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# HAMPTON ROADS SANITATION DISTRICT

ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE FISCAL YEARS ENDED JUNE 30, 2022 AND 2021



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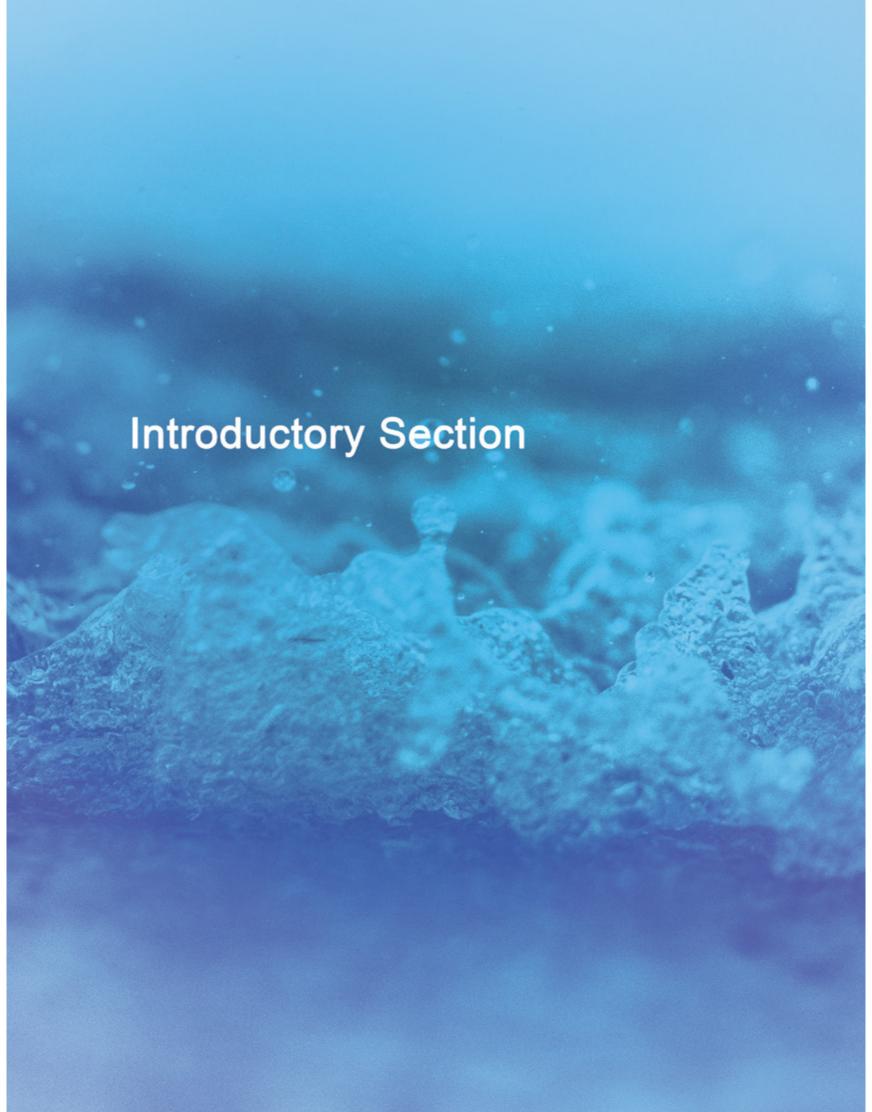
ANNUAL COMPREHENSIVE FINANCIAL REPORT / HAMPTON ROADS SANITATION DISTRICT

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November 14, 2022 Hampton Roads Sanitation District Commission Virginia Beach, Virginia

#### Dear Commissioners:

Political subdivisions of the Commonwealth of Virginia are required to publish a complete set of audited financial statements. This report fulfills that requirement for the fiscal year ended June 30, 2022.

Hampton Roads Sanitation District's (HRSD) management assumes full responsibility for the completeness and reliability of the information contained in this report, based on a comprehensive framework of internal control it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of material misstatements.

Cherry Bekaert LLP, Certified Public Accountants, has issued an unmodified ("clean") opinion on HRSD's financial statements for the year ended June 30, 2022. The independent auditors' report is located at the front of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the Report of Independent Auditor and provides a narrative introduction, overview and analysis of the basic financial statements. The MD&A, which complements this letter of transmittal, should be read in conjunction with it.

#### **PROFILE OF HRSD**

HRSD is an independent political subdivision of the Commonwealth of Virginia (the Commonwealth) created by referendum on November 5, 1940. HRSD was established to abate water pollution in the Hampton Roads area by providing a system of interceptor mains and wastewater treatment plants.

Approximately 1.9 million individuals, more than one-fifth of Virginia's population, reside in HRSD's service area, which is in the southeastern corner of the Commonwealth. HRSD's territory of approximately 5,000 square miles encompasses nine cities, eleven counties and several large military facilities. A brief history of HRSD is provided on page 6. HRSD is required by its Enabling Act to meet its obligations by charging user fees for its wastewater treatment services; no taxing authority is authorized by the Enabling Act. Currently, HRSD provides service and bills to approximately 484,000 service connections.

Aboard of eight commissioners (the Commission), appointed by the Governor of Virginia, governs HRSD. Commission members, who serve four-year staggered terms, can be reappointed without limitation and may be suspended or removed by the Governor at his pleasure. The Commission appoints a General Manager, who appoints the senior staff.

HRSD owns and operates 16 treatment plants as of June 30, 2022. The eight major plants in Hampton Roads have design capacities ranging in size from 15 to 54 million gallons per day (MGD). Four of the major plants are located south of the James River and four are north of the James River (see map on page 6). The combined capacity of these eight plants is approximately 225 MGD. HRSD's eight small rural treatment plants have a combined capacity of 1.75 MGD.

HRSD maintains 538 miles of pipelines ranging from six inches to sixty-six inches in diameter. Interceptor pipelines, along with 89 pump stations in Hampton Roads, interconnect into two independent systems, one south of the James River and one north of the James River. The system allows some flow diversions to provide for maintenance or emergency work. HRSD owns and maintains 44 pump stations in the Small Communities.

#### **Local Economy**

HRSD's service area includes nearly all the Virginia Beach-Norfolk-Newport News Metropolitan Statistical Area (MSA). It is the eighth largest MSA in the southeastern United States and the thirty-seventh largest in the nation. Unlike many metropolitan areas, Hampton Roads' population nucleus is not confined to one central city. Instead, the approximately 1.9 million residents are spread among several cities and counties. Virginia Beach is the most populous city in the Commonwealth, with Norfolk and Chesapeake second and third, respectively. Suffolk is the largest city by land area. Unemployment rates remain below national averages in the region, which has a civilian labor force of 850,000 as of June 2022.

The regional economy is supported by one of the highest military concentrations in the nation, diverse manufacturing and service sectors, shipbuilding and repair work, international port activities and tourism. Several state and private colleges and a large healthcare infrastructure also lend stability to the region.

A diverse customer base allows HRSD to maintain stable revenues. The ten largest customers account for only 8.6 percent of wastewater revenues for fiscal year 2022. In addition, HRSD's 2022 revenues contained only limited reliance (1.9 percent) on new customer connections.

#### **Long-Term Financial Planning**

HRSD's Financial Policy helps it maintain its solid fiscal health. Budgetary principles include using ongoing revenues to pay for ongoing expenses and establishing annual cash contribution goals of at least 15 percent of budgeted capital costs. Under the Financial Policy, senior debt service coverage and total adjusted debt service coverage ratios should not be less than 1.5 and 1.4 times annual debt service, respectively with a goal of maintaining 2.0. Operating and ten-year capital improvement budgets are adopted annually. Included in the operating budget is a long-range financial forecast, which is guided by projections of operating and capital needs and the aforementioned Financial Policy requirements.

#### **Major Initiatives**

HRSD continues its ambitious \$3.1 billion, ten-year Capital Improvement Program. Regulatory requirements to reduce nutrient discharges, initiatives to ensure appropriate wet weather capacity exists within the regional sanitary sewer system, major plant upgrades and replacements of interceptor pipelines drive the capital program. Major projects are currently under construction at the Army Base, Boat Harbor, Nansemond and the Virginia Initiative Treatment Plants. To minimize the impacts of its capital investments on ratepayers, HRSD continues to pursue grant and joint venture opportunities when available.

#### **Awards and Acknowledgments**

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to HRSD for its comprehensive annual financial report (Annual Report) for the fiscal year ended June 30, 2021. This was the 39th consecutive year that HRSD has received this prestigious award. In order to be awarded a Certificate of Achievement, HRSD must publish an easily readable and efficiently organized Annual Report that satisfies both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current Annual Report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this Annual Report was made possible by the dedicated service of the entire Department of Finance staff. All members of the department have our sincere appreciation for their contributions to the preparation of this report. Credit must also be given to the Commission for their support for maintaining the highest standard of professionalism in the management of HRSD's finances.

Respectfully submitted,

Juy 1 Berus

Jay A. Bernas, P.E General Manager Steve de Mik Deputy General Manager/CFO

Em Lehr

Carroll L. Acors, CPA Chief of Accounting

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Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Hampton Roads Sanitation District Virginia

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

June 30, 2021

Christopher P. Morrill

Executive Director/CEO

# Principal Officials June 30, 2022

#### **COMMISSIONERS**

Frederick N. Elofson, CPA, Chair

Stephen C. Rodriguez, Vice-Chair

Michael E. Glenn Vishnu K. Lakdawala, PhD

Willie Levenston, Jr. Nancy J. Stern

Elizabeth A. Taraski, PhD Ann W. Templeman

#### **COMMISSION SECRETARY**

Jennifer L. Cascio

#### **SENIOR STAFF**

Jay A. Bernas, MBA, PE General Manager

Vacant
Director of Finance and Treasurer

Charles B. Bott, PhD, PE, BCEE Director of Water Technology And Research Donald C. Corrado
Director of Information Technology

Steven G. de Mik, MBA, CPA Director of Operations Dorissa Pitts-Paige, PHR, IPMA-SCP, SHRM-SCP Director of Talent Management Bruce W. Husselbee, PhD, PE, DBIA Director of Engineering

Paula A. Hogg Director of Water Quality Leila E. Rice, APR
Director of Communications

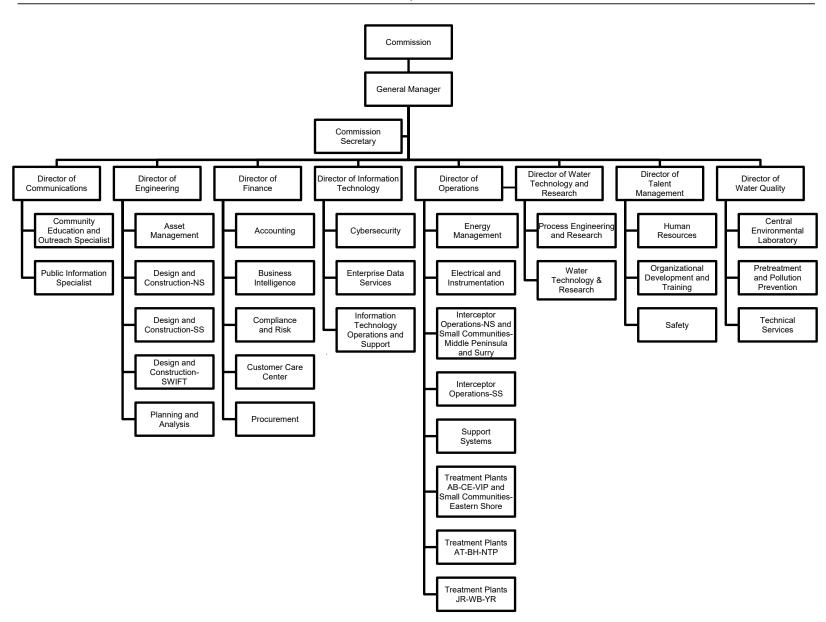
#### **COUNSEL**

Sands Anderson, PC General Counsel AquaLaw, PLC Special Counsel

Norton Rose Fulbright US, LLP Bond Counsel

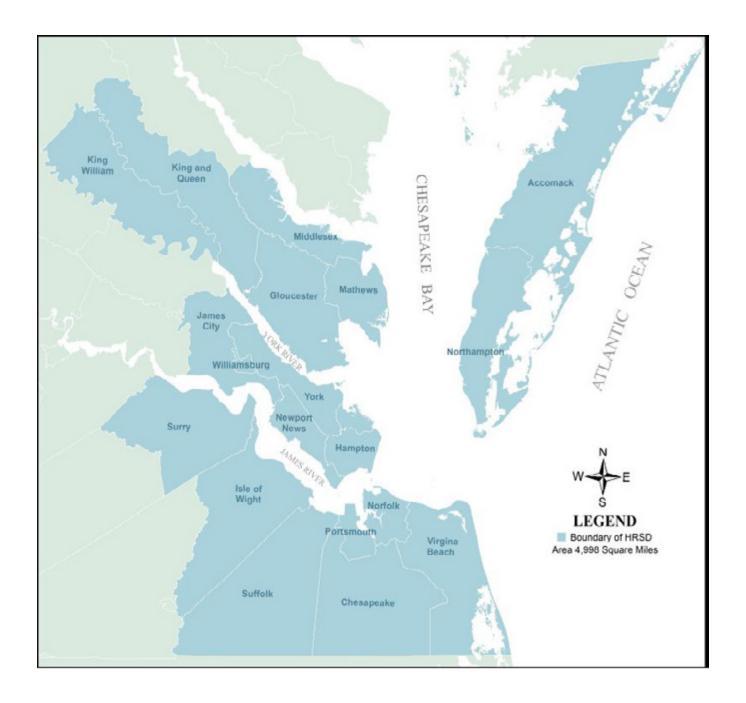
## HRSD Organization Chart

June 30, 2022





### **HRSD Service Area**



STATISTICAL SECTION (UNAUDITED) OTHER SUPPLEMENTAL SECTION (UNAUDITED)

## **HRSD History**

#### June 30, 2022

HRSD can trace its beginnings to 1925 when the Virginia Department of Health condemned a large oyster producing area in Hampton Roads. The closure resulted in the Virginia General Assembly creating in 1927 a "Commission to Investigate and Survey the Seafood Industry of Virginia." Other studies recommended a public body to construct and operate a sewage system in the area. HRSD was named after Hampton Roads, a ship anchorage used for five centuries located near the convergence of the James, Elizabeth and Nansemond Rivers, before they flow into the Chesapeake Bay in southeastern Virginia.

In 1934, the Virginia General Assembly created the Hampton Roads Sanitation Disposal Commission with instructions to plan the elimination of pollution in Hampton Roads. Recommendations were made to the General Assembly, which resulted in the Sanitary Districts Law of 1938, along with "an Act to provide for and create the Hampton Roads Sanitation District." This Act required the qualified voters within HRSD to decide in a general election on November 8, 1938, if they favored creation of such a District. This referendum failed to gain a majority by about 500 votes out of nearly 20,000 votes cast. This led to a revision of the Act and another referendum was held on November 5, 1940, which resulted in a majority vote for the creation of the Hampton Roads Sanitation District.

The Enabling Act provides for HRSD to operate as a political subdivision of the Commonwealth of Virginia for the specific purpose of water pollution abatement in Hampton Roads by providing a system of interceptor mains and wastewater treatment plants. Its affairs are controlled by a Commission of eight members appointed by the Governor for four-year terms. Administration is under the direction of a General Manager, supported by department directors and their staff.

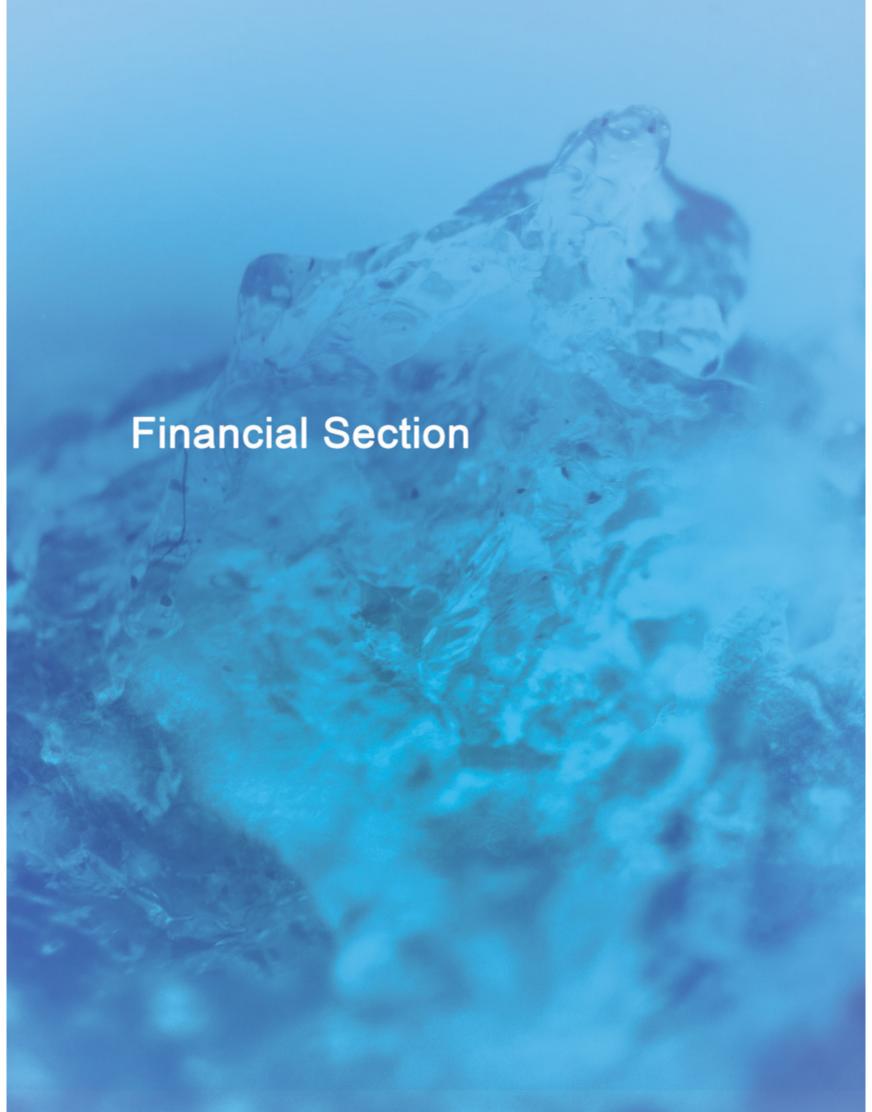
HRSD began operations on July 1, 1946, using facilities acquired from the United States Government. The Warwick County Trunk Sewer, HRSD's first construction project, began on June 26, 1946, and was funded by HRSD's \$6.5 million Primary Pledge Sewer Revenue Bonds, dated March 1, 1946. The first treatment plant, the Army Base Plant, began operation on October 14, 1947. Since that time, the facilities of HRSD have grown to provide sanitary sewer service to all major population centers in southeastern Virginia. The population served has increased from nearly 288,000 in 1940 to about 1.9 million in 2021.

Throughout its rich history HRSD has earned many of its industry's most prestigious awards. This tradition continued as the National Association of Clean Water Agencies (NACWA) presented Peak Performance Awards for outstanding compliance with National Pollutant Discharge Elimination System (NPDES) permits to the following HRSD treatment plants during the year ended June 30, 2022: Atlantic— Platinum Award (7 consecutive years of compliance), Boat Harbor—Platinum (20 consecutive years), James River—Platinum (8 consecutive years), Nansemond—Platinum (20 consecutive years), Virginia Initiative Plant—Platinum (26 consecutive years), Williamsburg—Platinum (27 consecutive years) and York River— Platinum (14 consecutive years).

Additional awards and honors received during the year ended June 30, 2022 include the American Council of Engineering Companies (ACEC) Virginia 2022 Grand Award and the Construction Risk Partners Build America Merit Award for the Providence Road Offline Storage Facility Woodstock Park Improvements Project, and the Elizabeth River Project's Sustained Distinguished Performance Award.



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#### **Report of Independent Auditor**

To the Commissioners Hampton Roads Sanitation District

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the major fund and the aggregate remaining fund information of the Hampton Roads Sanitation District ("HRSD"), as of and for the years ended June 30, 2022 and 2021, and the related notes to the financial statements, which collectively comprise HRSD's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the major fund and the aggregate remaining fund information of HRSD, as of June 30, 2022 and 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the years then ended, in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia (the "Specifications"). Our responsibilities under those standards and Specifications are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of HRSD, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about HRSD's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance, but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Specifications will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

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In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Specifications, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud
  or error, and design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that
  are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness
  of HRSD 's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant
  accounting estimates made by management, as well as evaluate the overall presentation of the financial
  statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the HRSD's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the Introductory, Statistical, and Other Supplemental Sections, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated November 14, 2022, on our consideration of HRSD's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of HRSD's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering HRSD's internal control over financial reporting and compliance.

REQUIRED

SUPPLEMENTARY INFORMATION

Therry Bekaert LLP Virginia Beach, Virginia November 14, 2022

INTRODUCTORY

SECTION



#### MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

This narrative overview and analysis of the financial activities of the Hampton Roads Sanitation District (HRSD) for the fiscal years ended June 30, 2022 and 2021, is provided by HRSD's management. Readers of the accompanying financial statements are encouraged to consider this information in conjunction with that furnished in the transmittal letter, which can be found on pages 1 through 2 of this report.

#### FINANCIAL HIGHLIGHTS

- Total net position increased by \$108.7 million, or 11.4 percent, in 2022 as a result of this year's operations.
- Total revenues increased by \$25.6 million, or 7.5 percent, mainly due to a \$28.2 million increase in operating revenues generated from an increase in wastewater treatment rates. This increase was offset slightly by a \$2.1 million decrease in investment income primarily due to continued market volatility and lower interest rates. Additionally, there was a \$0.3 decrease in facility charges and \$0.1 decrease in bond interest subsidy in 2022.
- Operating expenses decreased by \$0.6 million, or 0.3 percent, due to a \$1.3 million increase in wastewater treatment expenses, a \$1.1 million increase in depreciation and amortization, \$3.0 million decrease in general and administrative expenses.
- Restricted cash and cash equivalents increased \$2.7 million, or 8.8 percent, due to an increase in cash restricted for debt service. Unrestricted cash and cash equivalents increased \$35.1 million, or 18.4 percent, primarily due to utilizing debt to fund capital construction projects in FY22.
- Net Property, Plant and Equipment increase of \$110.3 million, or 6.9 percent, due to \$25.3 million net increase in depreciable assets, \$12.5 million increase in land purchases and \$72.5 increase in capital projects in progress.

#### **OVERVIEW OF FINANCIAL STATEMENTS**

HRSD's Basic Financial Statements are comprised of the financial statements and the notes to the financial statements. This report also contains required supplementary information and other supplementary information in addition to the Basic Financial Statements.

The Basic Financial Statements, found on pages 20 through 23 of this report, are designed to provide readers with a broad overview of HRSD's finances in a manner similar to a private sector business.

The Statements of Net Position, found on pages 20 and 21 of this report, present information on all of HRSD's assets, deferred outflows of resources, liabilities, and deferred inflows of resources; the difference between these components is reported as net position. Over time, changes in net position may serve as a useful indicator of whether the financial position of HRSD is improving or deteriorating.

The Statements of Revenues, Expenses and Changes in Net Position, found on page 22 of this report, present all of HRSD's revenues and expenses, showing how HRSD's net position changed during the year. All changes in net position are reported as soon as the underlying event takes place, thus giving rise to the changes, regardless of the timing of the cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods.

The Statements of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position, found on pages 24 and 25, provide information on the control of assets for which HRSD has a fiduciary responsibility and the beneficiaries with whom a fiduciary responsibility exists. These statements are required by accounting principles generally accepted in the United States of America (GAAP), as discussed in Notes 2 and 14.

The Notes to Financial Statements, found on pages 26 through 58 of this report, provide additional information that is essential to a full understanding of the data provided in the financial statements.

In addition to the Basic Financial Statements and the related notes, this report also presents certain required supplementary information concerning HRSD's progress in funding its obligations to provide pension and other postemployment benefits to its employees.

Required Supplementary Information can be found beginning on page 61 of this report.

#### **FINANCIAL ANALYSIS**

INTRODUCTORY

**SECTION** 

As noted earlier, net position may serve over time as a useful indicator of HRSD's financial position. Total assets and deferred outflows of resources exceeded total liabilities and deferred inflows of resources by \$1,059.5 million at June 30, 2022 and by \$950.8 million at June 30, 2021.

By far, the largest portion of HRSD's net position (78.6 percent and 81.6 percent at June 30, 2022 and 2021, respectively) reflects its net investment in capital assets (e.g. land, buildings, machinery and equipment) less any related debt used to acquire those assets still outstanding, net of unspent bond proceeds. HRSD uses these capital assets to provide services to its customers; consequently, these assets are not available for future spending. Although HRSD's net investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, because the capital assets themselves cannot be liquidated to reduce these liabilities.

HRSD's net position is summarized in the following condensed Statements of Net Position as of June 30:

#### **HRSD's Condensed Statements of Net Position**

				2022 \	/s. 2021
(in thousands)	2022	2021	2020	Dollars	Percent
Capital assets	\$ 1,715,108 \$	1,604,841	\$ 1,457,955	\$ 110,267	6.9%
Current and noncurrent assets	346,767	311,141	337,233	35,626	11.5%
Total assets	2,061,875	1,915,982	1,795,188	145,893	7.6%
Deferred outflows of resources	 42,611	42,277	37,592	334	0.8%
Long-term liabilities	796,272	794,371	791,705	1,90	0.2%
Current liabilities	211,670	195,162	157,752	16,508	8.5%
Total liabilities	1,007,942	989,533	949,457	18,409	1.9%
Deferred inflows of resources	 37,060	17,902	13,416	19,158	3 107.0%
Net investment in capital assets	832,427	776,253	646,505	56,174	7.2%
Restricted for debt service	33,134	30,455	28,155	2,679	8.8%
Unrestricted	193,923	144,116	195,247	49,807	34.6%
Total net position	\$ 1,059,484 \$	950,824	\$ 869,907	\$ 108,660	11.4%

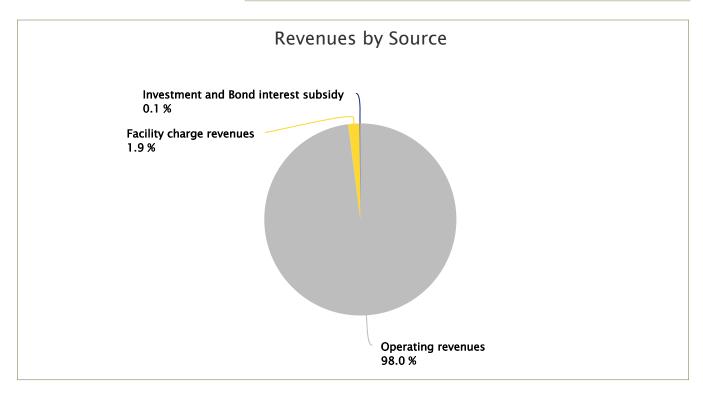
At June 30, 2022 and 2021, HRSD had no unspent bond proceeds. The increase in capital assets and the increase in current assets is primarily due to an increase in the utilization of debt to fund and complete capital improvement projects.



