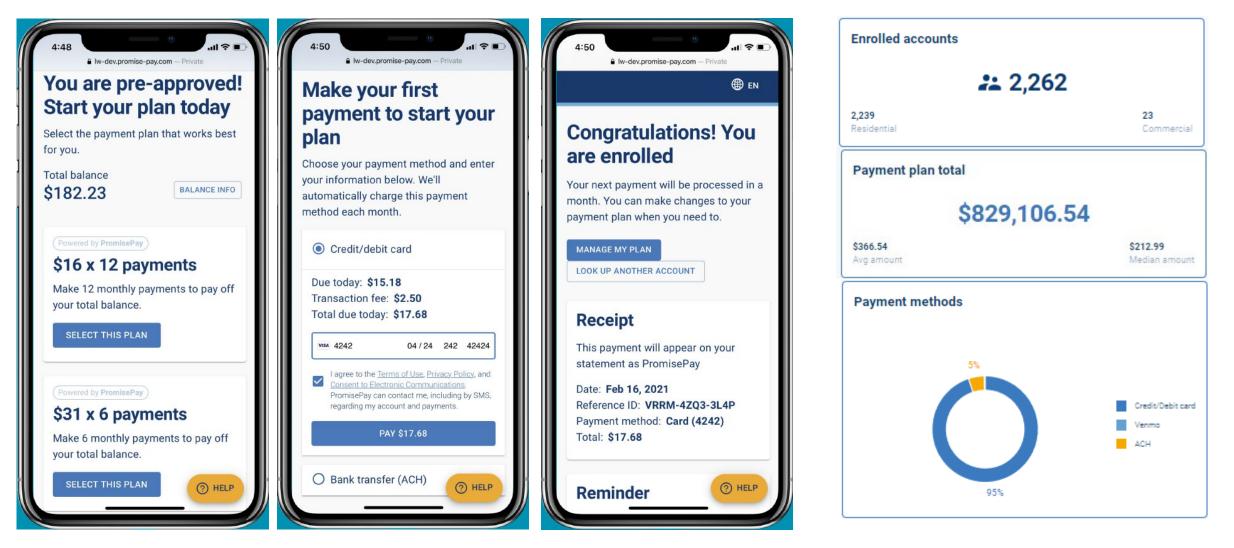


Where was the \$8.7M applied to 33k customers? (HRSD + Water + Sewer)





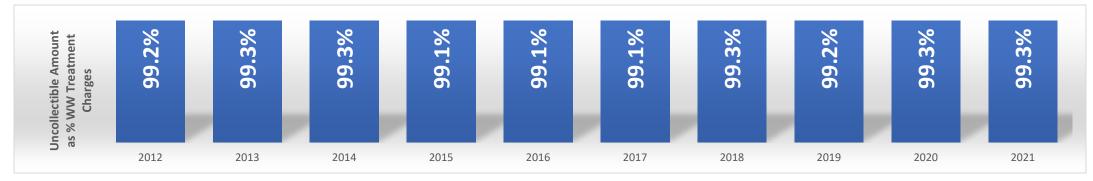
Promise Pay Update (Model 1 Pilot Program) - Microloan





Financial Statement write-offs are different from aging (arrearage)

- Uncollectible (\$2.17M)
 - Inactive accounts (primarily due to moving away) 12 months after a final bill is generated
 - Bankruptcies
- Collectible (Aging, \$20M >30 days past due as 6/30/21)
 - Active accounts are considered collectible
 - Ability to shut-off water





Financial Statement Overview

Acknowledgements

- Lee Acors Chief of Accounting
- Kassandra Pagan Accounting Manager
- Kathy Stephanitsis Accounting Manager
- Ramona Bradshaw Accounting Manager
- Helen Mayhue Financial Analyst
- Andrew Drumheller Financial Analyst
- Donna Stinson Business Analyst
- Anisea Burl Accounts Payable Supervisor
- Irene Cartagena Payroll Specialist
- Milorad Radovic Accounts Receivable Specialist
- Dawn Holmes-Schalow Accounts Receivable Specialist
- Cay Warren, Accounts Receivable Technician
- Charmaine Simmons Accounts Payable Coordinator
- Ingrid Conde Accounts Payable Coordinator
- Theresa Black Accounts Payable Coordinator
- Danielle Raleigh Accounting Coordinator
- Cherry Bekaert