The changes in HRSD's net position can be determined by reviewing the following condensed Statements of Revenues, Expenses and Changes in Net Position:

#### HRSD's Condensed Statements of Revenues, Expenses and Changes in Net Position

				2022 vs.	2021
(in thousands)	2022	2021	2020	Dollars	Percent
Revenues:					
Operating revenues	\$ 357,946	\$ 329,769	\$ 322,032	\$ 28,177	8.5%
Facility charge revenues	7,072	7,379	6,444	(307)	(4.2%)
Investment income, net	(1,651)	471	5,876	(2,122)	(450.5%)
Bond interest subsidy	2,052	2,167	2,205	(115)	(5.3%)
Total revenues	 365,419	339,786	336,557	25,633	7.5%
Operating expenses:					
Wastewater treatment	134,135	132,820	122,393	1,315	1.0%
General and administrative	45,673	48,691	46,949	(3,018)	(6.2%)
Depreciation and amortization	54,357	53,278	51,383	1,079	2.0%
Total operating expenses	 234,165	234,789	220,725	(624)	(0.3%)
Non-operating expenses:					
Bond issuance costs	311	682	1,290	(371)	(54.4%)
Capital distributions to localities	13	376	-	(363)	(96.5%)
Disposal of capital assets	-	-	739	-	
Interest expense	25,007	25,339	26,179	(332)	(1.3%)
Total non-operating expenses	25,331	26,397	28,208	(1,066)	(4.0%)
Total expenses	259,496	261,186	248,933	(1,690)	(0.6%)
Income before capital contributions	105,923	78,600	87,624	27,323	34.8%
Capital contributions	2,737	2,317	578	420	18.1%
Change in net position	 108,660	80,917	 88,202	 27,743	34.3%
Total net position - beginning	950,824	869,907	781,705	80,917	9.3%
Total net position - ending	\$ 1,059,484	\$ 950,824	\$ 869,907	\$ 108,660	11.4%



Operating revenues increased by \$28.2 million, or 8.5 percent, in 2022 and by \$7.7 million, or 2.4 percent, in 2021. The primary increase in 2022 was due to wastewater rate increase. The 2021 increase was due to an increase in consumption. Net Investment income decreased \$2.1 million in 2022, or 450.5 percent, primarily due to FY22 market volatility and reduced cash balances, compared to a \$5.4 million decrease, or 92.0 percent, in 2021.

Operating expenses decreased by \$0.6 million, or 0.3 percent in 2022 and by \$14.1 million, or 6.4 percent, in 2021. Decreases in 2022 were due to a \$1.3 million increase in wastewater treatment expenses, a \$1.1 million increase in depreciation and amortization, and \$3.0 million decrease in general and administrative expenses. Increases in 2021 were principally due to a \$2.6 million increase in pension expense, a \$2 million increase in material and supplies, \$3.5 million increase in contractual services, \$1.8 million increase in depreciation expense and a \$4.3 million increase in capital construction projects expense in FY21.

In 2022 and 2021, HRSD received \$2.7 million and \$2.3 million, respectively, in capital contributions to help finance its capital improvement program.

#### **CAPITAL ASSETS AND DEBT ADMINISTRATION**

#### **Capital Assets**

At the end of 2022 and 2021, HRSD had approximately \$1.7 billion and \$1.6 billion, respectively, invested in a broad range of capital assets, including land, wastewater treatment plants, interceptor systems, pump stations, administrative and maintenance buildings, equipment and software. These amounts represent a net increase of \$110.3 million, or 6.9 percent in 2022 and a net increase of \$146.9 million, or 10.1 percent in 2021.

The following summarizes HRSD's capital assets, net of accumulated depreciation, as of June 30:

#### **HRSD's Capital Assets**

(in thousands)	2022	2021	2020
Land	\$ 56,170 \$	43,658 \$	12,229
Treatment plants	666,215	696,176	654,809
Interceptor systems	537,431	522,400	447,372
Buildings	43,553	26,021	27,305
Small community facilities	15,882	16,123	16,672
Office equipment	787	788	754
Automotive	1,368	1,715	1,716
Other equipment	38,116	13,999	4,309
Software and intangible assets	-	815	2,204
	1,359,522	1,321,695	1,167,370
Construction in progress	355,586	283,146	290,585
Net property, plant and equipment	\$ 1,715,108 \$	1,604,841 \$	1,457,955

The following summarizes the changes in capital assets for the years ended June 30:

(in thousands)	2022	2021	2020
Balance at beginning of year	\$ 1,604,841	\$ 1,457,955	\$ 1,358,327
Additions	92,184	207,603	156,518
Transfers/Retirements	(1,460)	-	(1,819)
Depreciation and amortization	(54,357)	(53,278)	(51,383)
Accumulated depreciation retired	1,460	-	258
Net increase (decrease) in construction in progress	72,440	(7,439)	(3,946)
Balance at end of year	\$ 1,715,108	\$ 1,604,841	\$ 1,457,955

The largest increase in capital assets over the past several years has been in treatment plant construction and interceptor system construction, which includes pipeline replacements, pump station rehabilitations and other improvements to the infrastructure. HRSD's total capital expenditures were \$171.7 million during 2022 and \$213.4 million during 2021. The largest FY22 expenses are attributed to Nansemond and York River Treatment Plant Nutrient Reduction projects, Eastern Shore treatment plant improvements, and SWIFT projects. Fiscal year 2021 expenses were primarily due to SWIFT project expansion expenses, in treatment plants and interceptor systems expansion and improvements projects and land purchases.



#### LongTerm Debt

At June 30, 2022, HRSD had a total of \$868.5 million in revenue bonds outstanding versus \$835.0 million in 2021, a 4.01% increase over prior year. Draws on existing approved bonds, in the amount of \$72.0 million, were offset by payments on existing senior and subordinate debt and amortization of bond premiums, in the amount of \$38.5 million.

The following summarizes HRSD's outstanding debt principal at June 30:

#### **HRSD's Outstanding Debt**

(in thousands, excluding unamortized bond premiums)	2022	2021	2020
Senior revenue bonds	\$ 183,899	\$ 198,670	\$ 214,212
Subordinate revenue bonds	668,031	616,533	597,745
Total outstanding debt	\$ 851,930	\$ 815,203	\$ 811,957

HRSD's financial strengths are reflected in its high credit ratings listed below:

Ratings Agency	Senior Debt	Subordinate Long-term	Subordinate Short-term
Standard & Poor's	AA+	AA+	A-1+
Fitch Ratings	AA+	AA	F1+
Moody's Investors Service	Aa1	Aa1	n/a

The development of HRSD's Capital Improvement Program and its related debt programs are governed by revenue Trust Agreements. The Senior Trust agreement requires the senior debt coverage to be 1.2 times maximum annual debt service and total debt service coverage of 1.0 times maximum annual debt service, both on a Generally Accepted Accounting Principles basis. The Amended and Subordinate Trust agreement was amended in 2016 to account for future Consent Decree expenses related to Locality wet weather improvements that HRSD will not own. In the Amended Trust, Operating Expenses were redefined as shown below for the purposes of calculating an "Adjusted" debt service coverage on a cash basis:

"Operating Expenses" as defined by the Enabling Act and as used in the Senior Trust Agreement, operating expenses includes the cost of maintaining, repairing and operating such system or systems or sewer improvements and to provide such reserves therefore as may be provided in the resolution providing for the issuance or such revenue bonds or in the trust agreement securing the same. As defined in the Subordinate Trust Agreement, Operating Expenses includes those expenses required to pay the cost of maintaining, repairing and operating the Wastewater System, including, but not limited to, reasonable and necessary usual expenses of administration, operation, maintenance and repair, costs for billing and collecting the rates, fees and other charges for the use of or the services furnished by the Wastewater System, insurance premiums, credit enhancement and liquidity support fees, legal, engineering, auditing and financial advisory expenses, expenses and compensation of the Trustee, and deposits into a self-insurance program. Operating Expenses shall exclude allowance for depreciation and amortization and expenditures for extraordinary maintenance or repair or improvements. Operating Expenses shall also exclude expenses for improvements that will not be owned by HRSD but which will, in the reasonable determination of the Commission, as evidenced by a resolution thereof, maintain or improve the integrity of the Wastewater System.

The Amended and Subordinate Trust agreement requires total debt service coverage to be 1.2 times current year debt service on an Adjusted basis. HRSD's Financial Policy and operating and capital improvement plans were developed with the intent to maintain coverage ratios in excess of these requirements. HRSD's Financial Policy requires senior debt service coverage to be 1.5 times and total debt service coverage to be 1.4 times.

## INTRODUCTORY FINANCIAL SECTION

#### REQUIRED SUPPLEMENTARY INFORMATION

#### STATISTICAL SECTION (UNAUDITED)

#### OTHER SUPPLEMENTAL SECTION (UNAUDITED)

	Senior Debt Service Coverage Total Debt Service		ervice Coverage	
	GAAP	Adjusted	GAAP	Adjusted
	1.20x		1.00x	
Senior Trust Agreement	(MADS)	None	(MADS)	None
				1.20x
Amended Subordinate Trust Agreement	None	None	None	(Current Year)
		1.50x		1.40x
Financial Policy	None	(Current Year)	None	(Current Year)

More detailed information regarding HRSD's capital assets and long-term debt is presented in Notes 5 and 9, respectively.

#### **ECONOMIC FACTORS AND RATES**

The five-year rolling average billed consumption continues to remain relatively constant. This may be due to pandemic related water consumption as the economy reopened with vaccines being administered and working from home became more common.

HRSD implemented a wastewater treatment rate increase for the 2022 fiscal year. Despite a boost in activity as COVID-19 infections dropped worldwide, economic growth remained subdued in 2022 and HRSD continued to reprioritize planned investments, obtained relief from federal and state regulatory schedules, took advantage of historically low interest rates and judiciously used reserves previously set aside for unexpected needs. HRSD will continue to monitor the COVID-19 impact on our ratepayers and make further adjustments to investment plans should the economic conditions warrant.

#### **CONTACTING HRSD'S FINANCIAL MANAGEMENT**

This financial report is designed to provide a general overview of HRSD's finances for all those with an interest. Questions concerning the information provided in this report or any requests for additional information should be addressed to the Director of Finance, 1434 Air Rail Avenue, Virginia Beach, Virginia 23455.



#### STATEMENTS OF NET POSITION **AS OF JUNE 30, 2022 AND 2021**

#### ASSETS AND DEFERRED OUTFLOWS OF RESOURCES

(in thousands)	2022	2021
CURRENT ASSETS		
Cash and cash equivalents	\$ 163,051 \$	125,838
Cash and cash equivalents - restricted	33,134	30,455
Accounts receivable, net	59,493	57,130
Other current assets	2,860	4,619
TOTAL CURRENT ASSETS	258,538	218,042
NONCURRENT ASSETS		
Cash and cash equivalents	62,932	65,054
Inventory	25,297	25,032
Net OPEB asset		3,013
NET PROPERTY, PLANT AND EQUIPMENT	88,229	93,099
Land	56,170	43,658
Treatment plants	1,464,740	1,460,238
Interceptor systems	754,692	725,600
Buildings	67,266	48,236
Small community facilities	25,936	25,625
Office equipment	45,353	45,049
Automotive	18,801	19,933
Other equipment	75,004	48,899
Software and intangible assets	40,074	40,074
· ·	2,548,036	2,457,312
Less: Accumulated depreciation and amortization	1,188,514	1,135,617
	1,359,522	1,321,695
Construction in progress	355,586	283,146
NET PROPERTY, PLANT AND EQUIPMENT	1,715,108	1,604,841
TOTAL NONCURRENT ASSETS	1,803,337	1,697,940
TOTAL ASSETS	2,061,875	1,915,982
DEFERRED OUTFLOWS OF RESOURCES		
Deferred loss on debt refunding, net	19,513	21,717
Differences between expected and actual experience:		
OPEB plans	6,518	5,129
Pension plan	261	525
Changes of assumptions:		
OPEB plans	208	251
Pension plan	7,406	4,149
Net difference between projected and actual earnings on:		
OPEB plans investments	4,778	160
Pension plan investments	-	6,456
Change in proportion, OPEB plans	75	30
Contributions subsequent to the measurement date:		
OPEB plans	411	407
Pension plan	3,441	3,453
TOTAL DEFERRED OUTFLOWS OF RESOURCES	42,611	42,277
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	\$ 2,104,486 \$	1,958,259

INTRODUCTORY

SECTION

# STATEMENTS OF NET POSITION AS OF JUNE 30, 2022 AND 2021

#### LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION

(in thousands)		2022	2021
CURRENT LIABILITIES		2022	2021
Trade and contracts payable	\$	53,237	\$ 57,054
Contract retention	•	5,859	8,778
Accrued salaries and wages		3,536	3,395
Current portion of bonds payable		42,609	38,419
Variable rate demand bonds		50,000	50,000
Notes payable		33,721	15,299
Current portion of compensated absences		6,495	5,765
Debt interest payable		8,602	8,532
Other liabilities		7,611	7,920
TOTAL CURRENT LIABILITIES		211,670	195,162
LONG-TERM LIABILITIES			
Compensated absences		1,723	3,139
Net OPEB liability		16,523	5,529
Net pension liability		2,163	39,116
Bonds payable		775,863	746,587
TOTAL LONG-TERM LIABILITIES		796,272	794,371
TOTAL LIABILITIES		1,007,942	989,533
DEFERRED INFLOWS OF RESOURCES			
Differences between expected and actual experience:			
OPEB plans		4,739	5,541
Pension plan		761	1,226
Changes of assumptions:			
OPEB plans		1,663	1,574
Pension plan		-	526
Net difference between projected and actual earnings on:			
OPEB plans investments		843	8,984
Pension plan investments		29,013	-
Change in proportion, OPEB plans		41	51
TOTAL DEFERRED INFLOWS OF RESOURCES		37,060	17,902
NET POSITION			
Net investment in capital assets		832,427	776,253
Restricted for debt service		33,134	30,455
Unrestricted		193,923	144,116
TOTAL NET POSITION		1,059,484	950,824
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES			
AND NET POSITION	\$	2,104,486	\$ 1,958,259



#### STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION FOR THE FISCAL YEARS ENDED JUNE 30, 2022 and 2021

(in thousands)	2000	0004
	2022	2021
OPERATING REVENUES	\$ 352,414	ф 20E 047
Wastewater treatment charges	· · · · · · · · · · · · · · · · · · ·	\$ 325,817
Miscellaneous TOTAL OPERATING REVENUES	5,532	3,952
TOTAL OPERATING REVENUES	357,946	329,769
OPERATING EXPENSES		
Wastewater treatment	134,135	132,820
General and administrative	45,673	48,691
Depreciation and amortization	54,357	53,278
TOTAL OPERATING EXPENSES	234,165	234,789
OPERATING INCOME	123,781	94,980
NON-OPERATING REVENUES (EXPENSES)		
Wastewater facility charges	7,072	7,379
Investment income	(1,651)	471
Bond interest subsidy	2,052	2,167
Bond issuance costs	(311)	(682)
Capital distributions to localities	(13)	(376)
Interest expense	(25,007)	(25,339)
NET NON-OPERATING EXPENSES	(17,858)	(16,380)
INCOME BEFORE CAPITAL CONTRIBUTIONS	105,923	78,600
CAPITAL CONTRIBUTIONS		
State capital grants received	200	-
Other capital contributions	2,537	2,317
CAPITAL CONTRIBUTIONS	2,737	2,317
CHANGE IN NET POSITION	108,660	80,917
TOTAL NET POSITION - Beginning	950,824	869,907
TOTAL NET POSITION - Ending	\$ 1,059,484	\$ 950,824

# STATEMENTS OF CASH FLOWS FOR THE FISCAL YEARS ENDED JUNE 30, 2022 and 2021

(in thousands)	and 2	UZ I		
(iii tilousalius)		2022		2021
CASH FLOWS FROM OPERATING ACTIVITIES				
Cash received from customers	\$	337,432	\$	302,160
Cash received from CARES and ARPA		11,409		4,163
Other operating revenues		5,532		3,952
Cash payments to suppliers for goods and services		(120,651)		(119,627)
Cash payments to employees for services		(61,703)		(59,675)
Net cash provided by operating activities		172,019		130,973
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Capital distributions to localities		(13)		(376)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Wastewater facility charges		7,072		7,379
Acquisition and construction of property, plant and equipment		(173,292)		(180,623)
Proceeds from capital debt		90,377		60,751
Bond interest subsidy		2,052		2,167
Principal paid on capital debt		(35,228)		(42,206)
Other capital contributions		2,737		2,317
Bond issuance costs		(311)		(682)
Fees paid on interim financing		(202)		(82)
Interest paid on capital debt		(25,790)		(27,007)
Net cash used in capital and related financing activities		(132,585)		(177,986)
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest and dividends on investments		(1,651)		471
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS AND CASH AND CASH EQUIVALENTS - RESTRICTED		37,770		(46,918)
CASH AND CASH EQUIVALENTS, AND CASH AND CASH EQUIVALENTS - RESTRICTED, AT BEGINNING OF YEAR		221,347		268,265
CASH AND CASH EQUIVALENTS, AND CASH AND CASH EQUIVALENTS - RESTRICTED, AT END OF YEAR	\$	259,117	\$	221,347
Reconciliation of Operating Income to Net Cash Provided by Operating Activities				
(in thousands)				
Operating income Adjustments to reconcile operating income to net cash provided by operating activities:	\$	123,781	\$	94,980
Depreciation and amortization		54,357		53,278
(Increase) decrease in operating assets:				
Accounts receivable		(2,363)		(17,952)
Inventory		(265)		1,825
Other current assets		1,759		(1,686)
Increase (decrease) in operating liabilities:		,		( , ,
Trade and contracts payable		1,930		1,212
Accrued salaries and wages		141		241
Compensated absences		(686)		334
Other liabilities		(309)		(657)
OPEB liabilities and related deferred inflows and outflows		(870)		(3,240)
Pension liabilities and related deferred inflows and outflows		(5,456)		2,638
r chaon liabilities and related defended inhows and outflows		,	_	
NET CARL PROVIDED BY OPERATIVE A CTUITIES		172,019	\$	130,973
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$	172,013		
Noncash Capital and Related Financing Activities:		172,013		
Noncash Capital and Related Financing Activities: Accrual for capital expenditures	<b>\$</b> \$	(5,749)	\$	18,388
Noncash Capital and Related Financing Activities:		•	\$	18,388 (3,719) (2,312)



# STATEMENTS OF FIDUCIARY NET POSITION FOR THE FISCAL YEARS ENDED JUNE 30, 2022 and 2021

(in thousands)								
	Retiree Health (OPEB) Trust Fund			Coronavirus Relief Custodial Fund				
		2022		2021	20	22		2021
ASSETS								
Cash and cash equivalents	\$	4,189	\$	98	\$	-	\$	1,542
Investments at fair value								
Domestic equity		21,186		29,467		-		-
International equity		9,179		15,208		-		-
Fixed income		19,965		22,058		-		-
Other income		3,985		2,632		-		-
Real return		3,633		2,203		-		-
Total investments		57,948		71,568		-		
TOTAL ASSETS	\$	62,137	\$	71,666	\$	_	\$	1,542
NET POSITION								
Restricted for:								
Postretirement benefits other than pensions		62,137		71,666		-		-
CARES ACT payments for utility customers		-		-		-		1,542
TOTAL NET POSITION	\$	62,137	\$	71,666	\$		\$	1,542

Note: American Rescue Plan Funds were received and distributed during the 2022 fiscal year. Therefore, there is no balance to record at June 30, 2022.

FINANCIAL SECTION

# STATEMENTS OF CHANGES IN FIDUCIARY NET POSITION FOR THE FISCAL YEARS ENDED JUNE 30, 2022 and 2021

(in thousands)									merican
	Retiree Health (OPEB) Trust Fund		Coronavirus Relief Custodial Fund			Rescue Plan Fund *			
		2022	 2021 2022 2021			2022			
ADDITIONS:									
Contributions:									
Employers	\$	2,260	\$ 1,963	\$	-	\$	-	\$	-
CARES Act		-	-		51		9,053		-
ARPA		-	 		-				10,678
Total contributions		2,260	1,963		51		9,053		10,678
Net investment earnings		(9,730)	14,354		-		-		-
Total additions		(7,470)	16,317		51		9,053		10,678
DEDUCTIONS:									
Benefit payments for participants		1,902	1,425		-		-		-
Investment related expenses		157	138						
Payments for customers		-	-		1,593		7,511		10,678
Total deductions		2,059	1,563		1,593		7,511		10,678
Net increase in fiduciary net position		(9,529)	14,754		(1,542)		1,542		_
Net position - beginning		71,666	56,912		1,542				
NET POSITION - ENDING	\$	62,137	\$ 71,666	\$	-	\$	1,542	\$	

<sup>\*</sup> American Rescue Plan Funds were received and distributed during the 2022 fiscal year. No comparitive analysis is available.

#### NOTES TO THE FINANCIAL STATEMENTS

#### **NOTES TO FINANCIAL STATEMENTS**

#### **NOTE 1 - GENERAL INFORMATION**

#### Organization and Administration

The Hampton Roads Sanitation District (HRSD) was created by the Virginia General Assembly in 1940, as a political subdivision of the Commonwealth of Virginia (the Commonwealth), to construct, maintain, and operate a wastewater treatment system in the Hampton Roads area. The Hampton Roads Sanitation District Commission (the Commission) is HRSD's governing body and consists of eight members, appointed by the Governor. The Commission's functions were updated by Chapter 66 of the Acts of the Assembly of Virginia of 1960, as amended. The administration of HRSD is under the direction of a General Manager, supported by eight department directors.

#### Regulatory Oversight

HRSD's operations are subject to regulations established by the United States Environmental Protection Agency and the Virginia Department of Environmental Quality. HRSD currently meets all of its permit requirements. Changes in these regulations could require HRSD to modify its treatment processes and require additional capital investment and/ or incur additional costs.

#### Purpose of HRSD

HRSD was created for the specific purpose of abating pollution in the Hampton Roads area through the interception of wastewater outfalls, installation of interception service into new areas as necessary and providing treatment facilities. HRSD provides points of interception throughout the region. The responsibility of providing lateral sewers and subtrunk facilities to carry sewage from industries, residences and businesses is generally the responsibility of the local municipal governments.

#### Corporate Limits of HRSD

The geographical limits of HRSD include:

City of Chesapeake	City of Virginia Beach	King William County
City of Hampton	City of Williamsburg	Mathews County
City of Newport News	Accomack County	Middlesex County
City of Norfolk	Gloucester County	Northampton County
City of Poquoson	Isle of Wight County	Surry County*

City of Portsmouth James City County York County

City of Suffolk King and Queen County \*Excluding the Town of Claremont

#### **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### Reporting Entity

HRSD is a political subdivision of the Commonwealth and a government instrumentality. The Commission is granted corporate powers by the *Code of Virginia*. The Governor of the Commonwealth appoints the Commission members, who serve at his pleasure. HRSD is reported in the Commonwealth's Annual Comprehensive Financial Report as a discretely presented component unit. The Commonwealth is not obligated to repay HRSD's debt. HRSD derives its revenues primarily from charges for wastewater treatment services. HRSD has no taxing authority. The Retiree Health Plan, as further described under Postemployment Benefits Other Than Pensions in this note and in Note 7, meets the requirements of GASB 84 for inclusion in the fiduciary fund financial statements and, since HRSD has assumed responsibility to make contributions to the plan, it also meets the requirements of a fiduciary component unit.

#### Basis of Accounting

The accompanying financial statements report the financial position and results of operations of HRSD in accordance with accounting principles generally accepted in the United States of America (GAAP). Because HRSD is a

STATISTICAL SECTION (UNAUDITED)

OTHER SUPPLEMENTAL SECTION (UNAUDITED)

political subdivision of the Commonwealth, the preparation of HRSD's financial statements are governed by the pronouncements of the Governmental Accounting Standards Board (GASB). These statements are prepared on an enterprise fund basis and present HRSD's operating revenues and expenses in a manner similar to a private business, where the costs, including depreciation, of providing services to the general public on a continuing basis are financed or recovered primarily through user charges.

An enterprise fund, a proprietary fund type, is accounted for on an economic resources measurement focus. All assets and liabilities, whether current or noncurrent, associated with its activities are included on its Statements of Net Position. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in fund equity. The financial statements are presented using the accrual basis of accounting, whereby revenues are recognized when earned and expenses are recognized when incurred.

#### Budgetary Accounting and Control

INTRODUCTORY

**SECTION** 

HRSD operates in accordance with annual operating and capital budgets prepared on a basis of accounting that is different from generally accepted accounting principles. The operating budget is adopted by department, with budgetary controls exercised administratively by management at the department level. The General Manager is authorized to transfer funds among departments without further approval by the Commission. The Capital Budget represents a ten-year plan. Funds for the Capital Budget are appropriated throughout a fiscal year on a project basis. Transfers among projects require approval by the Commission. Appropriations for these budgets continue until the purpose of the appropriation has been fulfilled.

#### **Fiduciary Activities**

HRSD adopted GASB Statement No. 84, *Fiduciary Activities*, during the fiscal year ended June 30, 2021. The accompanying financial statements for the fiscal years ended June 30, 2022 and 2021 include information on the Retiree Health Plan, one of HRSD's three postemployment benefits other than pensions (other postemployment benefits, or OPEB) plans, information on funds held by HRSD to apply toward customer accounts under the Coronavirus Aid, Relief, and Economic Securities Act, and information on funds held by HRSD to apply toward customer accounts under the American Recovery Plan Act. The Retire Health plan is discussed in Note 7, and the Coronavirus Aid, Relief, and Economic Securities Act and the American Recovery Plan Act are discussed in Note 14.