38 Consecutive Years



Water consumption declining as the number of accounts are increasing

HRSD assumes a 1% annual water consumption decline for financial planning – 94% of revenue





Water consumption vs Treated flow, declining trend but an increase in FY21





Summary Statements of Revenues (,000s)

			2021 vs.	2020	
(in thousands)	2021	2020	Dollars	Percent	Higher water
Operating revenues	\$329,769	\$322,032	\$7,737	2.4%	consumption
Facility charge revenues	7,379	6,444	935	14.5%	,
Investment income, net	471	5,876	-5,405	-92.0%	Partially offset by
Bond interest subsidy	2,167	2,205	-38	-1.7%	lower variable rate
Total revenues	339,786	336,557	3,229	1.0%	debt service

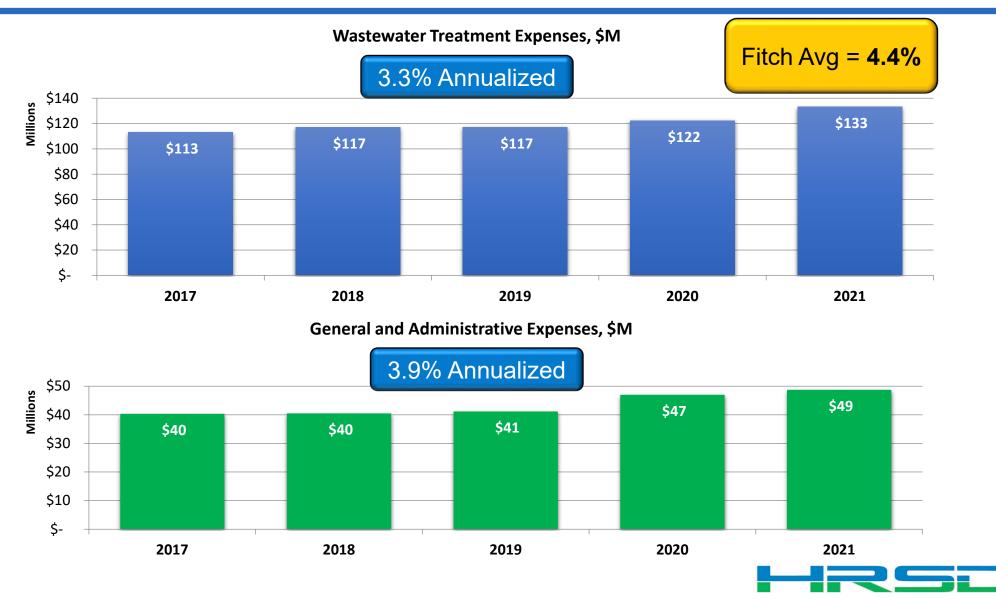


Summary Statements of Expenses (,000s)

			2021 vs.	2020	
(in thousands)	2021	2020	Dollars	Percent	
Operating expenses:					
Wastewater treatment	132,820	122,393	10,427	8.5%	
General and administrative	48,691	46,949	1,742	3.7%	
Depreciation and amortization	53,278	51,383	1,895	3.7%	
Total operating expenses	234,789	220,725	14,064	6.4%	
Non-operating expenses:					
Bond issuance costs	WIFIA T1 - 682	1290_	-608	-47.1%	
Capital distributions to localities	376	-			
Disposal of capital assets	-	739		0.0%	
Interest expense	25,339	26,179	-840	-3.2%	Sa
Total non-operating expenses	26,397	28,208	-1811	-6.4%	
Total expenses	261,186	248,933	12,253	4.9%	



Operating Expenses – 5-Year Trend



Cost Increases by Category

Operating Expenses	FY21 Actual	FY20 Actual	Variance	% Diff
Personal Services	\$60,250,177	\$59,665,722	\$584,456	1.0%
Fringe Benefits	\$23,878,295	\$21,416,337	\$2,461,958	10.3%
Materials & Supplies	\$11,413,917	\$9, 3 65,181	\$2,048,736	17.9%
Transportation	\$1,100,718	\$1,194,984	\$(94,266)	-8.6%
Utilities	\$12,946,881	\$12,583,437	\$363,444	2.8%
Chemical Purchases	\$8,719,185	\$8,759,888	\$(40,703)	-0.5%
Contractual Services	\$37,276,557	\$33,747,587	\$3,528,970	9.5%
Major Repairs	\$6,757,600	\$7,542,919	\$ (785,320)	-11.6%

- Capital projects expensed = +\$5.0M (not capitalizable)
 - Studies
 - Climate Change Study
 - Asset Management Implementation



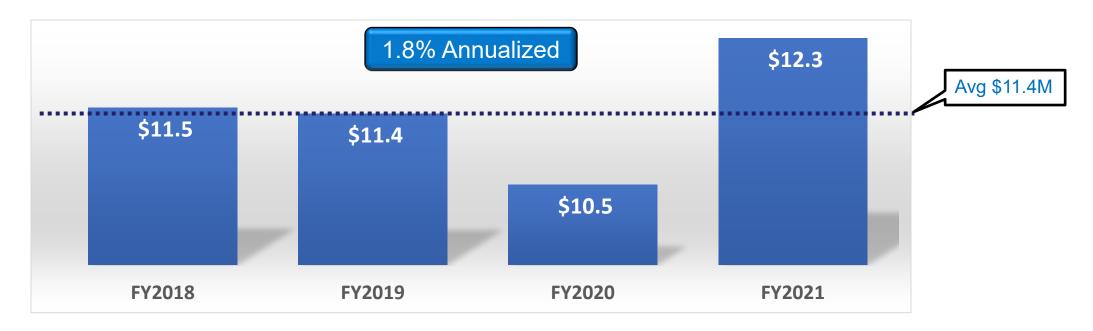
Personal Services (Salaries) – up only 1.0%, historically low

- Implemented a 30-day hiring delay due to potential COVID impacts
- FY21 15 new employees (10-yr avg = 9.3)
- Some positions have been hard to fill
- Estimated savings \$1.5M (assumes 3.44% 10-yr avg increase)



Hospitalization (Fringe Benefits) – up 15% YOY, but 1.8% annualized

- Hospitalization
 - Higher utilization due to pent up demand
 - FY20 was lower due to COVID-19 (no one went to the doctor)





Materials and Supplies YOY Increases – \$1.82M Inventory Adjustment (Expensed)

- Primarily on the North Shore Interceptors pipe yard reduction
 - Scrapped valves (40 to 50 years old)
 - Old and poor condition pipe
- Better coordination with South Shore Interceptors inventory
 - Scrapped items not repurchased
- Inventory Assets Accounting
 - Purchased = +\$992k
 - Write-off = -\$1.05M
 - Used = -\$1.76M
 - Net Decrease = \$1.82M (Expensed)



- Outsourced pipeline inspection +\$1.0M
- Condition Assessment moved from CIP to Operations +\$900k
- Planned sewer repairs from FY20 carried over in FY21 +\$500k
- VIP Secondary clarifier coatings +\$500k
- Atlantic land application, lower solids volume due to CAMBI -\$250k
- IT related +\$700k
 - Ransomware recovery
 - Interface design (CMMS, ERP, CC&B, EDS, Sharepoint and Microsoft Power BI)
- Ransomware insurance payments = \$400k, \$25k deductible



Summary Statements of Net Position, (,000s)