#### Cash Equivalents

All short-term investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to cash, and at the day of purchase, have an original maturity date of no longer than three months. Current restricted cash and cash equivalents are for debt service payments payable within the next year. Money market investments include the VACo/VML Virginia Investment Pool's (VIP) 1-3 Year High Quality Bond Fund and Stable NAV Liquidity Pool, which are recorded at amortized cost, which approximates fair value. See Note 3 and Note 13 for additional discussion of cash and cash equivalent and investment valuations.

#### **Investments**

Investments, which consist of U.S. government obligations including agencies, FDIC-guaranteed corporate notes, other corporate notes and bonds, and municipal bonds, are reported at fair value. HRSD's investment practices are governed by its formal investment policy. The HRSD Retiree Health Plan (RHP) investments consist of domestic equity, international equity, fixed income, other income, real return funds and money market instruments. See Notes 3 and 7 for additional information on RHP investments.

#### Allowance for Uncollectible Accounts

HRSD provides an allowance for estimated uncollectible accounts receivable based on its bad debt experience. The balance in the allowance for uncollectible accounts is considered by management to be sufficient to cover anticipated losses on reported receivable balances.

#### <u>Inventory</u>

Inventory is carried at the lower of cost or market value and consists primarily of operating and maintenance materials.

#### Property, Plant and Equipment

HRSD funds its capital improvement program through the issuance of debt and its own resources. The proceeds of debt are reported as restricted assets. Generally, for projects funded with both debt proceeds and other resources, it is HRSD's policy to use available debt proceeds to pay project expenditures prior to using its own resources.

#### NOTES TO THE FINANCIAL STATEMENTS

Property, plant and equipment purchased or constructed are reported at cost, including interest cost on funds borrowed to finance the construction of major capital additions. The capitalization threshold is \$5,000. Donated assets are reported at acquisition value at the date of donation. Property, plant and equipment are depreciated using the straight-line method over the following estimated useful lives:

Treatment plants, buildings and facilities	30 years
Interceptor systems	50 years
Office furniture and equipment	5-10 years
Software and intangible assets	5-7 years
Automotive	5 years

Depreciation and amortization recognized on property, plant and equipment is an operating expense.

#### Deferred Outflows and Inflows of Resources

In addition to assets, the Statements of Net Position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expenses) until then. HRSD has ten items that qualify for reporting in this category. The first is the deferred loss on refunding reported in the Statements of Net Position. A deferred loss on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The second through eighth amounts are: differences between expected and actual experience for other postemployment benefits (OPEB) and pension plans; the changes of OPEB and pension assumptions; the net difference between projected and actual earnings on OPEB and pension plan investments; and change in proportion for OPEB plans. These differences will be recognized in pension expense in future reporting periods. The ninth and tenth deferred charges are for OPEB and pension contributions to the Virginia Retirement System (VRS) made subsequent to the measurement dates of June 30 2021 and 2020. These contributions will be recognized as reductions of the Net OPEB and Net Pension Liabilities during the years ended June 30, 2023 and 2022, respectively.

In addition to liabilities, the Statements of Net Position reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. HRSD has seven items that qualify for reporting in this category: the differences between expected and actual experience for OPEB and pension plans; the changes of OPEB and pension assumptions; the net difference between projected and actual earnings on OPEB and pension plan investments; and change in proportion for OPEB plans. These items will be recognized in pension expense in future reporting periods.

#### Revenue Recognition

Generally, wastewater treatment charges are computed based on a user's water consumption. These charges are recognized as revenue when billed. Revenues earned but unbilled through June 30 of each fiscal year are accrued at year-end. Wastewater facility charges are computed based on a new connection's water meter size and potential for high strength pollutant discharges, and are recognized as revenue prior to the issuance of a building or operating permit.

#### Operating and Non-operating Revenues and Expenses Recognition

HRSD distinguishes operating revenues and expenses from non-operating items. Operating revenues and expenses result from providing services and producing and delivering goods in connection with HRSD's principal service of providing wastewater treatment. The majority of operating revenues are from wastewater treatment, but other associated miscellaneous income from other related services and charges are also included. Revenues and expenses not meeting the operating definition are reported as non-operating. These consist mainly of wastewater facility charges, investment income, capital contributions and interest expense.

#### Compensated Absences

All permanent employees earn leave upon starting a full-time position. The amount and type of leave earned is based upon the employee's date of hire and years of service and is expensed as employees earn the right to these benefits.

INTRODUCTORY

**SECTION** 

STATISTICAL SECTION (UNAUDITED) OTHER SUPPLEMENTAL SECTION (UNAUDITED)

Permanent employees hired prior to January 1, 2014 earn from 15 to 27 days of annual leave per year. The maximum annual leave an employee may accumulate at year-end varies by the years of service, with the maximum being 54 days. An employee has a vested right to their annual leave when earned. These employees also earn eight hours per month of sick leave regardless of the number of years of service. The amount of sick leave that may be accumulated is unlimited. After five years of service with HRSD, an employee has vested rights to 35 percent of accumulated sick leave to a maximum of \$10,000. For these employees, long-term disability (LTD) insurance is an optional employee paid benefit that replaces part of their income if the employee suffers a serious illness or injury and can't work for an extended period of time.

Permanent employees hired after January 1, 2014 earn 8 hours of paid time off for each two-week pay period. Employees may use accumulated paid time off for any type of absence from work, subject to supervisor approval. The maximum paid time off an employee may accumulate at year-end is 208 hours. After five years of service with HRSD, an employee has vested rights to 50 percent of their accumulated paid time off at separation. For these employees, HRSD also provides a state mandated long-term disability (LTD) benefit since these employees are not eligible for disability retirement benefits through VRS. The long-term disability benefit provides income replacement for employees who become disabled and unable to work for an extended period of time due to a non-work-related or work-related condition (as determined under the Virginia Workers' Compensation Act). Long-term disability benefits begin at the expiration of an additional state mandated employer paid short-term disability (STD) benefit period of 125 days.

#### Postemployment Benefits Other Than Pensions (OPEB)

HRSD employees participate in three postemployment benefits other than pensions (other postemployment benefits or OPEB) plans:

The HRSD RHP is a single employer, defined benefit plan that provides health and dental benefit plans for eligible members through a self-funded plan administered by a third-party vendor. HRSD administers the Plan through the Hampton Roads Sanitation District Retiree Health Trust. For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the RHP and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the RHP. For this purpose, the RHP recognizes benefit payments when due and payable in accordance with the benefit terms.

The VRS Political Subdivision Health Insurance Credit Program (HIC) is a multiple-employer, agent-defined benefit plan that provides a credit toward the cost of health insurance coverage for retired political subdivision employees of participating employers. The Political Subdivision HIC Program was established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. For purposes of measuring the net HIC OPEB liability, deferred outflows of resources and deferred inflows of resources related to the HIC OPEB, and the HIC OPEB expense, information about the fiduciary net position of the VRS HIC, and the additions to/deductions from the VRS HIC's fiduciary net position have been determined on the same basis as they were reported by VRS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The VRS Group Life Insurance (GLI) Program is a multiple employer, cost sharing plan, that provides coverage to state employees, teachers, and employees of participating political subdivisions. The GLI Program was established pursuant to §51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. The GLI Program is a defined benefit plan that provides a basic group life insurance benefit for employees of participating employers. For purposes of measuring the net GLI Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the GLI Program OPEB, and GLI Program OPEB expense, information about the fiduciary net position of the VRS GLI Program OPEB and the additions to/deductions from the VRS GLI Program OPEB's fiduciary net position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### <u>Pensions</u>

HRSD employees participate in an agent multiple-employer defined benefit pension plan administered by the VRS, which acts as a common investment and administrative agent for political subdivisions in the Commonwealth. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of HRSD's Retirement Plan and the additions to or deductions from HRSD's Retirement Plan's net fiduciary position have been determined on

the same basis as they were reported to HRSD by VRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms.

#### Use of Estimates

The preparation of these financial statements requires management to make estimates and assumptions. These estimates affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results may differ from management's estimates.

## **New Accounting Pronouncement**

In June 2017 the Governmental Accounting Standards Board issued GASB Statement No. 87, *Leases*, effective July 1, 2022. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases; enhancing the comparability of financial statements between governments; and also enhancing the relevance, reliability (representational faithfulness), and consistency of information about the leasing activities of governments. This Statement establishes standards of accounting and financial reporting for leases by lessees and lessors. The requirements of this Statement apply to financial statements of all state and local governments. Consistent with previous Statements, the GASB notes that the provisions of the Statement need not be applied to immaterial items. Upon review, HRSD concluded that leases are immaterial to HRSD's operations and do not warrant disclosure in FY2022.

#### **NOTE 3 - DEPOSITS AND INVESTMENTS**

#### **Deposits and investments**

Custodial Credit Risk. This risk is associated with the inability of a governmental entity to recover deposits from a financial institution in the event of a failure. At June 30, 2022 and 2021, the carrying values of HRSD's deposits were \$51,917,000 and \$47,403,000. All of the bank balances at June 30, 2022 were covered by federal depository insurance or collateralized in accordance with the Virginia Security for Public Deposits Act (the Act). In accordance with the Act, the depository institution pledged collateral in the form of federal obligations with a fair value equal to 110 percent of HRSD's deposits with a third party trustee in the name of the Treasurer of the Commonwealth. In the event that the banking institution fails, the Treasurer will take possession of the collateral, liquidate it and reimburse HRSD up to the value of its deposits. The State Treasury Board is responsible for monitoring compliance with the collateralization and reporting requirements of the Act and for notifying local governments of compliance by banks.

Credit Risk. HRSD invests in VACo/VML Virginia Investment Pool's (VIP) 1-3 Year High Quality Bond Fund and Stable NAV Liquidity Pool. Oversight is provided by the VACo/VML Board of Trustees. HRSD's investments in the VIP 1-3 Year High Quality Bond Fund and the VIP Stable NAV Liquidity Pool were rated AA+f/S1 and AAAm, respectively, by Standard & Poor's.

The components of cash and cash equivalents at June 30 are as follows:

(in thousands)	2022	2021	
Current cash and cash equivalents			
Cash deposits - unrestricted	\$ 51,917	\$	47,403
VIP Stable NAV Liquidity - unrestricted	111,134		78,435
Total cash and cash equivalents - unrestricted	163,051		125,838
VIP Stable NAV Liquidity - restricted	33,134		30,455
Noncurrent cash and cash equivalents			
VIP 1-3 Year High Quality Bond Fund - unrestricted	62,932		65,054
Total cash and cash equivalents	\$ 259,117	\$	221,347
Total VIP Stable NAV Liquidity	\$ 144,268	\$	108,890

#### **HRSD OPEB Trust Investments**

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The HRSD OPEB Trust has investments in mutual funds, cash, and cash equivalents on deposit with its trustee, US Bank. Investments are reported at fair value. HRSD's OPEB investment practices are governed by its formal investment policy.

The plan had the following investments and maturities at June 30:

(in thousands)	2022	2021
Domestic equity	\$ 21,186	\$ 29,467
International equity	9,179	15,208
Fixed income	19,965	22,058
Other income	3,985	2,632
Real Return	3,633	2,203
Money market	4,189	98
Total investments, cash and cash equivalents	\$ 62,137	\$ 71,666

Fixed income investments have an average maturity of 7.74 years and an average credit quality of A. Other investments do not have a stated maturity or credit rating.

Custodial Credit Risk. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, HRSD will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. HRSD's policy is to utilize its Trustee, U.S. Bank Trust Department, for its OPEB investments as recipient of all investment transactions on a delivery versus pay basis. The Trustees may not be a counterparty to the investment transaction. At June 30, 2022, the Trust Department of the U.S. Bank held \$61,844,000 in investments in the Trustee's name for HRSD. The difference between reported and U.S. Bank Trust valuation is the value of the Boyd Watterson security. U.S. Bank Trust value is lagging as they update those funds when they receive notice.

## **NOTE 4 - ALLOWANCE FOR UNCOLLECTIBLE ACCOUNTS**

An analysis of the allowance for uncollectible accounts for the years ended June 30:

(in thousands)	2022			2021
Balance, beginning of year	\$	2,684	\$	2,822
Add: Current provision for uncollectible accounts		1,210		2,033
Less: Charge-off of uncollectible accounts		(1,487)		(2,171)
Balance, end of year	\$	2,407	\$	2,684

HRSD's collection ratios for the years ended June 30, 2022 and 2021 were 99.6% and 99.3%, respectively.

#### **NOTE 5 - PROPERTY, PLANT AND EQUIPMENT**

Analysis of property, plant and equipment activity for years ended June 30:

(in thousands)		Balance 2020		Additions		Fransfers/ etirements	Balance 2021	,			Transfers/ Retirements		Balance 2022
Non-Depreciable Capital Assets:													
Land	\$	12,229	\$	31,429	\$	-	\$ 43,658	\$	12,512	\$	-	\$	56,170
Construction in progress		290,585		198,597		(206,036)	283,146		162,594		(90,154)		355,586
Depreciable Capital Assets:													
Treatment plants		1,384,293		75,945		-	1,460,238		4,502		-		1,464,740
Interceptor systems		638,150		87,450		-	725,600		29,092		-		754,692
Buildings		48,081		155		-	48,236		19,030		-		67,266
Small community facilities		25,625		-		-	25,625		311		-		25,936
Office equipment		44,613		436		-	45,049		304		-		45,353
Automotive		19,127		806		-	19,933		328		(1,460)		18,801
Other equipment		37,517		11,382		-	48,899		26,105		-		75,004
Software and intangible assets		40,074		-		-	40,074		-		-		40,074
Total	\$	2,540,294	\$	406,200	\$	(206,036)	\$ 2,740,458	\$	254,778	\$	(91,614)	\$	2,903,622
Less Accumulated Depreciation a	and	Amortization	:										
Treatment plants	\$	(729,484)	\$	(34,578)	\$	-	\$ (764,062)	\$	(34,463)	\$	-	\$	(798, 525)
Interceptor systems		(190,778)		(12,422)		-	(203,200)		(14,061)		-		(217,261)
Buildings		(20,776)		(1,439)		-	(22,215)		(1,498)		-		(23,713)
Small community facilities		(8,953)		(549)		-	(9,502)		(552)		-		(10,054)
Office equipment		(43,859)		(402)		-	(44,261)		(305)		-		(44,566)
Automotive		(17,411)		(807)		-	(18,218)		(675)		1,460		(17,433)
Other equipment		(33,208)		(1,692)		-	(34,900)		(1,988)		-		(36,888)
Software and intangible assets													
-amortization		(37,870)		(1,389)		-	(39,259)		(815)		-		(40,074)
Total		(1,082,339)		(53,278)		-	(1,135,617)		(54,357)		1,460		(1,188,514)
Net Property, Plant and													
Equipment	\$	1,457,955	\$	352,922	\$	(206,036)	\$ 1,604,841	\$	200,421	\$	(90,154)	\$	1,715,108

#### **NOTE 6 - COMPENSATED ABSENCES**

Analysis of liability for vested annual, sick, paid time off and compensatory leave for years ended June 30:

(in thousands)	Balance			Balance			Γ	Balance
	2020	Earned	Taken	2021	Earned	Taken		2022
Annual leave	\$ 5,265	\$ 3,118	\$ (2,720)	\$ 5,663	\$ 2,645	\$ (3,011)	\$	5,297
Sick leave	3,043	1,396	(1,575)	2,864	1,263	(1,658)		2,469
Paid time off	262	1,585	(1,470)	377	1,901	(1,826)		452
Total	 8,570	\$ 6,099	\$ (5,765)	8,904	\$ 5,809	\$ (6,495)		8,218
Less: Current liability	6,160			5,765		<u> </u>		6,495
Long-term liability	\$ 2,410			\$ 3,139			\$	1,723

## NOTE 7 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

#### Plan Description

As discussed in Note 2, HRSD provides OPEB for its employees through three plans: the Hampton Roads Sanitation District RHP, a single employer defined benefit plan, and two plans administered by VRS, the GLI, a multiple employer cost-sharing plan, and the HIC, a multiple-employer, agent defined benefit plan.

#### **RHP**

The RHP was established and may be amended by the Commission. HRSD administers the RHP through the Hampton Roads Sanitation District Retiree Health Trust (the Trust), an irrevocable trust to be used solely for providing benefits to eligible retired employees and their beneficiaries (members) in the RHP. HRSD's contributions to the Trust are dedicated irrevocably to providing post-retirement health benefits, the RHP assets are exclusively dedicated to providing benefits to members, and the RHP assets of the Trust are not subject to the claims of HRSD creditors or the Plan administrator. Employer contributions are recorded in the year they are made. Investments are reported at market value based on published prices and quotations. The RHP does not issue stand-alone financial statements.

## Eligible Employees

HRSD employees are eligible for benefits upon retirement provided the employee has 15 years of service with HRSD or 10 years of service with HRSD plus 10 years of service with another VRS employer with a retiree health plan; are qualified for unreduced retirement benefits from VRS; and are enrolled in the HRSD Health Insurance Plan prior to retirement. Participating beneficiaries may continue coverage under the plan after the death of the retiree. Medicare eligible participants are required to enroll in both Medicare Part A and Part B, and may participate in a Medicare supplement plan. Members not eligible for Medicare may participate in a high deductible health plan.

### Benefits provided

The RHP health plan provides medical and prescription services using both in network and out of network providers through a self-funded plan administered by a third-party vendor. Members may elect to purchase dental and vision benefit plans at their own expense.

#### <u>GLI</u>

All full-time, salaried permanent employees of participating political subdivisions are automatically covered by the VRS GLI upon employment. This plan is administered by the VRS, along with pensions and other OBEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the GLI OPEB.

The specific information for GLI Program OPEB, including eligibility, coverage and benefits follows:

#### Eligible Employees

The GLI Program was established July 1, 1960, for state employees, teachers and employees of political subdivisions that elect the program. Basic group life insurance coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their member contributions and accrued interest.

## Benefit Amounts

The benefits payable under the GLI Program have several components.

- Natural Death Benefit The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled.
- Accidental Death Benefit The accidental death benefit is double the natural death benefit.
- Other Benefit Provisions In addition to the basic natural and accidental death benefits, the program provides additional benefits provided under specific circumstances. These include:
  - Accidental dismemberment benefit
  - Seatbelt benefit
  - Repatriation benefit
  - Felonious assault benefit
  - Accelerated death benefit option

#### Reduction in Benefit Amounts

The benefit amounts provided to members covered under the GLI Program are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value.

#### Minimum Benefit Amount and Cost-of-Living Adjustment (COLA)

For covered members with at least 30 years of creditable service, there is a minimum benefit payable under the GLI Program. The minimum benefit was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$8,722 as of June 30, 2022.

## **HIC**

All full-time, salaried permanent employees of participating political subdivisions are automatically covered by the VRS Political Subdivision HIC Program upon employment. This plan is administered by the VRS, along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The health insurance credit is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information about the Political Subdivision HIC Program OPEB, including eligibility, coverage and benefits follows:

#### Eligible Employees

The Political Subdivision Retiree HIC Program was established July 1, 1993 for retired political subdivision employees of employers who elect the benefit and who retire with at least 15 years of service credit. Eligible employees of participating political subdivisions are enrolled automatically upon employment. They include full-time permanent salaried employees of the participating political subdivision who are covered under the VRS pension plan.

#### Benefit Amounts

The political subdivision's Retiree HIC Program provides the following benefits for eligible employees:

- At Retirement For employees who retire, the monthly benefit is \$1.50 per year of service per month with a maximum benefit of \$45.00 per month.
- Disability Retirement For employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is \$45.00 per month.

#### **HIC Program Notes:**

- The monthly HIC benefit cannot exceed the individual premium amount.
- No HIC for premiums paid and qualified under the VRS Line of Duty Act Program (LODA), however, the employee may receive the credit for premiums paid for other qualified health plans.
- Employees who retire after being on long-term disability under VLDP must have at least 15 year of service credit to qualify for the HIC as a retiree.

## **Employees Covered by Benefit Terms**

As of the June 30, 2021 and 2020 actuarial valuation dates the following employees were covered by the benefit terms of the RHP:

	2021	2020
Beneficiaries currently receiving benefit payments	149	160
Active employees	743	732
Total	892	892

There are no inactive employees entitled to but not yet receiving plan benefits.

As of the June 30, 2020 and 2019 actuarial valuation dates the following employees were covered by the benefit terms of the HIC:

	2020	2019
Inactive members or their beneficiaries currently receiving benefit		
payments	261	249
Active employees	806	809
Total	1,067	1,058

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(UNAUDITED)

## Contributions

RHP contribution requirements are actuarially determined. Funding is subject to approval by the Commission. Medicare-eligible members contribute \$45 per month for retiree-only coverage and from \$442 to \$460 per month for retiree and dependent coverage. Members not eligible for Medicare contribute \$120 per month for retiree-only coverage and from \$517 to \$535 per month for retiree and dependent coverage. HRSD funds the cost of coverage under the RHP by paying the difference between the contributions it requires retirees to make and the actuarially determined contribution (ADC). The current employer contribution rate is approximately 5 percent of annual covered payroll. HRSD contributed \$2,260,000 and \$1,963,000 to the RHP for the years ended June 30, 2022 and 2021, respectively.

The GLI contribution requirements for the GLI Program are governed by §51.1-506 and §51.1-508 of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Program was 1.34% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.80% (1.34% X 60%) and the employer component was 0.54% (1.34% X 40%). Employers may elect to pay all or part of the employee contribution, however the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2022, was 0.54% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contributions from HRSD to the GLI Program were \$296,000 and \$293,000 for the years ended June 30, 2022 and June 30, 2021, respectively.

The HIC contribution requirement for active employees is governed by §51.1-1402(E) of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. HRSD's contractually required employer contribution rate for the year ended June 30, 2022, was [Insert contributed rate]% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2020. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from HRSD to the Political Subdivision HIC Program were \$115,000 and \$114,000 for the years ended June 30, 2022, and June 30, 2021, respectively.

## RHP OPEB Expenses and Deferred Outflows of Resources Related to RHP OPEB

HRSD recognized RHP OPEB expense of \$1,569,000 and gain of \$1,160,000 for the years ended June 30, 2022 and 2021, respectively. HRSD reported deferred inflows of resources related to OPEB from the following sources:

(in thousands)	Deferred Outflows of Resources		In	eferred flows of sources
Year ended June 30, 2022:				
Differences between expected and actual experience	\$	6,129	\$	4,716
Changes in assumptions		-		1,239
Net diff between projected and actual earnings on plan investments		4,778		-
Total	\$	10,907	\$	5,955
Year ended June 30, 2021:				
Differences between expected and actual experience	\$	4,806	\$	5,502
Changes in assumptions		-		1,475
Net diff between projected and actual earnings on plan investments		-		8,984
Total	\$	4,806	\$	15,961

HRSD's measurement date is its fiscal year end so there are no deferred outflows of resources resulting from contributions subsequent to the measurement date. Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense in future reporting periods as follows:

(in thousands)						
Years Ended June 30,	2	2022	2021			
2022	\$	-	\$	(2,734)		
2023		566		(2,561)		
2024		606		(2,522)		
2025		641		(2,486)		
2026		2,798		(330)		
2027		(42)		-		
Thereafter		383		(522)		
	\$	4,952	\$	(11,155)		

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Program OPEB

At June 30, 2022 and 2021, HRSD reported liabilities of \$3,058,000 and \$4,307,000, respectively, for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liabilities were measured as of June 30, 2021 and June 30, 2020 and the total GLI OPEB liabilities used to calculate the Net GLI OPEB Liability were determined by actuarial valuations as of those dates. The covered employer's proportion of the Net GLI OPEB Liability was based on HRSD's actuarially determined employer contributions to the Group Life Insurance Program for the years ended June 30, 2021 and 2020 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2021 and 2020, HRSD's proportion was 0.26262% and 0.25814%, respectively. For the years ended June 30, 2022 and 2021, HRSD recognized GLI OPEB expenses of \$135,000 and \$169,000, respectively. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2022 and 2021, HRSD reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

(in thousands)	Outfl	ferred lows of ources	Infl	ferred ows of sources
Year ended June 30, 2022:				
Differences between expected and actual experience	\$	349	\$	23
Net diff bet projected and actual earnings on program investments		-		730
Change in assumptions		168		418
Changes in proportion		75		41
Employer contributions subsequent to the measurement date		296		-
Total	\$	888	\$	1,212
Year ended June 30, 2021:				
Differences between expected and actual experience	\$	276	\$	39
Net diff bet projected and actual earnings on program investments		129		-
Change in assumptions		216		90
Changes in proportion		30		51
Employer contributions subsequent to the measurement date		293		-
Total	\$	944	\$	180

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HRSD reported \$296,000 and \$293,000 as of June 30, 2022 and 2021, respectively, as deferred outflows of resources related to the GLI OPEB resulting from the HRSD's contributions subsequent to the measurement date which will be recognized as a reduction of the Net GLI OPEB Liability in the Fiscal Years ending June 30, 2023 and 2022, respectively. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

(in thousands)				
Years ended June 30,	2022		2	2021
2022	\$	-	\$	70
2023		(141)		106
2024		(109)		137
2025		(113)		133
2026		(223)		25
2027		(34)		-
	\$	(620)	\$	471

## HIC OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to HIC OPEB

For the years ended June 30, 2022 and 2021, HRSD recognized HIC Program OPEB expense of \$95,000 and \$122,000, respectively. HRSD reported deferred outflows of resources and deferred inflows of resources related to the Political Subdivision HIC Program from the following sources:

	 erred		erred
(in thousands)	 Outflows of Resources		ows of ources
Year ended June 30, 2022:			
Differences between expected and actual experience	\$ 40	\$	-
Net diff bet projected and actual earnings on program investments	-		113
Change in assumptions	40		6
Employer contributions subsequent to the measurement date	 115		
Total	\$ 195	\$	119
Year ended June 30, 2021:			
Differences between expected and actual experience	\$ 47	\$	-
Net diff bet projected and actual earnings on program investments	31		-
Change in assumptions	35		9
Employer contributions subsequent to the measurement date	 114		
Total	\$ 227	\$	9

HRSD reported \$115,000 for FY 2022 and \$114,000 for FY 2021 as deferred outflows of resources related to the HIC OPEB resulting from HRSD's contributions subsequent to the measurement date which will be recognized as a reduction of the Net HIC OPEB Liability in the Fiscal Year ending June 30, 2023 and 2022, respectively. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIC OPEB will be recognized in the HIC OPEB expense in future reporting periods as follows:

(in thousands)				
Years ended June 30,	2022		2021	
2022	\$	-	\$	17
2023		(8)		24
2024		(6)		26
2025		(7)		25
2026		(22)		10
2027		4		-
Thereafter		-		2
	\$	(39)	\$	104

<u>Combined OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to RHP, GLI and HIC OPEB</u>

For the years ended June 30, 2022 and 2021, HRSD reported deferred outflows of resources and deferred inflows of resources related to the RHP, GLI and HIC OPEB plans from the following sources:

		eferred		eferred
	Out	flows of	Infl	ows of
(in thousands)	Res	sources	Resources	
Year ended June 30, 2022:				
Differences between expected and actual experience	\$	6,518	\$	4,739
Net diff bet projected and actual earnings on program investments		4,778		843
Changes in proportion		75		41
Change in assumptions		208		1,663
Employer contributions subsequent to the measurement date		411		
Total	\$	11,990	\$	7,286
Year ended June 30, 2021:				
Differences between expected and actual experience	\$	5,129	\$	5,541
Net diff bet projected and actual earnings on program investments		160		8,984
Change in assumptions		30		51
Changes in proportion		251		1,574
Employer contributions subsequent to the measurement date		407		
Total	\$	5,977	\$	16,150

HRSD reported \$411,000 for FY 2022 and \$407,000 for FY 2021 as deferred outflows of resources related to the OPEB plans resulting from HRSD's contributions subsequent to the measurement date which will be recognized as a reduction of the net OPEB Liability in the Fiscal Year ending June 30, 2022 and 2021, respectively. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the OPEB plans will be recognized in HRSD's OPEB expense in future reporting periods as follows:

(in thousands)				
Years ended June 30,	2022		2021	
2022	\$ -		\$	(2,647)
2023	417 (2,43			(2,431)
2024	491 (2,35			(2,359)
2025	521		(2,328)	
2026	2,553 (29			(295)
2027		(72)		-
Thereafter		383		(520)
	\$	4,293	\$	(10,580)

HRSD reported \$411,000 for FY 2022 and \$407,000 for FY 2021 as as combined OPEB expenses related to the RHP, GI and HIC OPEB plans as follows:

(in	thousands)
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Years ended June 30,	2022	2021
RHP	1,569	(1,160)
GLI	135	169
HIC	95	122
Total OPEB	\$ 1,799	\$ (869)

#### **Actuarial Methods and Assumptions**

The total RHP OPEB liabilities were based on actuarial valuations as of June 30, 2021 and 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement dates of June 30, 2022 and 2021.