			2021 vs. 2020		
(in thousands)	2021	2020	Dollars	Percent	
Capital assets	\$1,604,840	\$1,457,955	\$146,885	10.1%	
Current assets and noncurrent assets	309,670	337,233	(\$27,563)	-8.2%	PAYGO for Capex (Cash)
Total assets	\$1,914,510	\$1,795,188	\$119,322	6.6%	
Deferred Outflows (Pension/OPEB)	42,277	37,592	\$4,685	12.5%	Bonds, Pension and
Long-term liabilities	\$791,357	\$791,705	(\$348)	0.0%	OPEB Liability
Current liabilities	196,704	157,752	\$38,952	24.7%	Line of Credit and
Total liabilities	\$988,061	\$949,457	\$38,604	4.1%	existing contracts
Deferred Inflows (Pension/OPEB)	17,902	13,416	\$4,486	33.4%	
Total net position	\$950,824	\$869,907	\$80,917	9.3%	



Virginia Retirement System (VRS) GASB 68 - Net Pension Liability

GASB – Government Accounting Standards Board

• Purpose

- Assess pension promise made to employees
- Ensure future financial viability
- Shows as long-term liability
- Virginia Retirement System (VRS) performs the calculations
- VRS Fast Facts Fiscal Year 2021
 - \$101.8 billion in assets serving 742,000 members
 - 18th largest public or private pension fund in the US
 - 41st largest in the world



Membership as of June 30, 2019 (valuation date)



809(+19) Actively Employed
398(+13) Retired Members and Beneficiaries
334(+9) Inactive Members

1,541 Total (+41)

Assets (Fiduciary Net Position - FNP) as of June 30, 2020 (measurement date)



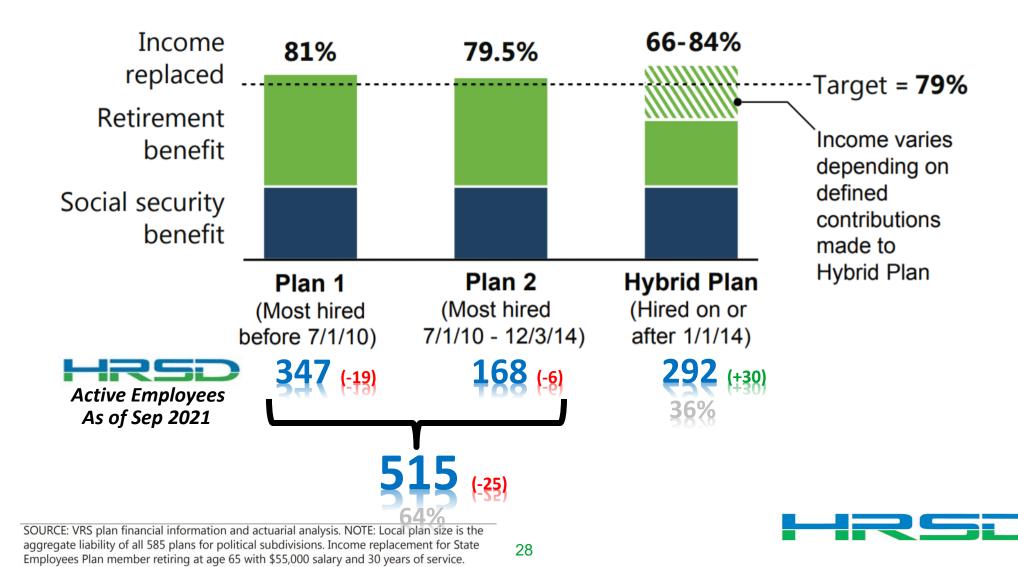
\$215.3 million

(down \$1.3 million from previous year)

Total HRSD VRS trust fund assets



Retirement Income Replacement by Benefit Group



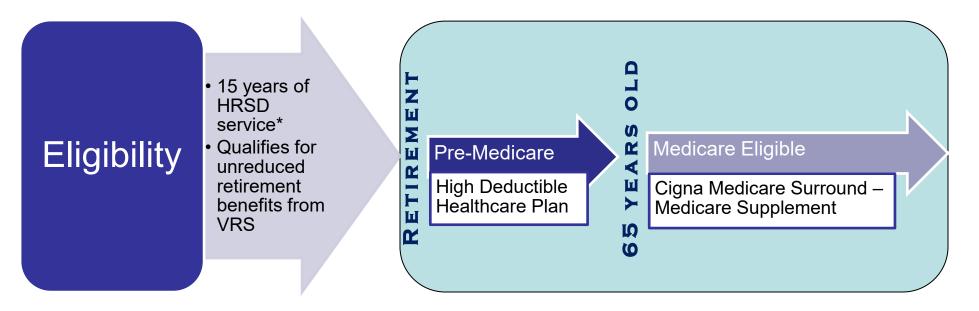
Net Pension Liability and Funded Ratio as June 30, 2020*

	*Measurement Date, Reporting Date = 6/30/21			
Total Pension Liability	= \$254.5 million			
Investment Value (Assets)	= \$215.3 million			
Net Pension Liability (NPL)	= \$39.1 million (up \$10.0M)			
Funded Ratio	= 84.6% (down 3.6%)			
VRS assumed rate of return	= 6.75%			
^{92%} 91.1%	20% VRS Reports 27.5% Return for Fiscal Year 2021			
90% 88% 87.1% 12.1% 88.2%	16% 14% 12%			
^{86%} _{84%} 4.7% 6.7%	84.6% 10% RRICHMOND, August 11, 2021 — The Virginia Retirement System achieved a 27.5% return, net of fees, on its investment portfolio for fiscal year 2021. The VSR trust fund ended the year with approximately \$1018 billion, exceeding the \$100 billion mark for the first time in its history. 8% "We have registered one of the strongest return years in recent memory, far surpassing the 6.75% annual assumed rate of return for the fund, but more important, exceeding the assumed rate of return for the remotive."			
82% 1.9%	1.9% 4% position to lake advantage of conditions in the public equity, parket equity and private errol arenas, as well as our other asset classes. We also kept focus on our long-term investment strategy, pursuing broad opportunities and optimal returns while balancing risk to deliver high value to the fund." 2% "We are buoyed by this year's historic return and high-water mark for the portfolio, which contribute to the fund." 0% "We are buoyed by this year's historic return and high-water mark for the portfolio, which contribute to the fund."			
FY2015 FY2016 FY2017 FY2018 FY2019 Pension Funded Ratio —Investment Retu	FY2020 Chair O'Kely E. McVilliams III. "Likewise, I applaud the commitment of our professional investments team, who have contributed to the robust growth of the fund, helping ensure a stable contribution rate for our pratricipating employers, including the Commonwealth as well as counties, cities and towns and other political subdivisions across the state."			



Retiree Health Plan Trust Other Post-Employment Benefits (OPEB)

Retiree Health Plan (RHP)



- Retiree responsible for:
 - Deductibles
 - Co-payments
 - Retiree Premiums
 - Less than 65 = \$120/month (High Deductible Plan), Spouse \$415
 - Greater than 65 = \$45/month (Medicare Supplement), Spouse \$397

*Or, 10 years of service with HRSD plus 10 years of service with a VRS employer with a retiree health plan

Retiree Health Plan (Other Post-Employment Benefits - OPEB)

Membership as of June 30, 2021 (valuation date)



732 (-2) Actively Employed with Medical Coverage
86 (+8) Retirees Less Than Age 65
101 (+9) Retirees Age 65 or Greater
919 (+15) Total