Year Ended June 30, 2022:	
Inflation	2.5 percent
Salary increases, including inflation	2.5 percent
Investment rate of return	6.0 percent, net of investment expenses, including inflation
Mortality rates for the RHP are as follo	ows:
Healthy Retirees	Pub-2010 General Retirees Headcount-weighted Mortality Projected with Fully Generational MP2019 Mortality Improvement Scale.
Disabled Retirees	Pub-2010 General Disabled Retirees Headcount-Weighted Mortality Projected with Fully Generational MP2019 Mortality Improvement Scale.
Active Retirees	Pub-20210 General Employees Headcount-Weighted Mortality Projected with Fully Generational MP2019 Mortality Improvement Scale.
Year Ended June 30, 2021:	
Inflation	2.5 percent
Salary increases, including inflation	2.5 percent
Investment rate of return	6.0 percent, net of investment expenses, including inflation
Mortality rates for the RHP are as follo	ows:
Healthy Retirees	Pub-2010 General Retirees Headcount-weighted Mortality Projected with Fully Generational MP2019 Mortality Improvement Scale.
Disabled Retirees	Pub-2010 General Disabled Retirees Headcount-Weighted Mortality Projected with Fully Generational MP2019 Mortality Improvement Scale.
Active Retirees	Pub-20210 General Employees Headcount-Weighted Mortality Projected with Fully Generational MP2019 Mortality Improvement Scale.

The total GLI and HIC OPEB liabilities were based on actuarial valuations as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021:

Year Ended June 30, 2021:

Inflation 2.5 percent

Salary increases, including inflation 3.5 percent - 5.35 percent

Investment rate of return 6.75 percent, net of investment expenses, including inflation\*

Mortality tables and assumptions for GLI and HIC are as follows:

Pre-Retirement:	Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years.
Post-Retirement:	Pub-2010 Amount Weighted Safety Healthy Retiree Rates projectedgenerationally; 110% of rates for males; 105% of rates for females set forward 3years.
Post-Disablement:	Pub-2010 Amount Weighted General Disabled Rates projected generationally;95% of rates for males set back 3 years; 90% of rates for females set back 3 years.

Year Ended June 30, 2020:

Inflation 2.5 percent

Salary increases, including inflation \* 3.5 percent - 5.35 percent

Investment rate of return 6.75 percent, net of investment expenses, including inflation\*

Mortality tables and assumptions for GLI and HIC are as follows:

Pre-Retirement:	RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 95% of rates; females 105% of rates.
Post-Retirement:	RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.
Post-Disablement:	RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

<sup>\*</sup> Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of the OPEB liabilities.

The actuarial assumptions used in the June 30, 2020, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality rates  Pre-retirement, post-retirement healthy, and disabled	Update to PUB2010 public sector mortality tables. For futuremortality improvements, replace load with a modified MortalityImprovement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and servicedecrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

## **Long-Term Expected Rate of Return**

The long-term expected rate of return on RHP investments was determined using an economic building block approach that projects economic and corporate profit growth and takes into consideration the fundamental factors driving long-term real economic growth, our expectation for inflation, productivity, and labor force growth. The returns presented here are geometric return projections based on long-term capital market assumptions. The asset target allocations are governed by its formal investment policy. The best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Year Ended June 30, 2022  Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
Domestic Equity	39.00%	7.60%	2.96%
International Developed Equity	15.00%	7.30%	1.10%
International Emerging Markets Equity	6.00%	7.70%	0.46%
Core Fixed	20.00%	3.90%	0.78%
Investment Grade Corporate Debt	10.00%	3.90%	0.39%
Emerging Markets Debt	5.00%	4.90%	0.25%
High Yield	5.00%	5.00%	0.25%
Total	100.00%		6.19%
		Inflation	2.50%
	* Expected arithr	netic nominal return	8.69%

<sup>\*</sup> The above allocation provides a one-year return of 8.69%. However, one-year returns do not take into account the volatility present in each of the asset classes so a rate of 6.0% is used.

Year Ended June 30, 2021  Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
Domestic Equity	39.00%	7.50%	2.93%
International Developed Equity	15.00%	7.60%	1.14%
International Emerging Markets Equity	6.00%	7.90%	0.47%
Core Fixed	20.00%	3.80%	0.76%
Investment Grade Corporate Debt	10.00%	4.20%	0.42%
Emerging Markets Debt	5.00%	6.10%	0.31%
High Yield	5.00%	6.00%	0.30%
Total	100.00%		6.33%
		Inflation	2.50%
	* Expected arithr	netic nominal return	8.83%

<sup>\*</sup> The above allocation provides a one-year return of 8.83%. However, one-year returns do not take into account the volatility present in each of the asset classes so a rate of 6.0% is used.

The long-term expected rate of return on the GLI and HIC investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of GLI and HIC's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
Public Equity	34.00%	5.00%	1.70%
Fixed Income	15.00%	0.57%	0.09%
Credit Strategies	14.00%	4.49%	0.63%
Real Assets	14.00%	4.76%	0.67%
Private Equity	14.00%	9.94%	1.39%
MAPS - Multi-Asset Public Strategies	6.00%	3.29%	0.20%
PIP-Private Investment Partnership	3.00%	6.84%	0.21%
Total	100.00%		4.89%
		Inflation	2.50%
	* Expected arith	nmetic nominal return	7.39%

<sup>\*</sup>The above allocation provides a one-year return of 7.39%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.94%, including expected inflation of 2.50%.

#### **Discount Rates**

The discount rate used to measure the total OPEB liability for the RHP, as of June 30, 2022, was 6.0%. The projection of cash flows used to determine the discount rate assumes that HRSD contributions will be made in accordance with the funding plan established by an independent actuarial review.

The discount rate used to measure the total GLI and HIC OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2021, the rate contributed by the entity for the GLI and HIC OPEB will be subject to the portion of the VRS Board certified rates that are funded by the Virginia General Assembly which was 100% of the actuarially determined contribution rate. From July 1, 2021 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI and HIC OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI and HIC OPEB liability.

## **Change in Net OPEB Liability (Asset)**

HRSD's net RHP OPEB liability (Asset) was measured as of June 30, 2022 using a June 30, 2021 valuation, which has been rolled forward to the June 30, 2022 measurement date.

RHP	Total RHP OPEB Liability			r Fiduciary t Position	,		
(in thousands)	(a)		(b)			(a) - (b)	
RHP OPEB Liability Balances at June 30, 2020	\$	62,143	s	56,912	\$	5,231	
Changes for the year - Increase (Decrease):	<u> </u>	02,1.0		00,012	_ <del>-</del>	0,201	
Service cost		1,333		_		1,333	
Interest		3,672		-		3,672	
Difference between expected and actual experience		2,930		_		2,930	
Contributions - employer		-		1,963		(1,963)	
Net investment income		-		14,216		(14,216)	
Benefit payments, including refunds of employee contributions		(1,425)		(1,425)		-	
Net changes		6,510		14,754		(8,244)	
RHP OPEB Liability (Asset) Balances at June 30, 2021	\$	68,653	\$	71,666	\$	(3,013)	
Changes for the year - Increase (Decrease):							
Service cost		1,435		-		1,435	
Interest		4,052		-		4,052	
Difference between expected and actual experience		2,303		-		2,303	
Contributions - employer		-		2,260		(2,260)	
Net investment income		-		(9,887)		9,887	
Benefit payments, including refunds of employee contributions		(1,902)		(1,902)		-	
Net changes		5,888		(9,529)		15,417	
RHP OPEB Liability Balances at June 30, 2022	\$	74,541	\$	62,137	\$	12,404	

RHP fiduciary net position as a percentage of the total RHP OPEB liability was 83.36% and 104.39% as of June 30, 2022 and 2021, respectively.

The net GLI OPEB liability represents the program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement dates of June 30, 2021 and 2020, net OPEB liability amounts for the GLI Program are as follows:

#### GLI

(in thousands)	2021	2020
Total GLI OPEB Liability	\$ 3,577,346	\$ 3,523,937
Plan Fiduciary Net Position	2,413,074	1,855,102
Net GLI OPEB Liability	\$ 1,164,272	\$ 1,668,835
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability:	67.45%	52.64%

The total GLI OPEB Liability is calculated by the VRS's actuary, and each plan's fiduciary net position is reported in VRS's financial statements. The net GLI OPEB Liability is disclosed in accordance with the requirements of GASB Statement No. 74 in VRS's notes to the financial statements and required supplementary information.



HRSD's net HIC OPEB liability was measured as of June 30, 2021. The total HIC OPEB liability was determined by an actuarial valuation performed as of June 30, 2020, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021.

HIC	tal HIC B Liability	Fiduciary Position		let HIC B Liability
(in thousands)	 (a)	(b)	(	a) - (b)
HIC OPEB Liability Balances at June 30, 2019	\$ 2,093	\$ 925	\$	1,168
Changes for the year - Increase (Decrease):				
Service cost	28	-		28
Interest	137	-		137
Difference between expected and actual experience	16	-		16
Contributions - employer	-	111		(111)
Net investment income	-	18		(18)
Benefit payments, including refunds of employee contributions	(129)	(129)		-
Administrative expense	 -	(2)		2
Net changes	 52	(2)		54
HIC OPEB Liability Balances at June 30, 2020	\$ 2,145	\$ 923	\$	1,222
Changes for the year - Increase (Decrease):				
Service cost	28	-		28
Interest	140	-		140
Changes of assumptions	15	-		15
Difference between expected and actual experience	5	-		5
Contributions - employer	-	114		(114)
Net investment income	-	238		(238)
Benefit payments, including refunds of employee contributions	(137)	(137)		-
Administrative expense	 -	(3)		3
Net changes	 51	212		(161)
HIC OPEB Liability Balances at June 30, 2021	\$ 2,196	\$ 1,135	\$	1,061

## Sensitivity of the Net OPEB Liabilities to Changes in the Discount Rate and Healthcare Cost Trend Rate

The following table presents the net RHP OPEB liability (asset) if it is calculated using a discount rate that is one percentage point lower (5.00%) or one percentage point higher (7.00%) than the current discount rate:

RHP Discount Rate		1% Decrease (5.00%)		Current Discount Rate (6.0%)		1% Increase (7.00%)	
Net RHP OPEB Liability/(Asset) (in thousands)							
Year ended June 30, 2022	\$	25,533	\$	12,404	\$	1,989	
Year ended June 30, 2021		8,875		(3,013)		(12,481)	

The following table presents the net RHP OPEB liability (asset) if it is calculated using a healthcare cost trend rate that is one percentage point lower (3.00%) or one percentage point higher (5.00%) than the current healthcare cost trend rate:

	Healthcare Cost						
	1	% Decrease		Trend Rate		1% Increase	
RHP Ultimate Trend	(3.00%)			(4.00%)		(5.00%)	
Net RHP OPEB Liability/(Asset) (in thousands)							
Year ended June 30, 2022	\$	491	\$	12,404	\$	27,823	
Year ended June 30, 2021		(13,883)		(3,013)		11,009	

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The following presents the net GLI OPEB liability using the discount rate of 6.75%, as well as what the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

GLI Discount Rate	19	1% Decrease (5.75%)		Current Discount Rate (6.75%)		1% Increase (7.75%)	
GLI Net OPEB Liability (in thousands)							
Year ended June 30, 2022	\$	4,467	\$	3,058	\$	1,919	
Year ended June 30, 2021		5,663		4,307		3,207	

The following presents the net HIC OPEB liability using the discount rate of 6.75%, as well as what the net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

HIC Discount Rate		1% Decrease (5.75%)	Current Discount Rate (6.75%)	1% Increase (7.75%)	
HIC Net OPEB Liability (in thousands)					
Year ended June 30, 2022	\$	1,300	\$ 1,061	\$ 858	
Year ended June 30, 2021		1,447	1,222	1,029	

#### GLI Fiduciary Net Position and HIC Plan Data

Information about the GLI Fiduciary Net Position and HIC Plan Data are available in the separately issued VRS 2021 *Annual Comprehensive Financial Report*. A copy of the 2021 VRS Annual Report may be downloaded from the VRS website at varetire.org/pdf/publications/2021-annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

#### **NOTE 8 – DEFINED BENEFIT PENSION PLAN**

## Plan Description

HRSD employees participate in an agent multiple-employer defined benefit pension plan administered by VRS. All full time, salaried permanent employees of HRSD are automatically covered by the Plan upon employment. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave and previously refunded service.

VRS administers three different benefit structures for covered employees – Plan 1, Plan 2 and the Hybrid Retirement Plan (HRP). The specific information for each plan is set out below:

- Plan 1 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula. Employees are eligible for Plan 1 if their membership date is before July 1, 2010 and they were vested as of January 1, 2013. Non-hazardous duty members are eligible for an unreduced retirement benefit beginning at age 65 with at least five years of service credit. They may retire with a reduced benefit as early as age 55 with at least five years of service credit or age 50 with at least 10 years of service credit.
- Plan 2 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula. Employees are eligible for Plan 2 if their membership date is on or after July 1, 2010, and they were not vested as of January 1, 2013. Non-hazardous duty members are eligible for an unreduced benefit beginning at their normal Social Security retirement age with at least five years of service credit or when the sum of their age and service equals 90. They may retire with a reduced benefit as early as age 60 with at least five years of service credit.

■ The Hybrid Retirement Plan (HRP) combines the features of a defined benefit plan and a defined contribution plan. Most members hired on or after January 1, 2014 are in this plan, as well as Plan 1 and Plan 2 members who were eligible and opted into the plan during a special election window from January 1 through April 30, 2014. The employee's retirement benefit is funded through mandatory and voluntary contributions made by the employee and HRSD to both the defined benefit and the defined contribution components of the plan. Non-hazardous duty members are eligible for an unreduced benefit beginning at their normal Social Security retirement age with at least five years of service credit or when the sum of their age and service equals 90. They may retire with a reduced benefit as early as age 60 with at least five years of service credit.

Members in Plan 1 and Plan 2 contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. HRSD makes a separate actuarially determined contribution to VRS for all covered employees. The retirement benefit for members in the HRP is funded through mandatory and voluntary contributions made by the member and HRSD to both the defined benefit and the defined contribution components of the plan. Mandatory contributions are based on a percentage of the employee's creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages.

Members in Plan 1 and Plan 2 earn creditable service for each month they are employed in a covered position, and vest when they have at least five years (60 months) of creditable service. Members in the HRP earn one month of service credit for each month they are employed in a covered position for the defined benefit component, and service credits are used to determine vesting for the employer contribution portion of the plan. HRP members are always 100% vested in the defined contributions they make, and upon retirement or leaving covered employment are eligible to withdraw employer contributions of 50%, 75%, or 100% after two, three, or four years of service, respectively.

The VRS Basic Benefit for Plan 1 and Plan 2 members, and the defined benefit component for HRP members, is a lifetime monthly benefit based on a retirement multiplier as a percentage of the member's average final compensation multiplied by the member's total service credit. Under Plan 1, average final compensation is the average of the member's 36 consecutive months of highest compensation. Under Plan 2 and the HRP, average final compensation is the average of the member's 60 consecutive months of highest compensation. The retirement multiplier for non-hazardous duty members in Plan 1 is 1.7%; in Plan 2 the multiplier is 1.7% for service earned, purchased or granted prior to January 1, 2013 and 1.65% after that date. The multiplier is 1% for members in the HRP. At retirement, members can elect the Basic Benefit, the Survivor Option, a Partial Lump-Sum Option Payment (PLOP) or the Advance Pension Option. A retirement reduction factor is applied to the Basic Benefit amount for members electing the Survivor Option, PLOP or Advance Pension Option or those retiring with a reduced benefit.

Retirees are eligible for an annual cost-of-living adjustment (COLA) effective July 1 of the second calendar year of retirement. Under Plan 1, the COLA cannot exceed 5%; under Plan 2 and for the HRP defined benefit component, the COLA cannot exceed 3%. During years of no inflation or deflation there is no COLA adjustment. The VRS also provides death and disability benefits.

DataInformation about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2021 Annual Report. A copy of the 2021 VRS Annual Report may be downloaded from the VRS website at varetire. org/pdf/publications/2021-annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

## **Employees Covered by Benefit Terms**

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As of the June 30, 2020 and 2019 actuarial valuation dates, the following employees were covered by the benefit terms of the pension plan:

	2020	2019
Inactive members or their beneficiaries currently receiving benefits	418	398
Inactive Members		
Vested	108	95
Non-Vested	160	154
Active Elsewhere in VRS	79	85
Total Inactive Members	347	334
Active Members	806	809
Total	1,571	1,541

#### **Contributions**

The contribution requirement for active employees is governed by § 51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. HRSD's contractually required employer contribution rate for the year ended June 30, 2022 was 7.06% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019.

These rates, when combined with employee contributions, are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employer contributions to the pension plan were \$3,441,000 and \$3,453,000 for the years ended June 30, 2022 and 2021, respectively.

#### Net Pension Liability

LiabilityThe net pension liability (NPL) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GAAP, less that employer's fiduciary net position. For HRSD, the net pension liability was measured as of June 30, 2021. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2020, rolled forward to the measurement date of June 30, 2021.

## **Actuarial Methods and Assumptions**

The total pension liability as of June 30, 2020 for employees in HRSD's retirement plan was based on actuarial valuations as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021. The actuarial valuations as of June 30, 2020 use the following assumptions:

Year Ended June 30, 2022 Inflation 2.5 percent Salary increases, including inflation 3.5 percent to 5.35 percent Investment rate of return 6.75%, net of pension plan investment expenses, including inflation Mortality: Mortality rates 15% of deaths are assumed to be service related. Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% Pre Retirement of rates for males; 105% of rates for females set forward 2 years. Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set back 3 years; 105% of rates for females set back 3 Post Retirement years Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% Post Disablement of rates for males set back 3 years; 90% of rates for females set back 3 years Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected Beneficiaries and Survivors generationally; 110% of rates for males and females set forward 2 years Rates projected generationally with Modified MP-2020 Improvement Scale that is Mortality Improvement 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2020, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates- Pre-retirement, post-retirement healthy, and disabled	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

## **Long-Term Expected Rate of Return**

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The long-term expected rate of return on pension system investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected real rates of return (expected returns, net of pension system investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

	Long-Term Target	Arithmetic Long-Term Expected	Weighted Average Long-Term Expected
Asset Class (Strategy)	Asset Allocation	Rate of Return	Rate of Return *
Public equity	34.00%	5.00%	1.70%
Fixed income	15.00%	0.57%	0.09%
Credit strategies	14.00%	4.49%	0.63%
Real assets	14.00%	4.76%	0.67%
Private equity	14.00%	9.94%	1.39%
MAPS - Stategies	6.00%	3.29%	0.20%
PIP	3.00%	6.84%	0.21%
Total	100.00%		4.89%
		Inflation	2.50%
	7.39%		

<sup>\*</sup> The above allocation provides a one-year return of 7.39%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.94%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

#### **Discount Rate**

RateThe discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; political subdivisions were also provided with an opportunity to use an alternate employer contribution rate. For the year ended June 30, 2021, the alternate rate was the employer contribution rate used in FY 2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2017, actuarial valuations, whichever was greater. From July 1, 2021, on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.



## Changes in Net Pension Liability

(in thousands)	Total Pension Liability (a)		n Plan Fiduciary Net Position (b)		Net Pension Liability (a) - (b)	
Pension Liability Balances at June 30, 2019	\$	245,686	\$	216,628	\$	29,058
Changes for the year - Increase (Decrease):						
Service cost		4,229		-		4,229
Interest		16,223		-		16,223
Changes of assumptions		(991)		-		(991)
Contributions - employer		-		2,897		(2,897)
Contributions - employee		-		2,538		(2,538)
Net investment income		-		4,115		(4,115)
Benefit payments, including refunds of employee contributions		(10,696)		(10,696)		-
Administrative expense		-		(142)		142
Other changes				(5)		5
Net changes		8,765		(1,293)		10,058
Pension Liability Balances at June 30, 2020	\$	254,451	\$	215,335	\$	39,116
Changes for the year - Increase (Decrease):						
Service cost		4,264		-		4,264
Interest		16,787		-		16,787
Changes of assumptions		6,599		-		6,599
Difference between expected and actual experience		(266)		-		(266)
Contributions - employer		-		3,453		(3,453)
Contributions - employee		-		2,569		(2,569)
Net investment income		-		58,456		(58,456)
Benefit payments, including refunds of employee contributions		(11,512)		(11,512)		-
Administrative expense		-		(147)		147
Other changes				6		(6)
Net changes		15,872		52,825		(36,953)
Pension Liability Balances at June 30, 2021	\$	270,323	\$	268,160	\$	2,163

## Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents HRSD's net pension liability using the discount rate of 6.75%, as well as what HRSD's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

Net Pension Liability (in thousands)	1	% Decrease	Current Discount	1% Increase	
Pension Discount Rate		(5.75%)	(6.75%)	(7.75%)	
Year ended June 30, 2021	\$	39,990	\$ 2,163	\$ (28,835)	
Year ended June 30, 2020		72,769	39,116	11,182	

INTRODUCTORY

SECTION

## Pension Expenses and Deferred Outflows of Resources and Deferred Outflows of Resources Related to Pensions

HRSD recognized pension expense of (\$2,015,000) and \$6,091,000 or the years ended June 30, 2022 and 2021, respectively. At June 30, 2022 and 2021, HRSD reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

(in the usende)	Ou	eferred tflows of sources	Inf	eferred lows of sources
(in thousands)		Sources	Re	Sources
Year ended June 30, 2022:				
Differences between expected and actual experience	\$	261	\$	761
Changes of assumptions		7,406		-
Net diff bet projected and actual earnings on program investments		-		29,013
Employer contributions subsequent to the measurement date		3,441		
Total	\$	11,108	\$	29,774
Year ended June 30, 2021:				
Differences between expected and actual experience	\$	525	\$	1,226
Changes of assumptions		4,149		526
Net diff bet projected and actual earnings on program investments		6,456		-
Employer contributions subsequent to the measurement date		3,453		
Total	\$	14,583	\$	1,752

HRSD reported \$3,441,000 and \$3,453,000 as of June 30, 2022 and 2021, respectively, as deferred outflows of resources resulting from HRSD's contributions subsequent to the measurement date, which will be recognized as reductions of the Net Pension Liability in the years ended June 30, 2023 and 2022, respectively. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

(in thousands)			
Years ended June 30,	2022		2021
2022	\$	- \$	871
2023	(3,59	94)	3,570
2024	(4,18	80)	2,984
2025	(5,5	10)	1,953
2026	(8,8)	23)	
	\$ (22,1)	07) \$	9,378

#### Pension Plan Data

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2021 and 2020 Annual Report. A copy of the 2021 and 2020 VRS Annual Report may be downloaded from the VRS website at http://www.varetire.org/pdf/publications/2021-annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

## **NOTE 9 – NOTES PAYABLE AND BONDS**

As of October 30, 2015, the District entered into a Credit Agreement with Bank of America, N.A. (the "Bank") to provide a revolving line of credit to provide interim financing or refinancing for costs of projects. Since that time, the Credit Agreement has been extended and amended, most recently as of June 30, 2022. As of June 30, 2022 and 2021, the District's revolving line of credit was \$100,000,000 and \$50,000,000, respectively, with Bank of America, N.A. (the "Bank"). The June 30,2022 line of credit matures June 30, 2023. In addition, the District may request the Bank to increase the maximum authorization on the line of credit to up to \$300,000,000, subject to the Bank's approval, in its sole discretion. The District's obligation to make payments under the Credit Agreement is a Junior Obligation within the meaning of the District's Trust Agreement, dated as of October 1, 2011, as amended and supplemented,

between the District and The Bank of New York Mellon Trust Company, N.A., as trustee, and is expressly subordinate and junior to the Lien on Net Revenues Available for Debt Service (as defined in the Trust Agreement).

Interest on advances is payable monthly at a fluctuating rate per annum. Tax-exempt projects are payable at an interest rate equal to the Securities Industry and Financial Markets Association (SIFMA) Index plus 0.39% per annum. Taxable projects are payable at an interest rate equal to the London Interbank Offered Rate (LIBOR) plus 0.45% per annum.

At June 30, 2022 and 2021, HRSD owed \$33,721,000 and \$15,299,000 against the line of credit, respectively. At June 30, 2022 and 2021, HRSD had \$66,279,000 and \$34,701,000, respectively, available under the line of credit agreement. The agreement provides for certain actions to be taken in events of default including acceleration of payment of the line of credit balance, termination of the lender's commitment to make further advances, and increasing the interest rate in effect to a higher default rate until paid in full. The line of credit is recorded as Notes Payable in the Current Liabilities section of the Statements of Net Position.

HRSD issues revenue bonds for various capital improvements including but not limited to wastewater treatment plants and interceptor system improvements. In addition to HRSD's publicly issued revenue bonds, HRSD is indebted for bond issues payable to the Virginia Resources Authority (VRA) as administrator of the Virginia Water Facilities Fund. HRSD is required to adhere to and is in compliance with the rebate and reporting requirements of the federal regulations pertaining to arbitrage.

HRSD has \$50 million outstanding in subordinate variable rate demand bonds, Series 2016B, to partially finance its capital improvement plan. The bonds bear interest in either a Weekly Period or a Long-term Period, as defined. The bonds were initially issued in a Weekly Interest Period and bear interest at a varying interest rate until, at HRSD's option, they are converted to the Long-term Period. Liquidity to pay the purchase price of the bonds that are tendered and not remarketed is provided by HRSD. Maturities of the principal and interest for these bonds are shown in the following table as if held to maturity. The bonds are subject to optional redemption by HRSD prior to their maturity. Through June 30, 2022, the bonds have been successfully remarketed by the Remarketing Agent. The interest rate for the bonds at June 30, 2022 and 2021 was 0.67% and 0.08%, respectively. The 2022 rate was used to calculate interest maturity amounts shown below.

**FINANCIAL** 

**SECTION** 

All bonds are secured by the revenues of HRSD and are payable over the duration of that issue. A summary of activity for the years ended June 30:

	Ва	alance at				Balance at				В	alance at	Dι	ue within
(in thousands)	6/	30/2020	Additions		Deductions	6/30/2021	Additions	D	eductions	6	/30/2022	0	ne year
Series-2019A	\$	205,675	\$	-	\$ (2,985)	\$ 202,690	\$ -	\$	(3,225)	\$	199,465	\$	3,275
Series-2018A		20,485		-	(1,035)	19,450	-		(1,090)		18,360		1,145
Series-2017A		72,055		-	-	72,055	-		-		72,055		-
Series-2016A		96,795		-	(4,160)	92,635	-		(5,875)		86,760		3,080
Series-2016B VR		50,000		-	-	50,000	-		-		50,000		50,000
Series-2014A		64,540		-	(6,080)	58,460	-		(8,070)		50,390		11,825
Series-2012A		2,955		-	(2,955)	-	-		-		-		-
Series-2012		290		-	(290)	-	-		-		-		-
Series-2009B		116,225		-	(4,040)	112,185	-		(4,170)		108,015		4,305
Virginia Resources	Auth	ority											
Senior bonds		30,492		-	(2,467)	28,025	-		(2,531)		25,494		2,676
Subordinate													
bonds		152,445	35,45	52	(8,194)	179,703	71,955		(10,267)		241,391		13,480
		811,957	35,45	52	(32,206)	815,203	71,955		(35,228)		851,930		89,786
Unamortized									,				
bond premiums		23,522		-	(3,719)	 19,803	 		(3,261)		16,542		2,823
		835,479	35,45	52	(35,925)	835,006	71,955		(38,489)		868,472		92,609
Notes Payable		-	25,29	9	(10,000)	15,299	18,422		-		33,721		33,721
Total	\$	835,479	\$ 60,75	51	\$ (45,925)	\$ 850,305	\$ 90,377	\$	(38,489)	\$	902,193	\$	126,330

## Senior bonds outstanding at June 30, 2022:

		Issue	Prin	ncipal Outstanding				In	terest to	Interest	Duration	
(in thousands)	A	mount	Total	(	Current	Lo	Long-Term		/laturity	Rates	of Issue	Final Maturity
Series-2014A	\$	111,345	\$ 50,390	\$	11,825	\$	38,565	\$	5,148	5.00%	15 years	July 1, 2025
Series-2009B		134,725	108,015		4,305		103,710		63,227	5.11% - 5.87%	30 years	November 1, 2039
VRA - Metering		9,989	5,308		549		4,759		465	2.65%	20 years	March 1, 2031
VRA - WTP		5,727	3,022		309		2,713		303	2.05%	20 years	March 1, 2031
VRA - NTP		19,395	10,281		1,062		9,219		901	2.65%	20 years	March 1, 2031
VRA - JRTP		13,431	6,883		756		6,127		571	2.65%	20 years	September 1, 2030
Total			\$ 183,899	\$	18,806	\$	165,093	\$	70,615			

Maturities of senior bond principal and interest as of June 30, 2022:

(in thousands)		
June 30,	 Principal	Interest
2023	\$ 18,806	\$ 8,818
2024	19,600	7,942
2025	20,450	7,007
2026	20,671	6,030
2027	7,843	5,368
2028 - 2032	39,449	21,397
2033 - 2037	33,625	11,957
2038 - 2042	23,455	2,096
	\$ 183,899	\$ 70,615

## Subordinate revenue bonds outstanding at June 30, 2022:

Interest													
(in thousands)		Issue		Prin	cipa	l Outstar	ndin	q		to	Interest	Duration	Final
,	,	Amount		Total		urrent		ng-term	Ν	/laturity	Rates	of Issue	Maturity
Series-2019A	\$	205,675	\$	199,465	\$	3,275		196,190	\$	52,368	1.76% - 2.78%	20 Years	February 1, 2039
Series-2018A		63,185		18,360		1,145		17,215		6,051	5.00%	15 years	October 1, 2033
Series-2017A		83,485		72,055				72,055		39,650	3.50% - 5.00%	26 years	October 1, 2043
Series-2016A		246,845		86,760		3,080		83,680		28,349	3.00% - 5.00%	20 years	August 1, 2036
VRA - York River Reuse		2,476		77		77		-		1	1.70%	20 years	September 1, 2022
VRA - AB Aeration		1,759		58		58		-		-	1.70%	20 years	October 1, 2022
VRA - Ches-Eliz Off Gas		1,070		71		71		-		2	3.75%	20 years	March 1, 2023
VRA - AB Generator		1,235		302		73		229		14	2.00%	20 years	April 1, 2026
VRA - Atlantic Expan		7,340		2,229		437		1,792		62	2.10%	20 years	February 1, 2027
VRA - Ches-Eliz Expan		40,330		12,177		2,387		9,790		337	2.10%	20 years	June 1, 2027
VRA - Williamsburg PS		1,605		531		95		436		16	2.10%	20 years	July 1, 2027
VRA - York River Expan		29,683		15,748		1,567		14,181		2,113	2.72%	20 years	March 1, 2031
VRA - Rodman		1,096		960		37		923		246	2.25%	25 years	June 1, 2043
VRA - Atlantic		6,318		3,929		337		3,592		265	2.51%	20 years	February 1, 2033
VRA - Ferguson		866		766		30		736		225	2.70%	25 years	March 1, 2042
VRA - Lucas		2,949		2,684		90		2,594		881	2.65%	27 years	October 1, 2044
VRA - BHTP Switchgear		7,619		7,248		377		6,871		1,201	1.85%	20 years	December 1, 2040
VRA - Orcutt Ave		-		7,620		220		7,400		3,647	2.85%	30 years	February 1, 2049
VRA - TP Dewatering		-		3,318		162		3,156		394	1.20%	20 years	October 1, 2040
VRA - Deep Creek IFM		4,989		4,761		231		4,530		562	1.20%	20 years	December 1, 2040
VRA - Huxley		-		3,542		182		3,360		437	1.20%	20 years	August 1, 2040
VRA - Group Loan		-		80,251		2,295		77,956		12,106	1.15%	22 years	March 1, 2042
VRA - ABTP		50,000		29,704		2,563		27,141		3,463	2.05%	20 years	September 1, 2032
VRA - ATP		-		56,186		1,795		54,391		16,895	2.25%	30 years	March 1, 2046
VRA - BHTP		7,584		4,105		396		3,709		434	2.05%	20 years	September 1, 2031
VRA - ES		-		4,902		-		4,902		265	1.30%	20 years	October 1, 2043
VRA - 2022 Projects		-		222		-		222		7	1.30%	20 years	December 1, 2043
Total Fixed Rate Bond	s		_	618,031		20,980		597,051		169,991			
				-		•		•		-	Variable		
Series-2016B VR		50,000		50,000		50,000		_		8,116	(0.67% at June 30,2022)	30 years	August 1, 2046
		00,000	_	,		,					34.10 00,2022)	oo yours	7. tagast 1, 2040
Total			\$	668,031	\$	70,980	\$	597,051	\$	178,107			

The VRA bonds that do not show an issue amount have not closed as of June 30, 2022, therefore, the principal amounts reflected represent draws through that date. The total eligible loan amount on these Subordinate VRA bonds is \$242,138,000, of which \$141,580,000 is available at June 30, 2022.

## Maturities of subordinate bond principal and interest as of June 30, 2022:

Principal		Interest				
70,980	\$	16,863				
23,575		16,423				
25,526		15,812				
26,295		15,233				
40,306		14,536				
194,911		56,868				
184,360		29,950				
78,280		9,772				
23,703		2,637				
95		13				
668,031	\$	178,107				
	25,526 26,295 40,306 194,911 184,360 78,280 23,703	25,526 26,295 40,306 194,911 184,360 78,280 23,703				

HRSD defeased certain revenue bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the fund's financial statements. At June 30, 2022, the following defeased bonds from advance refunding are still outstanding:

Defeased In	Original Issue	Amount	Redemption	
2017	Series 2012A	\$ 25,500,006	07/01/22	
2017	Series 2016A	8,270,633	08/01/26	
2019	Series 2014A	37,814,768	07/01/24	
2019	Series 2016A	25,757,389	08/01/26	
2019	Series 2016A	118,057,036	08/01/26	
2019	Series 2017A	12,483,966	10/01/27	
2019	Series 2018A	12,625,954	10/01/27	
2019	Series 2018A	 32,786,956	10/01/27	
		\$ 273,296,708		

## **NOTE 10 - NET POSITION**

INTRODUCTORY

**SECTION** 

## Restricted Portion of Net Position

Restricted for debt service. HRSD's Trust Agreement requires that funds be set aside for its revenue bond debt service. At June 30, 2022 and 2021, \$33,134,000 and \$30,455,000, respectively, were contained in the unrestricted net position.

#### Reserved Portion of Unrestricted Net Position

Reserved for Improvement. HRSD's Master Trust Agreement requires a reserve for improvements. There is no specific funding mechanism established by the Trust Agreement. At June 30, 2022 and 2021, \$178,000 and 186,000, respectively, was contained in the unrestricted net position. HRSD was in compliance with all funding requirements of this reserve during the fiscal years ended June 30, 2022 and 2021.

Reserved for Construction. A reserve for the construction program is based on funds designated by HRSD's Commission for such purposes. At June 30, 2022 and 2021, \$32,535,000 and \$6,034,000, respectively, was contained in the unrestricted net position.

#### **NOTE 11 - RISK MANAGEMENT**

HRSD is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; employee dishonesty; injuries to employees; and natural disasters. HRSD purchases commercial insurance for specific types of coverage including property, liability, auto, crime, public officials and workers' compensation. There were no significant reductions in insurance coverage from the prior year. Claim settlements and judgments not covered by commercial insurance are covered by operating resources. The amount of settlements did not exceed insurance coverage for each of the past three years. Claim expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated.

HRSD has a self-insured health, dental and vision care benefits program for all employees. Claims processing and payments for all health care claims are made through third-party administrators. HRSD uses the information provided by the third-party administrators and a health care benefits consultant to aid in the determination of self-insurance reserves. Hospitalization Reserve is included in Other Liabilities in the Current Liabilities section of the Statements of Net Position.

(in thousands)	Beginnin	g of	Estimated			End of
	Fiscal Y	ear	Claims Incurred	Claims Paid		Fiscal Year
2021	\$	4,521 \$	14,116	\$ (*	13,860) \$	4,777
2022		4.777	16.503	(*	16.644)	4.636

## **NOTE 12 - COMMITMENTS AND CONTINGENCIES**

#### **Consent Decree**

On December 19, 2014, the Commonwealth of Virginia entered into a long-term State Consent Agreement (the "2014 Consent Agreement") with 14 of the localities that HRSD serves. The 2014 Consent Agreement requires the localities to perform long-term management, operations and maintenance of their sewer systems in support of HRSD's efforts to provide long-term regional wet weather wastewater capacity. HRSD is not a party to the 2014 Consent Agreement. Instead, HRSD's obligation to provide regional wet weather sewer capacity is now memorialized in its federal consent decree (the "Consent Decree"). HRSD entered into the Consent Decree with the Commonwealth and the United States Environmental Protection Agency ("EPA").

The Consent Decree was entered by the federal district court for the Eastern District of Virginia (the "District Court") on February 23, 2010. The Consent Decree has been amended five times, most recently on February 8, 2022 (the "Amended Consent Decree").

The Amended Consent Decree has two major operative requirements. First, it requires HRSD to implement its approved Regional Wet Weather Management Plan ("RWWMP") to control 69 percent of the capacity-related sewer overflow volume predicted to occur in a five-year storm event. Because HRSD has assumed responsibility for planning (in consultation with the 14 affected localities), designing, funding, and implementing the controls (high priority projects) in both the localities' systems and the HRSD system contained in the approved RWWMP, HRSD estimates the regional ratepayers will achieve significantly reduced program costs than if each locality sought to address peak wet weather wastewater flows on its own. To further facilitate this approach, the 14 affected localities entered into a Memorandum of Agreement with HRSD in 2014 in which they agreed to (1) cooperate with HRSD, (2) facilitate the construction of and accept ownership of any improvements which HRSD may need to construct in the localities' systems, and (3) maintain the integrity of their systems to industry standards.

The Amended Consent Decree includes a schedule for wastewater system improvements that expressly accommodates HRSD's SWIFT program. That schedule requires that HRSD implement \$200 million worth of High Priority Project sewer overflow control projects between 2020 and 2030 and then another \$200 million in sewer overflow control projects between 2030 and 2040. These two sets of projects reflect further priority system improvements that HRSD is to implement along with the SWIFT project. The Amended Consent Decree gives HRSD until 2032 to invest \$1.1 billion in the SWIFT program. Finally, the Amended Consent Decree provides that if HRSD will not make the full \$1.1 billion investment in the SWIFT Project by 2032 then EPA can require HRSD to accelerate some or all of the second group (\$200 million worth) of High Priority sewer overflow control projects to offset the avoided investment in the SWIFT program.

#### Litigation

In 2018, oystermen leasing oyster beds in the Nansemond River filed a petition for declaratory judgment against the City of Suffolk, Virginia, and HRSD alleging that they had intentionally designed and operated their storm water system (Suffolk) and sanitary sewers (both) to discharge contaminants onto the oystermen's oyster beds (leased from the Virginia Marine Resources Commission), resulting in condemnation of their oyster beds by the Virginia Department of Health. In September 2019, the Suffolk Circuit Court granted demurrers filed by Suffolk and HRSD and dismissed the oystermen's petition. On May 18, 2020, the Supreme Court of Virginia agreed to hear the oystermen's appeal. On December 10, 2020, the Virginia Supreme Court affirmed the lower court decision dismissing the petition. This Supreme Court ruling concluded the litigation.

HRSD is a named defendant in litigation filed by a party concerning alleged EEOC charges, and has received notice of additional charges filed with the EEOC with similar causes of action. HRSD intends to vigorously defend all cases and expects no losses will be incurred which would have a material effect on HRSD's financial position.

#### **Capital Commitments**

HRSD has a major capital improvement and expansion program funded through the issuance of debt and its own resources. As of June 30, 2022, HRSD has outstanding commitments for contracts in progress of approximately \$1,078,388,000.

#### **NOTE 13 – FAIR VALUE MEASUREMENTS**

HRSD categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on valuation inputs used to measure the fair value of the asset. Level 1

inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs.

Debt securities reported as investments are classified in Level 2 of the fair value hierarchy and are valued using the following approaches:

- U.S. Treasury securities are valued using quoted prices for identical or similar securities.
- All other investments are valued based on matrix pricing using observable data of securities with similar attributes.

Investments reported as cash and cash equivalents are not included of the fair value hierarchy and are valued using the following:

■ The Virginia Investment Pool Trust Fund (the "Trust" or "VIP") is an Internal Revenue Code Section 115 governmental trust fund created under the Joint Exercise of Powers statue of the Commonwealth of Virginia to provide political subdivisions with an investment vehicle to pool their funds and to invest such funds into two or more investment portfolios under the direction and daily supervision of a professional fund manager. The Trust was established and created by the City of Chesapeake, Virginia, and the City of Roanoke, Virginia (the "Founding Participants") and operates under the Trust Agreement as amended September 23, 2016. All deposits to VIP initially go into the Stable NAV Liquidity Pool, which serves both as a liquidity pool and as a sweep account for the 1-3 Year High Quality Bond Fund. HRSD's total investment in VIP is \$62,932,000 (valued at amortized cost) in the 1-3 Year High Quality Bond Fund and \$144,268,000 in the Stable NAV Liquidity Pool as of June 30, 2022. See Note 3 for additional information.

#### **HRSD OPEB Trust Investments**

INTRODUCTORY

**SECTION** 

The HRSD OPEB Trust has investments in mutual funds, cash, and cash equivalents on deposit with its trustee, U.S. Bank. HRSD categorizes its fair value measurements within the fair value hierarchy consistent with the approach described above.

(in thousands)					
Balance at June 30, 2022	Fa	ir Value	Level 1	Level 2	Level 3
Investments by Fair Value Level					
Mutual Funds - Equity	\$	32,190	\$ 25,807	\$ 6,383	\$ -
Mutual Funds - Fixed Income		21,204	3,836	17,368	-
Miscellaneous		1,811	-	1,811	-
Other Income		2,743	-	-	2,743
Total Investments by Fair Value Level	\$	57,948	\$ 29,643	\$ 25,562	\$ 2,743
Cash Equivalents Measured at Net Asset Value					
First American Government Obligation		4,189			
Fiduciary Net Position of HRSD's OPEB	\$	62,137			

Balance at June 30, 2021	Fa	ir Value	Level 1	Level 2	Level 3
Investments by Fair Value Level					
Mutual Funds - Equity	\$	45,798	\$ 31,062	\$ 14,736	\$ -
Mutual Funds - Fixed Income		22,058	2,096	19,962	-
Miscellaneous		1,080	-	1,080	-
Other Income		2,632	-	-	2,632
Total Investments by Fair Value Level	\$	71,568	\$ 33,158	\$ 35,778	\$ 2,632
Cash Equivalents Measured at Net Asset Value					
First American Government Obligation		98			
Fiduciary Net Position of HRSD's OPEB	\$	71,666			

Additional information about HRSD's OPEB Plan is in Notes 3 and 7.

#### **NOTE 14 - FIDUCIARY ACTIVITIES**

As discussed in Note 2, HRSD adopted GASB Statement No. 84, Fiduciary Activities, effective July 1, 2020. HRSD has prepared fiduciary fund financial statements for the fiscal years ended June 30, 2022 and 2021. The statements include information on one of HRSD's three postemployment benefits other than pensions (other postemployment benefits, or OPEB) plans, and information on funds held by HRSD to apply toward customer accounts.

#### Retiree Health Plan

Detailed information related to HRSD's Retiree Health Plan (RHP) is included in Notes 2, 3, 7 and 13 and in the Required Supplementary Information section of the Annual Comprehensive Financial Report. The RHP meets the requirements of GAAP for inclusion in the fiduciary fund financial statements. HRSD's other two OPEB plans are administered by VRS so do not qualify for inclusion. The RHP had total assets of \$62.1 million and \$71.7 million as of June 30, 2022 and 2021, respectively, which are restricted to providing postretirement benefits for plan participants.

#### Coronavirus Aid, Relief, and Economic Securities Act

In response to the COVID-19 pandemic disaster, the United States federal government enacted the Coronavirus Aid, Relief, and Economic Securities Act of 2020 ("CARES Act") to provide funding for numerous programs to address the COVID-19 pandemic disaster, providing assistance to states, local, territorial, and tribal governments for direct impacts of the COVID-19 pandemic disaster through the establishment of the Coronavirus Relief Fund (CRF). Consistent with the CARES Act, the Commonwealth of Virginia established a COVID-19 Utility Relief Program (Program) to provide direct assistance to utility customers with accounts over 30 days in arrears.

During the fiscal year ended June 30, 2021, HRSD received federal CARES Act funds in the amount of \$9.1 million. The City of Norfolk, Virginia, and James City Service Authority (the partner localities) served as pass-through agents for funds distributed through the Commonwealth of Virginia's State Corporation Commission. As of June 30, 2022, HRSD had applied the full \$9.1 million to the accounts of customers who qualified for relief under the terms of the Program, applying \$1.6 million and \$7.5 million during the years ended June 30, 2022 and 2021, respectively.

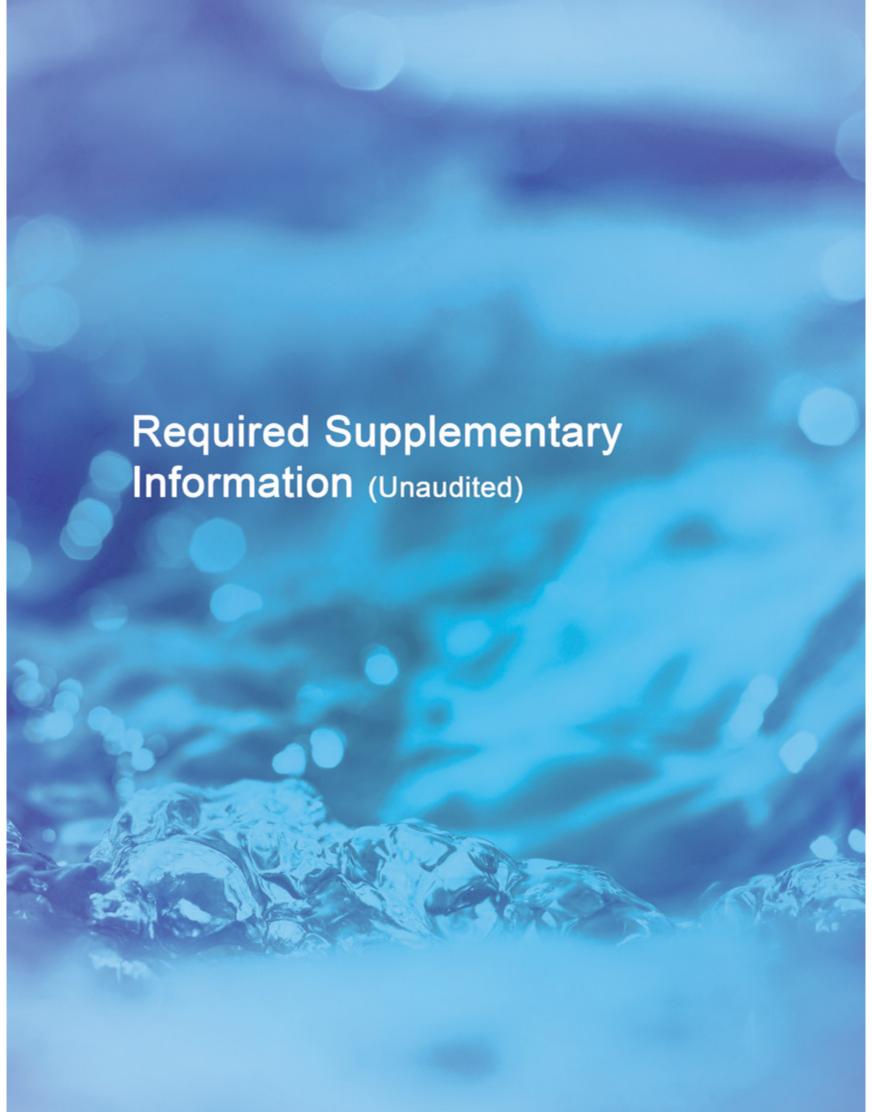
#### American Recovery Plan Act

In further response to the COVID-19 pandemic disaster, the United States federal government enacted the American Recovery Plan Act of 2021 ("ARPA") to provide funding for numerous programs to address the COVID-19 pandemic disaster, providing assistance to states, local, territorial, and tribal governments for direct impacts of the COVID-19 pandemic disaster through the establishment of the Coronavirus Relief Fund (CRF). Consistent with ARPA, the Commonwealth of Virginia established the State and Local Fiscal Recovery Funds (SLFRF) of the American Rescue Plan Act (ARPA) to provide direct assistance to utility customers with accounts over 60 days in arrears.

During the fiscal year ended June 30, 2021, HRSD received federal SLFRF-ARPA funds in the amount of \$10.7 million. The City of Norfolk, Virginia, (the partner locality) served as the pass-through agent for funds distributed through the Commonwealth of Virginia's State Corporation Commission. As of June 30, 2022, HRSD had applied \$10.3 million to the accounts of customers who qualified for relief under the terms of the Program. HRSD returned \$0.4 million of unexpended funds to the Commonwealth in a timely manner in accordance with SLFRF-ARPA Rules.

#### **NOTE 15 - SUBSEQUENT EVENTS**

The Water Infrastructure Finance and Innovation Act (WIFIA) program, managed by the Environmental Protection Agency (EPA), accelerates investment in our nation's water infrastructure by providing long-term, low-cost supplemental loans for regionally and nationally significant projects. WIFIA loans allow borrowers to lock-in a rate equivalent to the US Treasury rate plus one basis point at closing. HRSD submitted a Letter of Interest in 2019 and was approved to apply for the SWIFT program. Due to the long duration of the SWIFT program, a Master Financing Agreement (MFA) was required to allow for multiple loans (tranches). Each tranche will be a group of projects that have met environmental requirements. On September 28, 2020, HRSD executed an MFA that outlines the terms and conditions of the loans and caps the amount borrowed at \$1.048 billion, and closed on the first tranche, which was \$225 million for approximately 34 years at a rate of 1.42 percent. In September 2021 HRSD closed on the second tranche, which was \$477 million for approximately 34 years at a rate of 1.95 percent.