Assets (Fiduciary Net Position - FNP) as of June 30, 2021



\$71.7 million

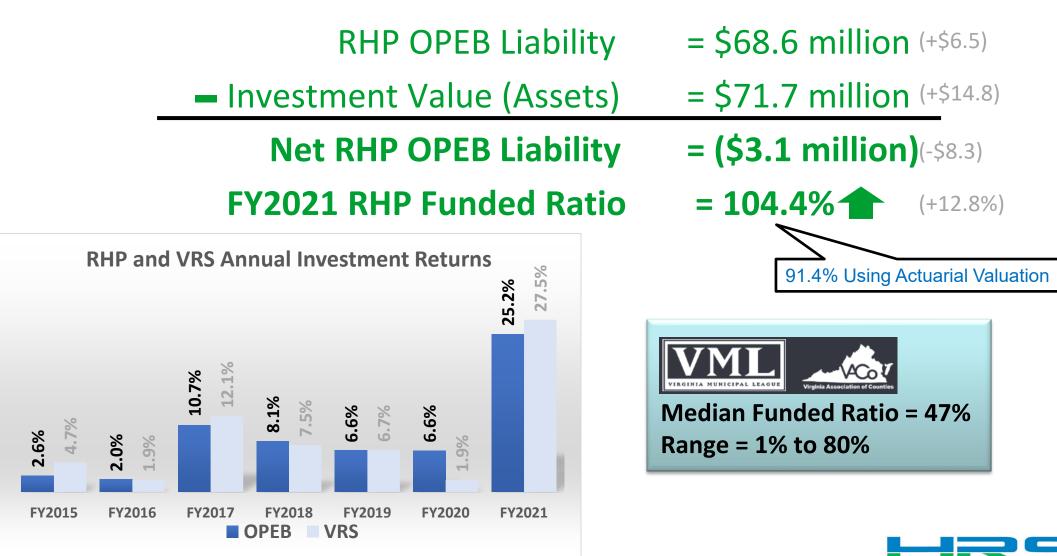
(up \$14.8 million from previous year)

Total OPEB Retiree Health Trust fund assets

Actuarial Valuation = \$62.7 million (five-year smoothing)

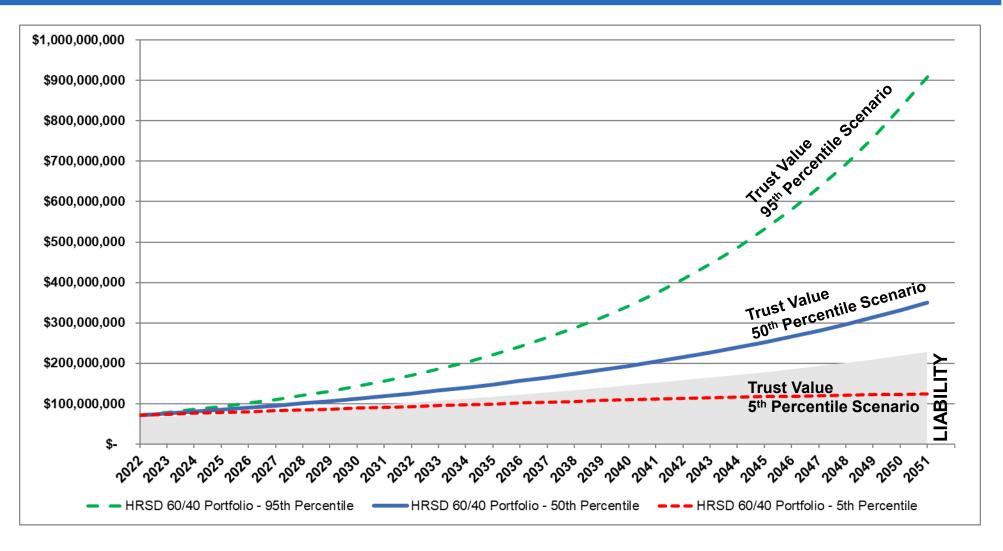


Retiree Health Plan (RHP) Funded Ratio as of June 30, 2021



* HRSD's assumed rate of return = 6.0%, 9.27% since inception

Projection – RHP Trust Value vs Liability (Risk Analysis)





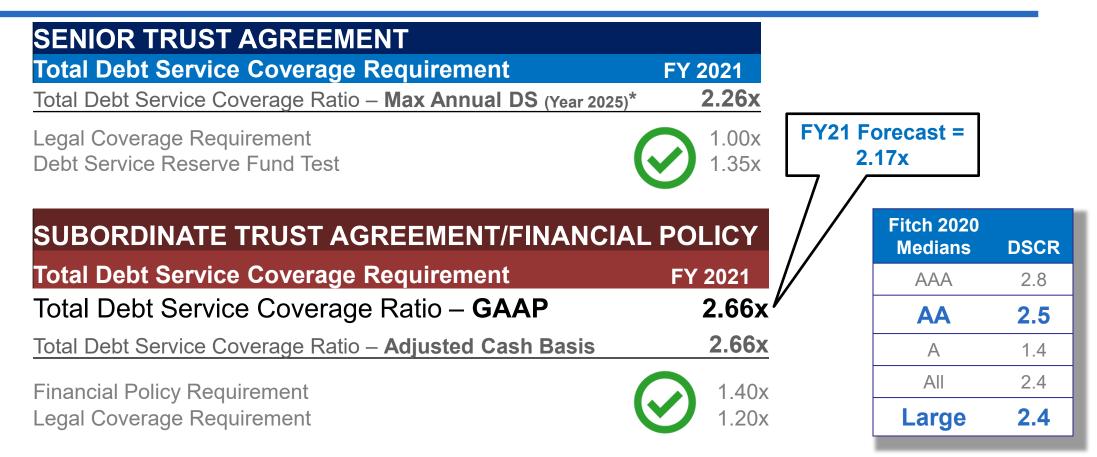
Key Financial Policy Indicators

Debt Service
Coverage RatioREVENUES - EXPENSESPrincipal + Interest

- How much income will you have to pay Debt Service (principal + interest)?
- Quantifies **RISK** Likelihood bond investors get paid back?
- Higher ratio is better



Debt Service Coverage Ratio (DSCR) by Trust Agreement





*Max Annual Debt Service occurs in Year 2025 due to VRA loans

Total Debt Service Coverage Trend



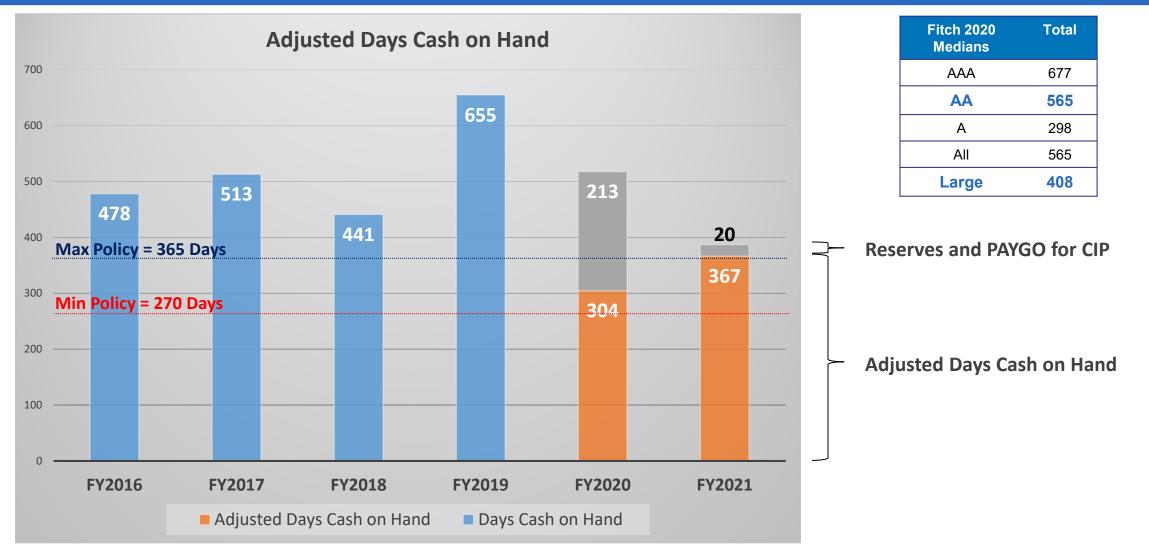
Liquidity (HRSD's Unrestricted Savings Account) – Adjusted Days Cash on Hand (ADCOH)

- Liquidity indicates financial flexibility to pay near-term obligations and margin of safety
- Adjusted Days Cash on Hand (ADCOH)
 - Excludes reserves and PAYGO for CIP
- How many days can you operate with available cash if no revenue is coming in?
- Includes Capital Reserve funds