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# SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

(in thousands)	_	2021		2020		2019		2018		2017		2016		2015		2014
Total pension liability																
Service cost	\$	4,264	\$	4,229	\$	3,946	\$	3,825	\$	4,145	\$	4,025	\$	4,115	\$	3,943
Interest		16,787		16,223		15,598		14,953		14,750		13,872		13,559		12,906
Changes in assumptions		6,599		-		7,378		-		(3,975)		-		-		-
Difference between expected and actual																
experience		(266)		(991)		760		(101)		(3,175)		2,980		(4,910)		-
Benefit payments, including refunds of																
employee contributions		(11,512)		(10,696)		(9,655)		(9,250)		(8,475)		(8,161)		(8,446)		(6,607)
Net change in total pension liability		15,872		8,765		18,027		9,427		3,270		12,716		4,318		10,242
Total pension liability - beginning		254,451		245,686		227,659		218,232		214,962		202,246		197,928		187,686
Total pension liability - ending (a)	\$	270,323	\$	254,451	\$	245,686	\$	227,659	\$	218,232	\$	214,962	\$	202,246	\$	197,928
Plan fiduciary net position																
Contributions - employer	\$	3,453	\$	2,897	\$	2,866	\$	3,710	\$	3,609	\$	4,083	\$	4,099	\$	4,114
Contributions - employee		2,569		2,538		2,468		2,424		2,351		2,286		2,314		2,267
Net investment income		58,456		4,115		13,739		14,451		21,526		3,062		7,807		23,313
Benefit payments, including refunds of																
employee contributions		(11,512)		(10,696)		(9,655)		(9,250)		(8,475)		(8,161)		(8,446)		(6,607)
Administrative expense		(147)		(142)		(137)		(125)		(124)		(109)		(107)		(125)
Other		6		(5)		(8)		(12)		(19)		(1)		(2)		1
Net change in plan fiduciary net position		52,825		(1,293)		9,273		11,198		18,868		1,160		5,665		22,963
Plan fiduciary net position - beginning		215,335		216,628		207,355		196,157		177,289		176,129		170,464		147,501
Plan fiduciary net position - ending (b)	\$	268,160	\$	215,335	\$	216,628	\$	207,355	\$	196,157	\$	177,289	\$	176,129	\$	170,464
Net pension liability - ending (a) - (b)	\$	2,163	\$	39,116	\$	29,058	\$	20,304	\$	22,075	\$	37,673	\$	26,117	\$	27,465
Plan fiduciary net position as a percentage of the total pension liability																
(b)/(a)		99.209	6	84.63%	o o	88.17%	6	91.08%	6	89.88%	6	82.47%	Ó	87.09%	Ó	86.12%
Covered payroll ( c )	\$	54,107	\$	53,085	\$	51,336	\$	50,874	\$	49,286	\$	47,838	\$	47,674	\$	46,096
Net pension liability as a percentage of the covered payroll ((a)-(b))/( c )		4.00%	6	73.69%	6	56.60%	6	39.91%	6	44.79%	6	78.75%	6	54.78%	ó	59.58%

This schedule is presented to show information for 10 years. However, until a full ten-year trend is compiled, HRSD will present information for those years for which information is available.



# SCHEDULE OF EMPLOYER PENSION CONTRIBUTIONS FOR THE YEARS ENDED JUNE 30, 2013 THROUGH 2022

Date	Contractually Required Contribution	Contribution in Relation to Contractually Required Contribution	Contribution Deficiency (Excess)		Employer's Covered Payroll	Contributions as a % of Covered Payroll
2022	\$ 3,441,000	\$ 3,441,000	\$	- \$	54,750,000	6.28%
2021	3,453,000	3,453,000		-	54,107,000	6.38%
2020	2,897,000	2,897,000		-	53,085,000	5.46%
2019	2,866,000	2,866,000		-	51,336,000	5.58%
2018	3,635,000	3,635,000		-	50,874,000	7.15%
2017	4,326,000	4,326,000		-	49,286,000	8.78%
2016	4,222,000	4,222,000		-	47,838,000	8.83%
2015	4,207,000	4,207,000		-	47,674,000	8.82%
2014	4,107,000	4,107,000		-	46,096,000	8.91%
2013	4,075,000	4,075,000		-	45,044,000	9.05%

Notes to Required Supplementary Information For the Year Ended June 30, 2022:

## Changes of benefit terms -

There have been no actuarially material changes to the VRS benefit provisions since the prior actuarial valuation.

#### Changes of assumptions -

The actuarial assumptions used in the June 30, 2020, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified MortalityImprovement Scale MP-2020.
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Information pertaining to Pensions can be found in Notes 2 and 8 to the financial statements.

# SCHEDULE OF CHANGES IN NET RHP OPEB LIABILITY (ASSET) AND RELATED RATIOS

(in thousands)												
		2022		2021		2020		2019		2018		2017
Total OPEB liability												
Service cost	\$	1,435	\$	1,333	\$	1,345	\$	1,300	\$	1,260	\$	1,188
Interest		4,052		3,672		3,883		3,571		3,391		3,208
Changes in assumptions		-		-		(518)		(1,607)		-		-
Differences between expected and actual experience		2,303		2,930		(7,074)		3,302		-		-
Benefit payments, including refunds of employee contributions		(1,902)		(1,425)		(1,186)		(1,149)		(1,791)		(892)
Net change in total OPEB liability		5,888		6,510		(3,550)		5,417		2,860		3,504
Total OPEB liability - beginning		68,653		62,143		65,693		60,276		57,416		53,913
Total OPEB liability - ending (a)	\$	74,541	\$	68,653	\$	62,143	\$	65,693	\$	60,276	\$	57,417
Plan fiduciary net position												
Contributions - employer	\$	2,260	\$	1,963	\$	2,730	\$	2,993	\$	2,729	\$	2,558
Contributions - retirees		-		-		-		-		303		-
Net investment income		(9,887)		14,216		3,343		3,078		3,450		3,957
Benefit payments, including refunds of employee contributions		(1,902)		(1,425)		(1,186)		(1,149)		(1,791)		(892)
Administrative expense	_	-		-		-		-		(114)		(495)
Net change in plan fiduciary net position		(9,529)		14,754		4,887		4,922		4,577		5,128
Plan fiduciary net position - beginning	_	71,666		56,912		52,025		47,103		42,526		37,398
Plan fiduciary net position - ending (b)	\$	62,137	\$	71,666	\$	56,912	\$	52,025	\$	47,103	\$	42,526
Net OPEB liability (asset) - ending (a) - (b)	\$	12,404	\$	(3,013)	\$	5,231	\$	13,668	\$	13,173	\$	14,891
Plan fiduciary net position as a percentage of the total OPEB liability (b)/(a)		83.36%	6	104.39%	ò	91.58%	, D	79.19%	6	78.15%	6	74.07%
Covered payroll (c)	\$	55,853	\$	55,731	\$	54,799	\$	52,070	\$	50,874	\$	49,286
Net OPEB liability (asset) as a percentage of the covered payroll ((a)-(b))/(c)		22.21%	6	(5.41%	5)	9.55%	, o	26.25%	6	25.89%	6	30.21%

This schedule is intended to show information for 10 years. However, until a full ten-year trend is compiled, HRSD will present information for those years for which information is available.

#### Notes to Required Supplementary Information For the Year Ended June 30, 2022:

Benefit changes: None

Changes of assumptions: Mortality Updated to the latest Society of Actuaries (SOA) public sector

experience study rates.

Medical Trend Developed using the SOA Long-Run Medical Cost Trend Model

baseline assumption. The prior valuations used the SOA model as updated in November 2016 and included the impact of the Cadilac Tax. The current valuation uses the model as updated in September

2019 and does not include the impact of the Cadillac Tax.

Discount rate: 6/30/2019 6.00%



## SCHEDULE OF EMPLOYER RHP OPEB CONTRIBUTIONS FOR THE YEARS ENDED JUNE 30, 2013 THROUGH 2022

Date	Actuarially Determined Contribution		Contribution in Relation to the Actuarially Required Contribution		Contribution Deficiency (Excess)	Employer's Covered Payroll	Contributions as a % of Covered Payroll	
2022	\$	1,828,000	\$	2,260,000	\$ (432,000)	\$ 55,853,000	3.27%	
2021		1,858,000		1,963,000	(105,000)	55,731,000	3.33%	
2020		2,730,000		2,730,000	-	54,799,000	4.98%	
2019		2,993,000		2,993,000	-	52,070,000	5.75%	
2018		2,729,000		2,729,000	-	50,874,000	5.36%	
2017		2,558,000		2,558,000	-	49,286,000	5.19%	
2016		2,178,000		2,178,000	-	47,838,000	4.55%	
2015		2,177,000		2,177,000	-	47,674,000	4.57%	
2014		2,244,000		2,244,000	-	46,096,000	4.87%	
2013		2,102,000		2,102,000	-	45,032,000	4.67%	

Actuarial cost method Entry age normal

Amortization method Level percent of pay, closed

Amortization period An experience gain/loss base is created each year and amortized over a 15 year period

Asset valuation Smoothed market value with phase-in, using a 5-year smoothing period

Assumed rate of inflation 2.20%

Medical cost trend:

Pre Medicare 5.3%, stable at 5.3% after 3 years and decreasing to 3.6% after 53 years

Post Medicare 5.3%, stable at 5.3% after 3 years and decreasing to 3.4% after 53 years

Salary increase rate 2.50% Investments rate of return 6.00%

Mortality rates:

Healthy RP-2014 Mortality Table, Fully Generational, Projected with Scale MP-2014
Pre Medicare 5.3%, stable at 5.3% after 3 years and decreasing to 3.6% after 53 years

**INTRODUCTORY** 

SECTION

#### SCHEDULE OF EMPLOYER'S SHARE OF NET GLI OPEB LIABILITY AND RELATED RATIOS FOR THE MEASUREMENT DATES OF JUNE 30, 2017 THROUGH 2021

(in thousands)	·				
	2021	2020	2019	2018	2017
Employer's Proportion of the Net GLI OPEB Liability	0.26262%	0.25814%	0.26208%	0.26214%	0.26016%
Employer's Proportionate Share of the Net GLI OPEB Liability	\$ 3,058 \$	4,307 \$	4,265 \$	3,981 \$	3,915
Employer's Covered Payroll	54,222	53,126	51,376	49,846	47,987
Employer's Proportionate Share of the Net GLI OPEB Liability as a Percentage of its Covered Payroll	5.64%	8.11%	8.30%	7.99%	8.16%
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability	67.45%	52.64%	52.00%	51.22%	48.86%

This schedule is intended to show information for 10 years. However, until a full ten-year trend is compiled, HRSD will present information for those years for which information is available.

In accordance with GAAP, Net Liability is reported using the measurement date, which is one year prior to the reporting date.



# SCHEDULE OF EMPLOYER GLI OPEB CONTRIBUTIONS FOR THE YEARS ENDED JUNE 30, 2013 THROUGH 2022

Date	ntractually d Contribution	in R Con	ntribution elation to tractually d Contribution	 ribution cy (Excess)	Emp	loyer's Covered Payroll	Contributions as a % of Covered Payroll
2022	\$ 296,000	\$	296,000	\$ _	\$	54,835,000	0.54%
2021	293,000		293,000	-		54,222,000	0.54%
2020	276,000		276,000	-		53,126,000	0.52%
2019	267,000		267,000	-		51,376,000	0.52%
2018	259,000		259,000	-		49,846,000	0.52%
2017	250,000		250,000	-		47,987,000	0.52%
2016	246,000		223,000	23,000		46,417,000	0.53%
2015	244,000		221,000	23,000		46,082,000	0.53%
2014	240,000		217,000	23,000		45,283,000	0.53%
2013	238,000		215,000	23,000		44,839,000	0.53%

Notes to Required Supplementary Information For the Year Ended June 30, 2022:

#### Changes of benefit terms -

There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

#### Changes of assumptions -

The actuarial assumptions used in the June 30, 2020, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For futuremortality improvements, replace load with a modified MortalityImprovement Scale MP-2020.
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and servicedecrement through 9 years of serviceDisability
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Information pertaining to OPEB can be found in Notes 2 and 7 to the financial statements.

SECTION (UNAUDITED)

#### **SCHEDULE OF CHANGES IN NET HIC OPEB LIABILITY AND RELATED RATIOS**

(in thousands)										
		2021		2020		2019		2018		2017
Total OPEB liability										
Service cost	\$	28	\$	28	\$	26	\$	26	\$	27
Interest		140		137		134		130		129
Changes in assumptions		15		-		50		-		(22)
Differences between expected and actual experience		5		16		26		27		-
Benefit payments, including refunds of employee contributions	_	(137)		(129)		(124)		(133)		(94)
Net change in total OPEB liability		51		52		112		50		40
Total OPEB liability - beginning	_	2,145		2,093		1,981		1,931		1,891
Total OPEB liability - ending (a)	\$	2,196	\$	2,145	\$	2,093	\$	1,981	\$	1,931
Plan fiduciary net position										
Contributions - employer	\$	114	\$	111	\$	108	\$	95	\$	91
Net investment income		238		18		56		60		90
Benefit payments, including refunds of employee contributions		(137)		(129)		(124)		(133)		(94)
Administrative expense		(3)		(2)		(1)		(1)		(1)
Other	_	-		-		-		(5)		4
Net change in plan fiduciary net position		212		(2)		39		16		90
Plan fiduciary net position - beginning	_	923	_	925		886		870		780
Plan fiduciary net position - ending (b)	\$	1,135	\$	923	\$	925	\$	886	\$	870
Net OPEB liability - ending (a) - (b)	\$	1,061	\$	1,222	\$	1,168	\$	1,095	\$	1,061
Plan fiduciary net position as a percentage of the total OPEB liability (b)/(a)		51.68%		43.03%	6	44.199	%	44.72%	6	45.05%
Covered payroll ( c )	\$	54,107	\$	53,085	\$	51,336	\$	49,821	\$	47,987
Net OPEB liability as a percentage of the covered payroll ((a)-(b))/(c)		1.96%		2.30%	6	2.289	%	2.20%	6	2.21%

This schedule is intended to show information for 10 years. However, until a full ten-year trend is compiled, HRSD will present information for those years for which information is available.



# SCHEDULE OF EMPLOYER HIC OPEB CONTRIBUTIONS FOR THE YEARS ENDED JUNE 30, 2013 THROUGH 2022

Date	tractually d Contribution	in R Con	ntribution elation to tractually d Contribution	Contribution Deficiency (Excess)		Emplo	oyer's Covered Payroll	Contributions as a % of Covered Payroll
2022	\$ 115,000	\$	115,000	\$	_	\$	54,750,000	0.21%
2021	114,000		114,000		-		54,107,000	0.21%
2020	111,000		111,000		-		53,085,000	0.21%
2019	108,000		108,000		-		51,336,000	0.21%
2018	95,000		95,000		-		49,821,000	0.19%
2017	91,000		91,000		-		47,987,000	0.19%
2016	74,000		74,000		-		46,417,000	0.16%
2015	74,000		74,000		-		46,076,000	0.16%
2014	86,000		86,000		-		45,283,000	0.19%
2013	85,000		85,000		-		44,835,000	0.19%

Notes to Required Supplementary Information For the Year Ended June 30, 2022:

#### Changes of benefit terms -

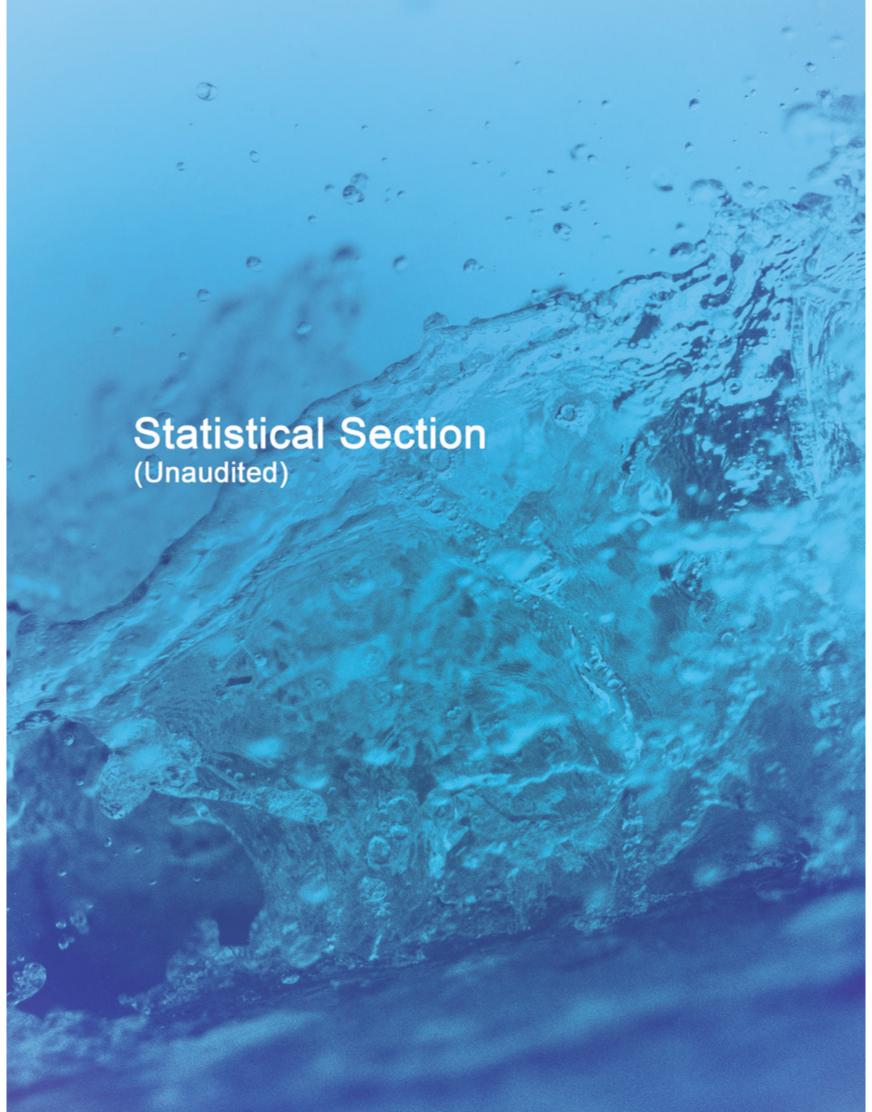
There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

#### Changes of assumptions -

The actuarial assumptions used in the June 30, 2020, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled)	- Update to PUB2010 public sector mortality tables. For futuremortality improvements, replace load with a modified MortalityImprovement Scale MP-2020.
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and servicedecrement through 9 years of serviceDisability
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Information pertaining to OPEB can be found in Notes 2 and 7 to the financial statements.





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# STATISTICAL SECTION

ANNUAL COMPREHENSIVE FINANCIAL REPORT / HAMPTON ROADS SANITATION DISTRICT

This section of HRSD's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about HRSD's overall financial health.

Contents	Page
Demographic and Economic Information  This schedule offers demographic and economic indicators to help the reader understand the environment within which HRSD's financial activities take place and to help make comparisons over time and with other governments.	73
Financial Trends  These schedules contain trend information to help the reader understand how HRSD's financial performance and well-being have changed over time.	74
Debt Capacity  This schedule presents information to help the reader assess the affordability of HRSD's current levels of outstanding debt and HRSD's ability to issue additional debt in the future.	77
Revenue Capacity  These schedules contain information to help the reader assess the factors affecting HRSD's ability to generate revenue from rate payers.	78
Operating Information  These schedules contain information about the HRSD's operations and resources to help the reader understand how the HRSD's financial information relates to the services HRSD provides and the activities it performs.	80

**Sources:** Unless otherwise noted the information in these schedules is derived from the annual comprehensive financial reports and accounting records for the relevant year.

Unaudited - See accompanying independent auditors' report



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#### **DEMOGRAPHIC AND OTHER MISCELLANEOUS STATISTICS** FOR THE LAST TEN FISCAL YEARS

STATISTICAL SECTION

Date of Incorporation - 1940   2022   2021   2020   2019   2018   2017   2016   2015     Area in Square Miles (1)   4,998   4,998   3,087   3,087   3,087   3,087   2,808   2,808     Area in Square Miles (1)   766   766   758   758   758   758   758   758     Treatment Plants (Major) (2)   9   9   9   9   9   9   9   9   9     Plant Capacity (Millions of Gallons per Day)   18.0   18.0   18.0   18.0   18.0   18.0   18.0   18.0     Atlantic Plant, Norfolk   18.0   18.0   18.0   18.0   18.0   18.0   18.0   18.0     Atlantic Plant, Nirginia Beach   54.0   54.0   54.0   54.0   54.0   54.0   54.0     Chesapeake-Elizabeth Plant, Virginia Beach (2)   24.0   24.0   24.0   24.0   24.0   24.0   24.0     James River Plant, Newport News   20.0   20.0   20.0   20.0   20.0   20.0   20.0     Virginia Initiative Plant, Norfolk   40.0   40.0   40.0   40.0   40.0   40.0   40.0   40.0   40.0     Williamsburg Plant, James City County   22.5   22.5   22.5   22.5   22.5   22.5   22.5     Total Treatment Plants (Major) Capacity (Millions of Gallons per Day)   24.0   24.0   24.5   24.5   24.5   24.5   24.5     Small Communities Treatment Plants (Siddlesex County (Millions of Gallons per Day)   20.00   0.050   0	2014 201 2,808 2,80 672 672 9 9		)15	2015	2016	2017	2018	2019	2020	2021	2022	corporation - 1940			
Present Service Area in Square Miles (1)         766         766         758         758         758         672         672           Treatment Plants (Major) (2)         9 <th>672 672</th> <th>2 808</th> <th></th> <th></th> <th></th> <th></th> <th></th> <th></th> <th></th> <th></th> <th></th> <th>•</th>	672 672	2 808										•			
Treatment Plants (Major) (2)   9   9   9   9   9   9   9   9   9				*	,	,	,	*	,	,		·			
Plant Capacity (Millions of Gallons per Day)   Army Base Plant, Norfolk   18.0   18.	9 9														
Army Base Plant, Norfolk         18.0         54.0         25.0         25.0         25.0         25.0         25.0         25.0         25.0         25.0         25.0         24.0         2		9	9	9	9	9	9	9	9	9	9	` , , ` ,			
Atlantic Plant, Virginia Beach 54.0 54.0 54.0 54.0 54.0 54.0 54.0 54.0		-	-	-	-	-	-					acity (Millions of Gallons per Day)			
Boat Harbor Plant, Newport News   25.0   2	18.0 18.0					18.0		18.0				ase Plant, Norfolk			
Chesapeake-Elizabeth Plant, Virginia Beach (2)         24.0         20.0         2	54.0 54.0	54.0	1.0	54.0	54.0	54.0	54.0	54.0	54.0	54.0	54.0	Plant, Virginia Beach			
James River Plant, Newport News         20.0	25.0 25.0	25.0	5.0	25.0	25.0	25.0	25.0	25.0	25.0	25.0	25.0	arbor Plant, Newport News			
Nansemond Plant, Suffolk         30.0         40.0         10.0         1	24.0 24.0	24.0	1.0	24.0	24.0	24.0	24.0	24.0	24.0	24.0	24.0	eake-Elizabeth Plant, Virginia Beach (2)			
Virginia Initiative Plant, Norfolk         40.0	20.0 20.0	20.0	0.0	20.0	20.0	20.0	20.0	20.0	20.0	20.0	20.0	River Plant, Newport News			
Williamsburg Plant, James City County       22.5       248.5       248.5       248.5       248.5       248.5       248.5       248.5       248.5	30.0 30.0	30.0	0.0	30.0	30.0	30.0	30.0	30.0	30.0	30.0	30.0	nond Plant, Suffolk			
York River Plant, York County         15.0         248.5         248.5         248.5         248.5         248.5         248.5         248.5         248.5         248.5         248.5         248.5         248.5 </td <td>40.0 40.0</td> <td>40.0</td> <td>0.0</td> <td>40.0</td> <td>40.0</td> <td>40.0</td> <td>40.0</td> <td>40.0</td> <td>40.0</td> <td>40.0</td> <td>40.0</td> <td>Initiative Plant, Norfolk</td>	40.0 40.0	40.0	0.0	40.0	40.0	40.0	40.0	40.0	40.0	40.0	40.0	Initiative Plant, Norfolk			
Total Treatment Plants (Major) Capacity  Small Communities Treatment Plants (Millions of Gallons per Day)  Central Middlesex, Middlesex County  King William Plant, King William County  Lawnes Point, Isle of Wight County (3)  248.5  2	22.5 22.5	22.5	2.5	22.5	22.5	22.5	22.5	22.5	22.5	22.5	22.5	sburg Plant, James City County			
Small Communities Treatment Plants         8         7         7         7         7         5         4         4           Small Communities Plant Capacity (Millions of Gallons per Day)         0.025	15.0 15.0	15.0	5.0	15.0	15.0	15.0	15.0	15.0	15.0	15.0	15.0	ver Plant, York County			
Small Communities Plant Capacity (Millions of Gallons per Day)         Central Middlesex, Middlesex County         0.025         0.02	248.5 248.	248.5	8.5	248.5	248.5	248.5	248.5	248.5	248.5	248.5	248.5	tment Plants (Major) Capacity			
Central Middlesex, Middlesex County       0.025       0.000       0.100       0.100       0.100       0.100       0.100       0.100       0.100       0.100       0.100       0.050       0.050       0.050       0.050       0.050       -	4 4	4	4	4	4	5	7	7	7	7	8				
King William Plant, King William County       0.100 </td <td></td> <td>nmunities Plant Capacity (Millions of Gallons per Day)</td>												nmunities Plant Capacity (Millions of Gallons per Day)			
Lawnes Point, Isle of Wight County (3) 0.050 0.050 0.050 0.050 0.050	0.025 0.02										0.025	Central Middlesex, Middlesex County			
	0.100 0.10	0.100	100	0.100	0.100							King William Plant, King William County			
		-	-	-	-	0.050	0.050	0.050	0.050	0.050		, ,			
		-	-	-	-	-					0.750	` '			
Surry County (5) 0.065 0.065 0.065		-	-	-	-	-									
Town of Surry (5) 0.060 0.060 0.060 0.060		<del>-</del>	-	-	<u>-</u>										
Urbanna Plant, Middlesex County         0.100         0.100         0.100         0.100         0.100         0.100         0.100	0.100 0.10											•			
West Point Plant, King William County         0.600         0.600         0.600         0.600         0.600         0.600         0.600	0.600 0.60											,			
Total Small Communities Treatment Plants Capacity 1.750 1.000 1.000 1.000 0.875 0.825 0.825	0.830 0.83											• • •			
Miles of Interceptor Systems 538 540 541 541 542 540 536 532	531 53											, ,			
Interceptor Pump Stations         89         90         88         87         88         89         88         83           Small Communities Pump Stations         44         42         42         41         34         38         33         33	83 83 33 29														
Small Communities Pump Stations         44         42         42         41         34         38         33         33           Maintenance Facilities         2	2 2														
Number of Service Connections (in thousands)  484  481  478  470  467  465	462 460														
Daily Average Treatment in Millions of Gallons 132 154 141 153 145 153 155 152	154 158														
Bond Rating: Moody's Senior Aa1 Aa1 Aa1 Aa1 Aa1 Aa2 Aa2 Aa2	Aa2 Aa2														
Subordinate Long-term Aa1 Aa1 Aa2 Aa2		, Aa2	az -		Aa2							•			
Bond Rating: Standard & Poor's Senior AA+ AA+ AA+ AA+ AA+ AA+ AA+ AA+ AA+	AAA AA	ΔΔΔ	Δ+	ΔΔ+	ΔΔ+	ΔΔ+						•			
Subordinate Long-term AA+ AA+ AA+ AA AA AA AA AA	AA+ AA-														
Subordinate Short-term A-1+ A-1+ A-1+ A-1+ A-1+ A-1+ A-1+ A-1+	A-1+ A-1														
Bond Rating: Fitch Senior AA+ AA+ AA+ AA+ AA+ AA+ AA+ AA+	AA+ AA														
Subordinate Long-term AA AA AA AA AA AA AA AA AA		AA													
Subordinate Short-term F1+ F1+ F1+ F1+ F1+ F1+ F1+	AA AA	F1+													

<sup>(1)</sup> HRSD added additional service areas in the counties of Isle of Wight and Surry during the year ended June 30, 2017 and the Eastern Shore of Virginia during the year ended June 30, 2021.