ADCOH =	Unrestricted Cash and Investments (EXCLUDES RESERVES AND PAYGO FOR CIP)
	Operating Expenses ÷ 365 days
HRSD	POLICY - Min = 270 ADCOH, Max = 365 ADCOH



Adjusted Days Cash on Hand (DCOH)





Conclusion

- Financial health is sound, but headwinds exist
 - Future water consumption trends??
 - COVID-19 related impacts still unknown
 - Expenses will be impacted by rising inflation, supply chain issues
 - Pension and Retiree Health plans have high funded ratios
- On the Horizon
 - Finalizing Consent Decree negotiations
 - New Debt Solutions Section with Customer Care
 - Second round of Municipal Utility Relief (\$120M)
 - Low Income Household Water Assistance Program (LIHWAP) 2023
 - PromisePay roll-out to all Localities
 - \$100M of Clean Water revolving loans approved, expect closing in early 2022
 - WQIF Grants (Water Quality Improvement Funds)



- October 13, 2021 Finance Committee Detailed Briefing
- October 26, 2021 Commission Accepts the Finance Committee's Report regarding the Financial Report
- Prior to November 27, 2021 Final Financial Report sent to the Commission and posted on EMMA (150 days after Fiscal Year End)



Questions?

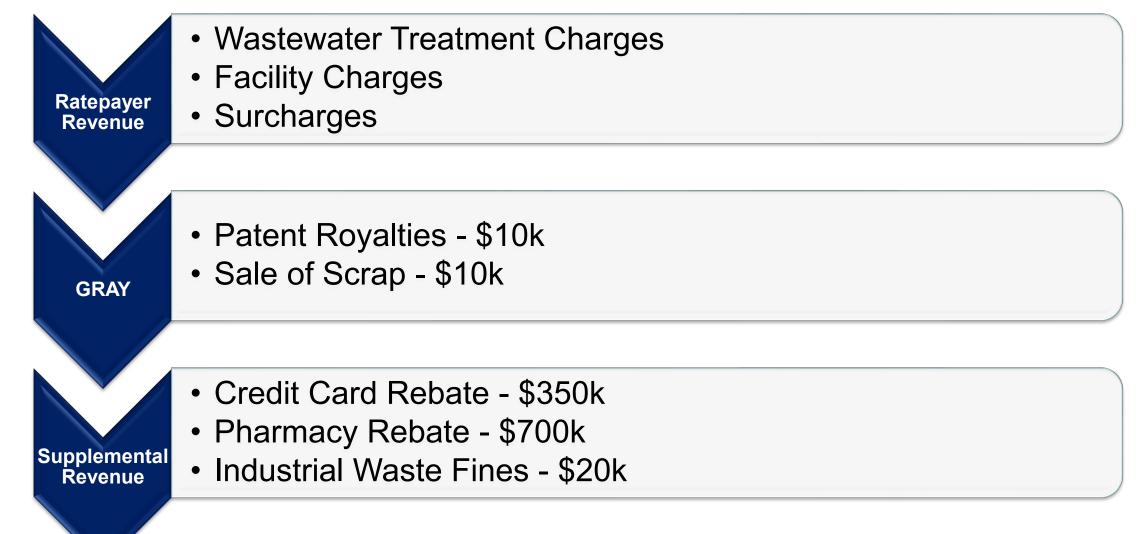
Proposed Supplemental Revenue Policy

Purpose

- Define supplemental revenues received
- Establish a policy to move supplemental revenues to an unrestricted Reserve account
- Potential Uses:
 - Proffered settlement agreements
 - Memberships (NGOs)
 - Customer assistance programs



Spectrum of Revenue Sources – Examples





- Budgeted revenues goes towards operations and capital improvement
- Preference towards unbudgeted revenues
 - Industrial Waste fines
 - Sale of scrap



Supplemental revenue shall be any unbudgeted funds received limited to: credit card rebates, pharmacy rebates, XXXX.

Reserve Fund – this fund shall consist of supplemental revenue and requires Commission authorization for appropriation.



Questions?