<sup>(2)</sup> The Chesapeake-Elizabeth Treatment Plant was closed on Decmber 31, 2021 but included in this year's count. Wastewater from the area is now handled by the Atlantic Treatment Plant.

<sup>(3)</sup> Lawnes Point was acquired during the year ended June 30, 2017.

<sup>(4)</sup> The Onancock Plant was acquired during the year ended June 30, 2022.

<sup>(5)</sup> The Surry Plants were acquired during the year ended June 30, 2018.



### SCHEDULE OF OPERATING REVENUES, EXPENSES, NET POSITION BY COMPONENT AND DEBT SERVICE EXPENSES LAST TEN FISCAL YEARS

(in thousands)

		2022	2021	2020	2019	2018
OPERATING REVENUES Wastewater treatment charges Miscellaneous	\$	352,414 5,532	\$ 325,817 3,952	\$ 318,585 3,447	\$ 299,323 3,798	\$ 275,539 3,504
TOTAL OPERATING REVENUES		357,946	329,769	322,032	303,121	 279,043
OPERATING EXPENSES						
Wastewater treatment		134,135	132,820	122,393	117,189	116,982
General and administrative Depreciation		45,673 54,357	48,691 53,278	46,949 51,383	41,121 53,225	40,480 52,349
TOTAL OPERATING EXPENSES	_	234,165	234,789	220,725	211,535	 209,811
OPERATING INCOME	_	123,781	94,980	101,307	91,586	 69,232
		123,701	94,900	101,307	91,300	09,232
NON-OPERATING REVENUES (EXPENSES) Wastewater facility charges		7.072	7,379	6,444	6,662	6.673
Investment income		(1,651)	471	5,876	8,719	3.654
Bond interest subsidy		2,052	2,167	2,205	2,308	2,330
Change in fair value of investments		-	-	-	-	(1,382)
Capital distributions to localities		(13)	(376)	-	-	(311)
Bond issuance costs		(311)	(682)	(1,290)	(53)	(1,061)
Disposal of capital assets		(05.007)	(05,000)	(739)	(07.004)	(00,000)
Interest expense  NET NON-OPERATING EXPENSES		(25,007) (17,858)	(25,339) (16,380)	(26,179) (13,683)	(27,964) (10,328)	 (20,226) (10,323)
INCOME BEFORE CONTRIBUTIONS		105,923	78,600	87,624	81.258	58,909
CAPITAL CONTRIBUTIONS		.00,020	. 0,000	0.,02.	0.,200	20,000
State capital grants		200	_	_	2,444	2,502
Other capital contributions		2,537	2,317	578	374	2,124
CHANGE IN NET POSITION	\$	108,660	\$ 80,917	\$ 88,202	\$ 84,076	\$ 63,535
NET POSITION						
Net investment in capital assets	\$	832,427	\$ 776,253	\$ 646,505	\$ 494,779	\$ 512,398
Restricted for debt service		33,134	30,455	28,155	28,553	27,799
Restricted for debt service reserve fund		<del>.</del>	<del>.</del>		<del>-</del>	
Unrestricted		193,923	144,116	195,247	258,373	157,432
TOTAL NET POSITION	\$	1,059,484	\$ 950,824	\$ 869,907	\$ 781,705	\$ 697,629
DEBT SERVICE						
Senior debt	\$	24,549	\$ 26,085	\$ 28,595	\$ 33,592	\$ 36,488
Subordinate debt	\$	36,468	\$ 33,128	\$ 30,416	\$ 28,313	\$ 20,633
Senior Debt Service Coverage (GAAP)		7.55	6.03	5.80	4.84	3.59
Subordinate Debt Service Coverage (GAAP)		5.08	4.75	5.46	5.74	6.36
Total Debt Service Coverage (GAAP)		3.04	2.66	2.81	2.62	2.03
Total Debt (Adjusted Cash Basis) Total Debt Service Coverage (Adjusted Cash	\$	61,017	\$ 59,213	\$ 59,011	\$ 61,905	\$ 57,171
Basis)		3.04	2.66	2.81	2.62	2.30

#### Notes:

(Continued)

FY2018 - HRSD implemented GASB Statement 75 effective July 1, 2017, which requires recording net OPEB assets or liabilities and related deferred outflows and inflows of resources.

FY2019 - HRSD implemented GASB Statement 89 effective July 1, 2018, establishes accounting reuirements for interest cost incurred before the end of a construction period.

INTRODUCTORY

SECTION

#### SCHEDULE OF OPERATING REVENUES, EXPENSES, NET POSITION BY COMPONENT AND DEBT SERVICE EXPENSES LAST TEN FISCAL YEARS

REQUIRED

SUPPLEMENTARY INFORMATION

		adimeted)						(adiusted)	,	adimeted)
	(8	adjusted) 2017		2016		2015		(adjusted) 2014	(	adjusted) 2013
OPERATING REVENUES		2017		2010		2010		2014		2010
Wastewater treatment charges	\$	254,961	\$	234,020	\$	221,626	\$	211,538	\$	199,318
Miscellaneous		3,669		3,861		3,935		3,643		3,297
TOTAL OPERATING REVENUES		258,630		237,881		225,561		215,181		202,615
OPERATING EXPENSES										
Wastewater treatment		113,100		106,575		114,137		109,149		86,973
General and administrative		40,287		40,026		38,678		33,012		31,410
Depreciation		49,311		45,670		41,871		42,761		45,414
TOTAL OPERATING EXPENSES		202,698		192,271		194,686		184,922		163,797
OPERATING INCOME		55,932		45,610		30,875		30,259		38,818
NON-OPERATING REVENUES (EXPENSES)										
Wastewater facility charges		7,511		6,699		7,428		6,640		5,851
Investment income		2,287		1,563		1,695		1,872		1,705
Bond interest subsidy		2,275		2,399		2,444		2,364		2,602
Change in fair value of investments		(1,119)		750		(286)		(422)		(714)
Capital distributions to localities		(138)		(3,287)		-		-		-
Bond issuance costs		(42)		(1,713)		(768)		-		(658)
Disposal of capital assets		- (00 000)		- (04.004)		(00.050)		(05.050)		(1,649)
Interest expense		(22,630)		(21,631)		(22,958)		(25,650)		(24,330)
NET NON-OPERATING EXPENSES		(11,856)		(15,220)		(12,445)		(15,196)		(17,193)
INCOME BEFORE CONTRIBUTIONS		44,076		30,390		18,430		15,063		21,625
CAPITAL CONTRIBUTIONS										
State capital grants		7,462		14,389		16,519		13,888		10,172
Other capital contributions		1,136		-		3,000				-
CHANGE IN NET POSITION	\$	52,674	\$	44,779	\$	37,949	\$	28,951	\$	31,797
NET POSITION										
Net investment in capital assets	\$	428,670	\$	410,287	\$	385,597	\$	351,191	\$	337,342
Restricted for debt service		22,701		23,798		22,070		24,064		23,843
Restricted for debt service reserve fund		-		-		44,118		45,207		-
Unrestricted		202,907		167,519		105,040		134,485		164,811
TOTAL NET POSITION	\$	654,278	\$	601,604	\$	556,825	\$	554,947	\$	525,996
DEBT SERVICE										
Senior debt	\$	35,837	\$	38,198	\$	43,842	\$	47,331	\$	37,574
Subordinate debt	\$	23,603	\$	17,068	\$	13,091	\$	14,112	\$	11,243
Senior Debt Service Coverage (GAAP)		3.10		2.56		1.90		1.76		2.48
Subordinate Debt Service Coverage (GAAP)		5.09		5.72		6.36		5.92		8.27
Total Debt Service Coverage (GAAP)		1.93		1.77		1.46		1.36		1.91
Total Debt (Adjusted Cash Basis)	\$	57,988	\$	54,643	\$	_	\$	_	\$	_
Total Debt (Adjusted Cash Basis)  Total Debt Service Coverage (Adjusted Cash	Ψ	2.00	Ψ	1.85	Ψ	_	Ψ	_	Ψ	_

#### Notes:

FY2013 - HRSD implemented GASB Statement 65 effective July 1, 2012, which requires expensing bond issuance costs in the year incurred. - HRSD adjusted the financial records to include inventory assets.

FY2014 - HRSD implemented GASB Statements 68 and 71 effective July 1, 2014, which requires recording net pension assets or liabilities and related deferred outflows and inflows of resources.

FY2016 - HRSD is showing Debt Service Coverage on both a GAAP basis and an Adjusted Cash basis to account for distributions to localities in accordance with its Amended Subordinate Trust Agreement Section 705(a) enacted in March 2016.

#### **MAMPTON ROADS SANITATION DISTRICT**

# OBJECTIVE CLASSIFICATION OF DEPARTMENTAL EXPENSES FOR OPERATIONS - LAST TEN FISCAL YEARS

(in thousands)															
		2022	2021	2	2020	2019	2	2018		2017		2016	2015	2014	2013
Personal Services	\$	61,157	\$ 60,250 \$		59,666 \$	56,336 \$	;	55,160 \$	;	53,401 \$	;	51,801	\$ 52,357 \$	50,538	\$ 49,361
Fringe Benefits		20,467	23,879		21,417	18,235		20,275		19,106		17,974	18,249	20,170	20,039
Repairs and Maintenance (1)		18,004	21,207		17,419	13,786		16,763		19,933		22,824	31,451	22,320	23,075
Materials and Supplies		9,495	11,413		9,364	9,314		8,865		8,310		7,843	4,343	5,764	5,700
Transportation		1,380	1,100		1,194	1,423		1,271		1,386		1,537	1,297	1,417	1,376
Utilities		13,762	12,947		12,584	12,749		11,968		11,523		11,249	10,503	11,126	12,295
Chemical Purchases		10,044	8,719		8,760	8,746		8,750		8,020		7,512	7,119	7,752	7,892
Contractual Services		41,904	37,278		33,748	32,123		30,165		26,977		21,573	15,127	14,222	13,993
Miscellaneous Expense		2,385	2,685		2,953	2,622		2,509		2,329		1,842	2,880	1,274	1,172
General (2)		1,210	2,033		2,237	2,976		1,736		2,402		2,446	9,489	7,578	6,487
Subtotal, Expense before Depreciation	_	179,808	181,511		169,342	158,310		157,462		153,387		146,601	152,815	142,161	141,390
Depreciation		54,357	53,278		51,383	53,225		52,349		49,311		45,670	41,871	42,761	45,414
Total Operating Expenses	\$	234,165	\$ 234,789 \$		220,725 \$	211,535 \$	;	209,811 \$	;	202,698 \$	;	192,271	\$ 194,686 \$	184,922	\$ 186,804

<sup>(1)</sup> Includes Capital Improvement Program items expensed

<sup>(2)</sup> Includes bad debt expense

INTRODUCTORY

SECTION

#### **RATIOS OF OUTSTANDING DEBT BY TYPE** FOR THE YEARS ENDED JUNE 30, 2013 THROUGH 2022

**REQUIRED** 

SUPPLEMENTARY INFORMATION (UNAUDITED)

	No. Of	Senior	Subordinate			Total	Debt Per
As of	Service	Revenue	Revenue			Outstanding	Service
June 30,	Connections	Bonds		Bonds		Debt	Connection
2022	484,000	\$ 186,227	\$	682,245	\$	868,472	\$ 1,794
2021	481,000	202,486		632,520		835,006	1,736
2020	478,000	219,776		615,703		835,479	1,748
2019	476,000	326,531		565,098		891,629	1,873
2018	473,000	349,313		542,129		891,442	1,885
2017	470,000	458,255		388,529		846,784	1,802
2016	467,000	476,734		402,560		879,294	1,883
2015	465,000	649,202		99,195		748,397	1,609
2014	462,000	656,503		109,850		766,353	1,659
2013	460,000	670,272		120,231		790,503	1,718

Note: Unamortized bond premiums are included in both senior and subordinate revenue bonds.

#### **RATE SCHEDULE WASTEWATER TREATMENT CHARGES LAST TEN FISCAL YEARS**

- · · · · · · · ·	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Residential - Metered Per CCF * (single step)	\$ 6.39	\$ 5.86	\$ 5.86	\$ 5.37	\$ 4.92	\$ 4.51	\$ 4.13	\$ 3.83	\$ 3.55 \$	3.29
Minimum Charges Per day	0.30	0.30	0.30	0.30	0.30	0.30	0.25	0.25	0.25	0.25
Residential - Unmetered per 30-day period Flat rate accounts	52.20	48.64	48.64	34.91	31.98	29.32	26.32	26.32	26.32	26.32
Non-Residential - Special Category Biochemical Oxygen Demand (BOD) Per mg/liter per CCF										
Excess over 282 mg/liter Excess over 297 mg/liter	- 0.000176	0.000129	0.000129	0.000104	0.000091	0.000206	0.000485	0.000612	0.001558	0.002451 -
Total Suspended Solids (TSS) Per mg/liter per CCF Excess over 261 mg/liter	_	0.000630	0.000630	0.000592	0.000520	0.000454	0.000448	0.000417	0.001244	0.001865
Excess over 282 mg/liter Total Phosphorus (TP)	0.000584	-	-	-	-	-	-	-	-	-
Per mg/liter per CCF Excess over 6 mg/liter Excess over 7 mg/liter	- 0.010050	0.009871	0.009871	0.009535	0.011569	0.011642	0.004361	0.004344	0.011714	0.01279
Total Kjeldahl Nitrogen (TKN) Per mg/liter per CCF Excess over 47 mg/liter	_	0.003378	0.003378	0.003595	0.003156	0.001660	0.000917	0.000756	0.001752	0.002085
Excess over 57 mg/liter	0.002660	-	-	-	-	-	-	-	-	-
Hauled Wastewater (Indirect Discharge Water Septic Tank Waste Per gallon Fats, Oils, and Grease (FOG)	<u>r)</u> 0.1717 0.2737	0.1717	0.1717	0.1697 -	0.1300	0.1366	0.1362	0.1267 -	0.1258 -	0.1146

Notes:

Rates can be adjusted by the Commission.
Unusual wastes not covered by this schedule may be assigned a special rate.

\*CCF = 100 Cubic Feet (Approx. 748 gallons)

# RATE SCHEDULE WASTEWATER FACILITY CHARGES LAST TEN FISCAL YEARS

		2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Residentia		\$ 2,055	\$ 1,905 \$	1,905	\$ 1,895	\$ 1,895	\$ 1,895	\$ 1,895	\$ 1,895 \$	1,895	\$ 1,895
Commercia	al/Industrial										
Volume	based facility charges:										
5/8"	Meter	\$ 2,055	\$ 1,905 \$	1,905	\$ 1,895	\$ 1,895	\$ 1,895	\$ 1,895	\$ 1,895 \$	1,895	\$ 1,895
3/4"	Meter	4,210	4,210	4,210	4,830	4,830	4,830	4,830	4,830	4,830	4,510
1"	Meter	7,410	7,410	7,410	8,170	8,170	8,170	8,170	8,170	8,170	7,630
1 1/2"	Meter	16,645	16,645	16,645	17,260	17,260	17,260	17,260	17,260	17,260	16,130
2"	Meter	31,465	30,505	30,505	30,510	30,510	30,510	29,420	29,420	29,420	27,490
3"	Meter	80,405	73,810	73,810	70,800	70,800	70,800	67,350	63,600	62,270	58,180
4"	Meter	156,530	138,445	138,445	128,660	128,660	128,660	122,400	115,580	106,060	99,110
6"	Meter	400,625	336,960	336,960	298,610	298,610	298,610	284,070	268,250	224,650	209,920
8"	Meter	780,840	634,710	634,710	542,680	542,680	542,680	516,260	487,510	382,670	357,580
10"	Meter	1,310,665	1,038,525	1,038,525	862,550	862,550	862,550	820,560	774,860	587,820	540,610
12"	Meter	2,001,460	1,554,120	1,554,120	1,259,520	1,259,520	1,259,520	1,198,210	1,131,490	-	-
14"	Meter	2,863,155	2,186,505	2,186,505	1,734,700	1,734,700	1,734,700	1,650,250	1,558,360	-	-
16"	Meter	3,904,635	2,940,135	2,940,135	2,289,010	2,289,010	2,289,010	2,177,580	2,056,330	-	-
•	n based facility charges: permitted pound)										
	nical Oxygen Demand (BOD) ss over 250 mg/liter		-	-	-	-	-	-	728	987	928
	spended Solids (TSS) ss over 250 mg/liter		-	-	-	-	-	-	424	624	587
	osphorus (TP) ss over 6 mg/liter		-	-	-	-	-	-	8,420	5,846	5,502
-	eldahl Nitrogen (TKN) ss over 35 mg/liter		-	-	-	-	-	-	3,812	1,313	1,235

Notes:

One charge per connection.

INTRODUCTORY SECTION

HRSD eliminated strength based facility charges effective 7/1/2015.

OTHER SUPPLEMENTAL

SECTION (UNAUDITED)

#### TREATMENT PLANT OPERATING SUMMARY **LAST TEN FISCAL YEARS**

(Average Quantity per Day)

Total Flow (MGD) Influent (1,000 lbs.) BOD TSS TP TKN Effluent (1,000 lbs.) BOD TSS TP	132.3 263.5	2021 154.4	2020	2019	2018	2017	2016	2015	2014	2013
Flow (MGD) Influent (1,000 lbs.) BOD TSS TP TKN Effluent (1,000 lbs.) BOD TSS		154.4	1/10 0							
Influent (1,000 lbs.)  BOD  TSS  TP  TKN  Effluent (1,000 lbs.)  BOD  TSS		134.4	1/III U	450.0	4.45.0	450.0	455.4	450.0	4540	457.0
BOD TSS TP TKN Effluent (1,000 lbs.) BOD TSS	263.5		140.5	152.6	145.2	152.9	155.1	152.2	154.0	157.9
TSS TP TKN Effluent (1,000 lbs.) BOD TSS	203.5	260.4	050.4	004.0	005.4	000.0	000 5	000.0	000.0	074
TP TKN Effluent (1,000 lbs.) BOD TSS	202.4	269.1	252.4	281.9	285.1	288.2	282.5	286.0	288.6	274.4
TKN Effluent (1,000 lbs.) BOD TSS	203.4	215.4	226.2	211.4	215.8	215.9	228.8	198.6	204.7	198.1
Effluent (1,000 lbs.) BOD TSS	6.3	6.5	6.6	6.6	6.8	7.0	6.9	8.6	6.8	6.6
BOD TSS	45.0	46.7	47.0	47.6	47.2	46.4	45.7	45.8	47.9	48.9
TSS										
	7.4	9.2	8.0	8.2	7.5	8.9	9.8	9.9	9.6	9.3
TP	6.3	9.0	7.1	7.4	6.7	9.4	9.3	8.9	9.1	9.3
	0.5	0.7	0.7	8.0	0.7	0.9	0.9	1.0	1.1	1.0
TKN	5.1	8.1	8.4	8.5	7.3	7.7	8.0	9.8	11.2	12.0
Army Base Plant										
Flow (MGD)	8.2	11.1	10.4	11.1	10.0	9.5	9.6	9.9	10.7	11.8
Influent (1,000 lbs.)										
BOD	17.4	16.6	16.0	16.6	16.3	13.2	13.3	16.4	19.0	18.5
TSS	21.8	19.0	16.9	13.9	14.0	11.7	13.3	12.5	14.2	14.4
TP	0.3	0.4	0.4	0.4	0.4	0.3	0.3	0.4	0.4	0.4
TKN	2.9	3.2	3.3	3.3	3.1	2.7	2.7	2.9	3.5	3.7
Effluent (1,000 lbs.)										
BOD	0.2	0.6	0.2	0.3	0.2	0.3	0.3	0.8	0.8	3.0
TSS	0.4	0.9	0.3	0.4	0.3	0.4	0.5	0.6	0.8	0.9
TP	0.0	0.1	0.1	0.0	0.0	0.1	0.1	0.1	0.1	0.1
TKN	0.2	0.2	0.1	0.1	0.1	0.1	0.1	2.1	2.6	2.8
Atlantic Plant										
Flow (MGD)	35.9	27.4	24.5	28.1	26.1	28.2	27.2	30.9	25.7	26.7
Influent (1,000 lbs.)										
BOD	74.4	58.5	49.3	58.2	56.7	53.2	55.6	66.6	52.7	51.3
TSS	51.9	39.6	35.5	39.3	36.6	38.7	38.5	42.9	37.3	36.4
TP	1.8	1.4	1.3	1.4	1.3	1.4	1.4	1.5	1.3	1.3
TKN	15.2	11.4	10.7	11.9	11.2	11.0	10.9	11.4	10.4	10.5
Effluent (1,000 lbs.)										
BOD	3.5	2.9	3.0	2.5	2.4	2.3	2.7	3.0	2.2	2.6
TSS	2.9	2.5	1.5	1.6	1.6	1.9	1.9	2.4	2.0	1.9
Boat Harbor Plant										
Flow (MGD)	11.7	15.2	13.6	15.8	14.2	13.9	15.6	14.4	14.9	15.5
Influent (1,000 lbs.)			10.0	10.0		10.0	10.0			.5.0
BOD	17.7	20.0	18.4	20.6	19.2	17.4	18.3	20.0	19.2	19.3
TSS	13.2	16.1	16.0	18.0	16.6	15.7	18.1	16.3	16.7	16.0
TP	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.4	0.4
TKN	3.6	3.8	4.0	4.2	3.9	3.8	3.8	3.6	3.7	3.7
Effluent (1,000 lbs.)	0.0	5.0	4.0	4.∠	5.5	5.0	3.0	3.0	3.1	J.
BOD	0.9	1.0	0.6	0.9	0.6	0.6	1.0	0.7	0.7	0.
TSS	0.7	1.0	0.8	1.0	0.6	0.6	0.9	0.7	0.7	0.8
TP	0.7	0.1								
			0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1
TKN	2.2	2.1	2.0	2.5	1.3	1.2	1.8	2.2	2.4	2.9

# TREATMENT PLANT OPERATING SUMMARY LAST TEN FISCAL YEARS

(Average Quantity per Day)

				ge Quant						
Chesapeake-Elizabeth P	2022 Plant (1)	2021	2020	2019	2018	2017	2016	2015	2014	2013
Flow (MGD)	10.1	16.8	17.4	17.6	18.7	18.0	16.3	19.1	18.4	15.2
Influent (1,000 lbs.)	10.1	10.0		17.0	10.7	10.0	10.5	13.1	10.4	10.2
BOD	20.2	30.5	38.1	37.2	35.4	35.2	30.2	38.7	32.1	24.8
TSS	14.0	23.0	24.6	26.8	26.6	26.1	22.9	26.6	25.1	21.0
TP	0.5	0.7	0.8	0.8			22.9			
TKN	4.0	6.1	6.9	0.8 6.8	0.8	0.8	2. <i>1</i> 5.1	0.8	0.8	0.7 5.4
	4.0	0.1	0.9	0.0	6.6	6.4	5.1	6.7	6.4	5.4
Effluent (1,000 lbs.)	1.2	2.5	2.2	0.0	0.0	0.0	0.0	0.5	0.0	4 -
BOD	0.9	1.9	2.2	2.0	2.8	2.3	2.0	2.5	2.2	1.5
TSS				1.9	3.2	2.3	1.8	1.9	2.1	1.8
TP	0.1	0.1	0.2	0.1	0.2	0.1	0.1	0.1	0.2	0.1
TKN	2.0	3.9	4.4	4.1	4.5	4.1	3.6	4.5	4.2	3.2
James River Plant										
Flow (MGD)	12.7	14.7	12.4	13.9	13.0	12.3	13.2	12.7	13.6	14.3
Influent (1,000 lbs.)										
BOD	24.9	23.1	24.0	25.8	26.8	25.5	24.4	25.7	27.5	25.5
TSS	17.5	18.1	17.4	18.7	19.3	17.4	17.8	18.0	19.4	19.2
TP	0.6	0.6	0.5	0.6	0.6	0.5	0.5	0.5	0.6	0.6
TKN	4.7	5.0	4.7	4.7	4.8	4.3	4.2	4.0	4.2	4.4
Effluent (1,000 lbs.)										
BOD	0.6	0.5	0.5	0.4	0.3	0.4	0.4	0.3	0.5	0.7
TSS	0.5	0.5	0.4	0.4	0.4	0.4	0.5	0.4	0.6	0.8
TP	0.1	0.0	0.0	0.1	0.1	0.1	0.1	0.1	0.1	0.1
TKN	0.6	0.5	0.5	0.3	0.4	0.5	0.4	0.4	0.2	0.6
11014										
Nansemond Plant										
Flow (MGD)	15.5	17.4	15.9	16.9	17.5	18.8	18.5	16.6	16.9	17.1
Influent (1,000 lbs.)										
BOD	29.9	33.8	32.5	33.0	31.9	40.7	35.8	28.5	29.0	27.0
TSS	25.9	36.0	46.5	37.2	33.4	40.3	38.4	21.9	23.1	22.9
TP	0.8	0.9	1.0	1.0	1.2	1.5	1.5	1.1	1.1	1.1
TKN	6.2	6.8	6.9	6.7	7.1	7.4	7.0	5.6	5.8	5.9
Effluent (1,000 lbs.)										
BOD	0.4	0.6	0.6	0.7	0.7	0.8	0.7	0.8	0.9	0.6
TSS	0.5	0.8	0.6	8.0	0.7	0.8	0.9	0.9	1.1	8.0
TP	0.1	0.1	0.1	0.1	0.2	0.2	0.2	0.2	0.2	0.2
TKN	0.3	0.4	0.3	0.4	0.4	0.5	0.5	0.6	0.5	0.3
Virginia Initiative Plant										
Flow (MGD)	23.5	29.1	26.2	27.6	26.7	30.9	31.7	30.5	30.7	31.9
Influent (1,000 lbs.)				20		00.0	• • • • • • • • • • • • • • • • • • • •	00.0		0
BOD	39.1	39.4	37.0	40.4	47.5	50.1	50.4	47.5	45.8	45.8
	33.2	31.5	35.4	23.2	30.0	31.3	32.0	30.2	30.6	31.6
TSS	1.0	1.0	1.1	0.9	1.0	1.0	1.0	1.1	1.2	1.1
TP	6.5	6.7	7.1	6.8	7.0	7.3	7.4	7.1	7.4	7.5
TKN	0.5	0.1	1.1	0.0	1.0	1.3	1.4	1.1	1.4	7.0
Effluent (1,000 lbs.)	0.7	0.6	0.5	0.6	0.8	1.2	1.7	1.9	1.4	0.9
BOD										
TSS	0.4	0.7	1.0	0.7	0.7	1.4	1.9	1.6	1.7	1.4
TP	0.1	0.2	0.1	0.2	0.2	0.2	0.2	0.2	0.2	0.1
TKN	0.3	0.4	0.3	0.4	0.6	0.4	0.7	0.8	0.6	0.5

#### TREATMENT PLANT OPERATING SUMMARY **LAST TEN FISCAL YEARS**

(Average Quantity per Day)

			(2.1.0.	ago waa.	itity poi i	- u j ,				
	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Williamsburg Plant										
Flow (MGD)	8.3	9.0	8.6	7.7	8.0	8.6	8.4	9.2	8.9	9.1
Influent (1,000 lbs.)										
BOD	33.3	32.5	33.4	32.6	36.1	33.2	34.7	40.4	37.7	33.5
TSS	17.4	18.0	21.2	24.1	19.1	27.9	16.2	19.9	16.8	16.7
TP	0.6	0.5	0.5	0.5	0.5	0.5	0.5	0.6	0.5	0.5
TKN	3.6	3.7	3.6	3.5	3.3	3.6	3.2	3.3	3.3	3.4
Effluent (1,000 lbs.)										
BOD	0.3	0.4	0.2	0.2	0.2	0.3	0.3	0.3	0.3	0.3
TSS	0.2	0.6	0.2	0.2	0.2	0.3	0.3	0.3	0.4	0.6
TP	0.1	0.1	0.0	0.0	0.0	0.1	0.1	0.1	0.1	0.1
TKN	0.1	0.2	0.1	0.1	0.1	0.1	0.1	0.2	0.3	0.2
York River Plant										
Flow (MGD)	11.6	13.9	13.2	12.6	12.6	12.7	12.6	13.2	13.3	11.2
Influent (1,000 lbs.)										
BOD	16.7	14.6	15.8	16.8	16.7	16.3	18.2	17.9	17.2	13.3
TSS	15.5	14.1	15.4	15.0	15.1	16.7	16.9	16.4	15.7	14.1
TP	0.5	0.5	0.4	0.4	0.4	0.4	0.4	0.4	0.4	0.4
TKN	3.8	3.8	3.7	3.6	3.6	3.5	3.5	3.6	3.5	3.2
Effluent (1,000 lbs.)										
BOD	0.1	0.2	0.5	0.3	0.3	0.4	0.4	0.4	0.5	0.2
TSS	0.1	0.1	0.1	0.2	0.2	0.1	0.2	0.1	0.2	0.1
TP	0.0	0.0	0.0	0.0	0.0	0.0	0.1	0.1	0.1	0.1
TKN	0.3	0.4	0.3	0.2	0.2	0.3	0.3	0.3	0.4	0.1

**INTRODUCTORY** 

SECTION

# TEN LARGEST CUSTOMERS CURRENT YEAR AND NINE YEARS AGO

REQUIRED

SUPPLEMENTARY INFORMATION (UNAUDITED)

(in thousands)			2022	2	2013	3
Customer	<u>Туре</u>	A	mount	Percent	Amount	Percent
U.S. Navy - Norfolk Naval Base	Military Facility	\$	6,843	1.9%	\$ 4,898	2.5%
Anheuser - Busch, Inc.	Brewery		3,827	1.1%	5,195	2.6%
Norfolk Naval Shipyard	Military Ship Repair		3,223	0.9%	-	-
Huntington Ingalls Industries (formerly Northrop Grumman Newport News/ Newport News Shipbuilding and Drydock)	Ship building		2,803	0.8%	3,375	1.7%
City of Norfolk	Municipality		2,598	0.7%	2,178	1.1%
Smithfield Foods	Meat Processor		2,577	0.7%	3,414	1.7%
U.S. Air Force - Langley Air Force Base	Military Facility		2,547	0.7%	1,088	0.5%
Norfolk Redevelopment & Housing Authority	Housing Authority		2,538	0.7%	1,423	0.7%
U.S. Navy - Little Creek Amphibious Base	Military Facility		1,989	0.6%	1,221	0.6%
Oceana Naval Air Station / Dam Neck	Military Facility		1,634	0.5%	-	-
U.S. Army - Fort Eustis	Military Facility		-	-	1,023	0.5%
City of Virginia Beach	Municipality		-	-	954	0.5%
Total		\$	30,579	8.6%	\$ 24,769	12.4%



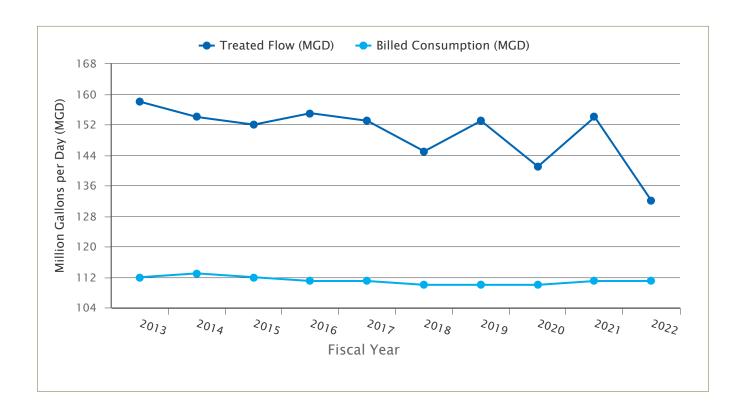
# TEN LARGEST EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

			2022			2013	
<u>Employer</u>	<u>Туре</u>	Number of Employees	Rank	Percent of Regional Employment	Number of Employees	Rank	Percent of Regional Employment
Naval Station Norfolk	Military Facility	77,000	1	7.4%	67,000	1	7.3%
Joint Expeditionary Base Little Creek - Fort Story	Military Facility	25,000	2	2.4%	22,000	3	2.4%
Huntington Ingalls Industries	Shipbuilding and Repair	24,000	3	2.3%	24,000	2	2.6%
Sentara Healthcare	Health Care Network	22,000	4	2.1%	20,000	5	2.2%
Oceana Naval Air Station	Military Facility	19,000	5	1.8%	16,000	6	1.7%
Joint Base Langley-Eustis	Military Facility	19,000	5	1.8%	21,000	4	2.3%
Norfolk Naval Shipyard	Military Ship Repair	12,000	7	1.2%	12,000	7	1.3%
Naval Support Activity/ Naval Medical Center	Military Facility	11,000	8	1.1%	9,000	9	1.0%
Virginia Beach Public Schools	Public Schools	11,000	8	1.1%	10,000	8	1.1%
Riverside Health System	Health Care Network	9,500	10	0.9%	7,000	10	0.8%
Total		229,500		22.1%	208,000		22.7%

Sources:

Hampton Roads Economic Development Alliance Hampton Roads Statistical Digest Hampton Roads Business Confirmation with employers

### COMPARISON OF TREATED FLOW TO BILLED FLOW LAST TEN FISCAL YEARS



Year ended June 30,	Treated Flow (MGD)	Billed Consumption (MGD)
2013	158	112
2014	154	113
2015	152	112
2016	155	111
2017	153	111
2018	145	110
2019	153	110
2020	141	110
2021	154	111
2022	132	111



#### NUMBER OF EMPLOYEES BY IDENTIFIABLE ACTIVITY **LAST TEN FISCAL YEARS**

General Management	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
General Manager	1	1	1	1	2	3	3	3	3	3
Support Staff	1	1	1	1	1	1	1	1	1	1
Total General Management	2	2	2	2	3	4	4	4	4	4
Communications										
Communications	1	1	1	1	1	-	-	-	-	-
Support Staff	2	2	2	2	1	-	-	-	-	-
Total Communications <u>Talent Management</u>	3	3	3	3	2	-	-	-	-	-
Human Resources	5	6	6	6	6	6	5	5	5	5
Safety	5	4	3	3	3	3	3	-	-	-
Training	4	4	3	3	2	2	2	2	2	2
Support Staff	3	3	4	4	4	4	4	3	3	3
Total Talent Management	17	17	16	16	15	15	14	10	10	10
<u>Finance</u>										
Accounting & Finance	15	15	12	12	11	10	10	10	10	10
Customer Care Center	65	71	77	77	77	77	77	69	69	68
Procurement	12	11	10	10	10	10	10	9	9	9
Capital Finance	6	-	-	-	-	-	-	-	-	-
Support Staff	4	5	3	3	3	3	2	3	3	3
Total Finance	102	102	102	102	101	100	99	91	91	90
Information Technology										
Information Technology	49	48	48	43	48	47	45	39	35	35
Support Staff	2	2	2	2	2	1	1	1	1	1
Total Information Technology	51	50	50	45	50	48	46	40	36	36
<u>Operations</u>	20	20	24	24	24	0.4	24	20	20	20
Army Base Treatment Plant	29	32	34	34	34	34	31	32	32	32
Atlantic Base Treatment Plant	36	37	35	35	35	35	32	33	33	33
Boat Harbor Treatment Plant	34	32	35	35	35	35	32	33	33	33
Chesapeake-Elizabeth Treatment Plant	25	31	32	32	32	32	31	32	32	32
Interceptor System Maintenance	112	121	119	119	118	117	115	120	120	120
James River Treatment Plant	24	24	22	22	22	22	20	21	21	21
Maintenance Shops	112	85 25	74	73	71	70	83	86	86	86
Nansemond Treatment Plant	30	35	32	32	32	32	30	31	31	31
Virginia Initiative Plant	33	32	34	34	33	33	30	31	31	31
Williamsburg Treatment Plant	28	28	29	29	29	29	28	29	29	29
York River Treatment Plant	23	23	24	24	24	24	22	23	23	23
Small Communities Division	27	23	23	23	23	23	21	17 25	17 25	17
Support Staff	20	23	23	23	23	23	24	25	25	25
Total Operations <u>Engineering</u>	533	526	516	515	511	509	499	513	513	513
Design and Construction	43	31	31	30	26	25	25	21	19	19
Support Staff	2	13	13	13	13	14	14	14	14	14
Total Engineering Water Quality	45	44	44	43	39	39	39	35	33	33
Pretreatment & Pollution Prevention	27	27	28	27	27	26	26	25	24	24
Technical Services	34	36	34	31	31	29	28	25	23	21
Laboratory	52	50	47	47	46	45	42	40	38	38
Support Staff	6	5	5	5	5	6	6	6	6	6
Total Water Quality	119	118	114	110	109	106	102	96	91	89
<u>Total Employees</u>	872	862	847	836	830	821	803	789	778	775





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#### SUMMARY OF PRIMARY BONDED DEBT SERVICE June 30, 2022

(in thousands)			- Juli	0 00, 2022				
(							Subordinate	
			Seni	or Bonds			Bonds	Total Debt
As of June 30,	P	rincipal	In	terest	D	ebt Service	Debt Service	Service
2023	\$	18,806	\$	8,818	\$	27,624	\$ 87,843	\$ 115,467
2024		19,600		7,942		27,542	39,998	67,540
2025		20,450		7,007		27,457	41,338	68,795
2026		20,671		6,030		26,701	41,528	68,229
2027		7,843		5,368		13,211	54,842	68,053
2028		8,086		5,021		13,107	51,501	64,608
2029		8,340		4,661		13,001	50,280	63,281
2030		8,600		4,289		12,889	50,028	62,917
2031		8,428		3,903		12,331	51,024	63,355
2032		5,995		3,523		9,518	48,946	58,464
2033		6,225		3,165		9,390	47,120	56,510
2034		6,465		2,793		9,258	45,159	54,417
2035		6,715		2,406		9,121	44,502	53,623
2036		6,975		2,005		8,980	38,703	47,683
2037		7,245		1,588		8,833	38,826	47,659
2038		7,525		1,155		8,680	38,657	47,337
2039		7,815		705		8,520	20,745	29,265
2040		8,115		236		8,351	9,914	18,265
2041		-		-		-	9,489	9,489
2042		-		-		-	9,247	9,247
2043		-		_		-	9,194	9,194
2044		-		-		-	9,156	9,156
2045		-		-		-	3,859	3,859
2046		-		-		-	3,629	3,629
2047		-		-		-	502	502
2048		-		-		-	108	108
Total	\$	183,899	\$	70,615	\$	254,514	\$ 846,138	\$ 1,100,652



#### **BUDGETARY COMPARISON SCHEDULE** June 30, 2022

(in thousands)							
						Variance	
						under	_
		Bud				Amended	Percent
	_	Adopted	A	mended	Actual	Budget	Variance
OPERATING BUDGET EXPENSES							
General Management	\$	466	\$	468	\$ 464	\$ 4	0.9%
Communications		456		461	407	54	11.7%
Finance		15,303		15,889	14,188	1,701	10.7%
Information Technology		16,710		17,884	15,481	2,403	13.4%
Talent Management		2,533		2,555	2,298	257	10.1%
Operations		111,350		124,912	111,412	13,500	10.8%
Engineering		7,109		7,624	6,712	912	12.0%
Water Quality		15,896		16,820	15,297	1,523	9.1%
General		8,140		8,696	5,217	3,479	40.0%
Debt Service		64,808		64,808	61,328	3,480	5.4%
TOTAL		242,771		260,117	232,804	\$ 27,313	10.5%
Transfer to CIP		114,464		114,464			
Transfer to Risk Management		260		260			
	\$	357,495	\$	374,841			
Add:							
Unbudgeted Depreciation and Amortization					54,357		
Unbudgeted Bad Debt Expense					1,210		
Capital Improvement Program Items Expensed					9,164		
Less:							
Capitalized Assets					2,029		
Debt Service					61,328		
Capital Distributions to Localities					13		
TOTAL OPERATING EXPENSES					\$ 234,165		

REQUIRED SUPPLEMENTARY INFORMATION (INAUDITED) STATISTICAL SECTION (UNAUDITED)



### NOTES TO BUDGETARY COMPARISON SCHEDULE JUNE 30, 2022

#### **BUDGETARY HIGHLIGHTS**

HRSD's Commission adopts an Annual Operating Budget that contains the day-to-day operating expenses of the District. The Operating Budget as adopted for FY 2022 was \$242,771,000 and contains personnel costs, fringe benefits, material and supplies, electricity, chemicals, insurance, contractual services, debt service and other miscellaneous expenses. There were several modifications to the Operating Budget during the year to reflect changes in spending patterns. All adjustments to the Annual Budget were from encumbrances carried forward or from transfers within or among departments.

### NOTE 1 – BUDGETARY ACCOUNTING AND CONTROL Budget Preparation

HRSD prepares its Annual Budget under the provisions of its enabling legislation, used to establish rates, fees and other charges, and of Section 3.12 of the Master Trust Indenture, dated December 1, 1993, and the Trust Agreement, dated March 1, 2008. In accordance with those provisions, the following process is used to adopt the Annual Budget.

The process begins in late December with the issuance of the Annual Budget Instructions by the General Manager. Each department completes its Operating and Improvement Budgets by March 1 for the General Manager's review.

The HRSD Commission appoints a Finance Committee consisting of two Commissioners. The two Commissioners meet in early April to review the Budgets, which are presented by staff at the April Commission meeting. HRSD's Commission reviews these budgets at that meeting.

The final Annual Budget, which incorporates the Operating and Capital Budgets, is presented at the May Commission meeting for adoption. The Commission simultaneously adopts the budget and any resulting wastewater rate schedule. All rate adjustments must be publicly advertised four consecutive weeks before they can take effect.

The HRSD Commission approves any budget amendments during the ensuing year.

The 2008 Trust Agreement requires Debt Service Coverage of 1.20 times for senior and 1.00 times for total debt based on maximum annual debt service. The 2008 Subordinate Trust Agreement was amended in 2016 to account for Consent Decree expenses related to Locality wet weather improvements that HRSD will not own and requires total debt service coverage to be 1.2 times on an adjusted cash basis. The HRSD Commission has a policy of providing senior revenue and total revenue bonded debt service coverage ratios of not less than 1.5 and 1.4 times annual debt service on an adjusted cash basis, respectively.

#### **Budget Accounting**

The Annual Budget is prepared on a basis of accounting consistent with accounting principles generally accepted in the United States of America. No provision is provided, however, for non-cash items such as depreciation and bad debt expense. The FY 2022 Annual Budget consists of two parts: an operating budget that covers day-today operations and a capital budget that identifies all major capital project requirements over the next ten years. All operating budget amounts lapse at year-end. The Commission annually adopts only the first year of the capital budget. HRSD's Commission separately approves all contracts that are awarded under the capital budget.



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# SCHEDULE OF REVENUES, EXPENSES AND DEBT SERVICE FOR OPERATIONS - ACTUAL TO BUDGET FOR THE FISCAL YEAR ENDED JUNE 30, 2022

(in thousands)	Actual	mended Budget	Variance Favorable/ (Unfavorable)	Budget Variance Percentage
OPERATING REVENUES	 		(2 2 2 2 2 2 7	
Wastewater Treatment Charges	\$ 352,414	\$ 344,370	\$ 8,044	2%
Miscellaneous	5,532	1,790	3,742	209%
TOTAL OPERATING REVENUES	357,946	346,160	11,786	1%
CURRENT EXPENSES				
General Management	464	468	4	1%
Communications	407	461	54	12%
Finance	14,188	15,889	1,701	11%
Information Technology	15,481	17,884	2,403	13%
Talent Management	2,298	2,555	257	10%
Operations	111,412	124,912	13,500	11%
Engineering	6,712	7,624	912	12%
Water Quality	15,297	16,820	1,523	9%
General	5,217	8,696	3,479	40%
TOTAL CURRENT EXPENSES	171,476	195,309	23,833	12%
EXCESS OF OPERATING REVENUES OVER EXPENSES	 186,470	150,851	35,619	24%
NON-OPERATING REVENUES				
Wastewater Facility Charge	7,072	7,320	(248)	(3%)
Interest Income	(1,651)	1,210	(2,861)	(236%)
Bond Interest Subsidy	2,052	2,095	(43)	(2%)
TOTAL NON-OPERATING REVENUES	7,473	10,625	(3,152)	(30%)
INCOME BEFORE CAPITAL CONTRIBUTIONS	193,943	161,476	32,467	20%
CAPITAL CONTRIBUTIONS				
Other Capital Contributions	 2,737	-	2,737	100%
AMOUNT AVAILABLE FOR DEBT	 196,680	161,476	35,204	22%
DEBT SERVICE				
Principal and Interest	61,017	64,308	3,291	5%
Cost of Issuance	311	500	189	38%
TOTAL DEBT SERVICE	61,328	64,808	3,480	5%
AMOUNT AVAILABLE TO REINVEST	\$ 135,352	\$ 96,668	\$ 38,684	40%



#### **OBJECTIVE CLASSIFICATION OF DEPARTMENTAL EXPENSES** FOR OPERATIONS - ACTUAL TO BUDGET FOR THE FISCAL YEAR ENDED JUNE 30, 2022

(in thousands)									
	General Management		Communications		Finance	Information Technology	Talent Management	Operations	
Personal Services	\$	334	\$ 25	4 \$	5,938	\$ 4,873	\$ 1,491	\$ 35,044	
Fringe Benefits		85	8	8	2,341	1,575	545	14,754	
Materials & Supplies		11	2	2	70	967	60	6,523	
Transportation		8		7	6	6	15	1,293	
Utilities		-		-	258	1,260	-	11,683	
Chemical Purchases		-		-	-	-	-	10,044	
Contractual Services		17	3	1	5,437	5,373	23	21,770	
Major Repairs		-		-	-	978	-	7,846	
Capital Assets		-		-	-	304	-	1,725	
Miscellaneous Expense		9		5	138	145	164	730	
	\$	464	\$ 40	7 \$	14,188	\$ 15,481	\$ 2,298	\$ 111,412	

#### OBJECTIVE CLASSIFICATION OF DEPARTMENTAL EXPENSES FOR OPERATIONS - ACTUAL TO BUDGET FOR THE FISCAL YEAR ENDED JUNE 30, 2022

(in thousands)										
	Engi	ineering	Water Quality	General	Total	Percent of Total	,	Amended Budget	Fa	ariance vorable/ favorable)
Personal Services	\$	4,229	\$ 8,335	\$ 659	\$ 61,157	27%	\$	62,774	\$	1,617
Fringe Benefits		1,481	3,358	(3,760)	20,467	9%		25,174		4,707
Materials & Supplies		9	1,811	22	9,495	4%		9,511		16
Transportation		15	30	-	1,380	1%		1,556		176
Utilities		-	1	560	13,762	6%		12,351		(1,411)
Chemical Purchases		-	-	-	10,044	4%		9,249		(795)
Contractual Services		875	1,362	7,016	41,904	18%		55,344		13,440
Major Repairs		-	29	-	8,853	4%		16,056		7,203
Capital Assets		-	-	-	2,029	1%		656		(1,373)
Miscellaneous Expense		103	371	720	2,385	1%		2,638		253
	\$	6,712	\$ 15,297	\$ 5,217	\$ 171,476	75%	\$	195,309	\$	23,833
Debt Service										
Principal and Interest					61,017	26%		64,308		3,291
Cost of Issuance					311	0%		500		189
Total Debt Service					\$ 61,328	26%	\$	64,808	\$	3,480
Total Department and Del	ot Servi	ce			\$ 232,804	100%	\$	260,117	\$	27,313



# DEPARTMENT SUMMARY OF EXPENSES ACTUAL TO BUDGET FOR THE FISCAL YEAR ENDED JUNE 30, 2022

(in thousands)					Variance
			,	Amended	Favorable/
	Actua	l		Budget	(Unfavorable)
General Management					
Personal Services	\$	334	\$	342	\$ 8
Fringe Benefits		85		83	(2)
Materials & Supplies		11		10	(1)
Transportation		8		7	(1)
Contractual Services		17		12	(5)
Miscellaneous Expense		9		14	5
		464		468	4
Communications					
Personal Services		254		295	41
Fringe Benefits		88		94	6
Materials & Supplies		22		50	28
Transportation		7		9	2
Contractual Services		31		-	(31)
Miscellaneous Expense		5		13	8
		407		461	54
Finance					
Personal Services		5,938		6,290	352
Fringe Benefits		2,341		2,527	186
Materials & Supplies		70		104	34
Transportation		6		8	2
Utilities		258		343	85
Contractual Services		5,437		6,335	898
Miscellaneous Expense		138		282	144
		14,188		15,889	1,701
Information Technology					
Personal Services		4,873		5,055	182
Fringe Benefits		1,575		1,653	78
Materials & Supplies		967		1,118	151
Transportation		6		13	7
Utilities		1,260		1,197	(63)
Contractual Services		5,373		7,072	1,699
Major Repairs		978		1,478	500
Capital Assets		304		-	(304)
Miscellaneous Expense		145		298	153
		15,481		17,884	2,403
					(Continued)

FINANCIAL SECTION

# DEPARTMENT SUMMARY OF EXPENSES ACTUAL TO BUDGET FOR THE FISCAL YEAR ENDED JUNE 30, 2022

(in thousands)			Amended		Variance Favorable/
	Actual	•	Budget		Jnfavorable)
Talent Management				,	
Personal Services	\$ 1,491	\$	1,619	\$	128
Fringe Benefits	545		607		62
Materials & Supplies	60		57		(3)
Transportation	15		28		13
Contractual Services	23		32		9
Miscellaneous Expense	 164		212		48
	 2,298		2,555		257
Operations					
Personal Services	35,044		35,997		953
Fringe Benefits	14,754		15,395		641
Materials & Supplies	6,523		6,345		(178)
Transportation	1,293		1,442		149
Utilities	11,683		10,368		(1,315)
Chemical Purchases	10,044		9,249		(795)
Contractual Services	21,770		30,039		8,269
Major Repairs	7,846		14,452		6,606
Capital Assets	1,725		656		(1,069)
Miscellaneous Expense	730		969		239
	111,412		124,912		13,500
ngineering					
Personal Services	4,229		4,440		211
Fringe Benefits	1,481		1,576		95
Materials & Supplies	9		38		29
Transportation	15		23		8
Contractual Services	875		1,387		512
Miscellaneous Expense	103		160		57
·	6,712		7,624		912
Vater Quality					
Personal Services	8,335		8,460		125
Fringe Benefits	3,358		3,424		66
Materials & Supplies	1,811		1,763		(48)
Transportation	30		26		(4)
Utilities	1		3		2
Contractual Services	1,362		2,428		1,066
Major Repairs	29		126		97
Miscellaneous Expense	371		590		219
Wilderhalteddd Experide	15,297		16,820		1,523
Seneral					
Personal Services	659		276		(383)
Fringe Benefits	(3,760)		(185)		3,575
Materials & Supplies	22		26		4
Utilities	560		440		(120)
Contractual Services	7,016		8,039		1,023
Miscellaneous Expense	720		100		(620)
-	5,217		8,696		3,479
OTAL DEPARTMENTAL EXPENSES	\$ 171,476	\$	195,309	\$	23,833



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